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6				
7				
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA			
9	COUNTY OF SAN DIEGO			
10				
11	CITIZENS OVERSIGHT, INC., et al.,	Case No. 37-2015-00037137-CU-WM-CTL Assigned for All Purposes to the		
12	Petitioners and Plaintiffs,	Honorable Timothy B. Taylor, Dept. 72		
13	V.	DECLARATION OF MICHAEL J. AGUIRRE		
14	CALIFORNIA COASTAL COMMISSION, et al.,	IN SUPPORT OF MOTION TO ENFORCE SETTLEMENT AGREEMENT PURSUANT		
15	Respondents and Defendants.	TO CAL. CODE CIV. PROC. § 664.6		
16	reespondents and Berendants.	Date: November 1, 2019 Time: 1:30 p.m.		
17		Dept.: 72 Judge: Hon. Timothy B. Taylor		
18		Petition filed: November 3, 2015		
19		·		
20	I, Michael J. Aguirre, declare:			
21	1. I am an attorney duly licensed to practice in the State of California. I am a partner			
22	with the law firm of Aguirre & Severson, LLP, which represents the petitioners in this action.			
23	The matters set forth in this declaration are true based on my own personal knowledge, except for			
24	those matters that are stated on information and belief and, as to those matters, I believe them to			
25	be true. If called upon as a witness to testify as to any matters set forth in this declaration, I could			
26	and would do so competently.			
27	2. Attached hereto are true and correct copies of the following exhibits:			
28	1			
	DEST IN THOU	1		

No.	Exhibits
1	California Coastal Commission Findings on 16 December 2015
2	San Onofre Independent Spent Fuel Storage Installation (ISFSI) Proposed Location Near Shoreline
3	Stipulation for Dismissal of Action and Request for Court to Retain Jurisdiction to Enforce Settlement Agreement (and Order Thereon);
	Settlement Agreement (Attachment A)
4	Transcript excerpts of Nuclear Regulatory Commission's (NRC) Webinar on November 8, 2018
5	Transcript excerpts of Community Engagement Panel (CEP) meeting on August 9, 2018: Whistleblower David Fritch's and SCE's Tom Palmisano's statements re August 3, 2018 near drop incident
6	E-mail from Michael Aguirre dated 1 April 2019 re mediation discussion
7	Letter from Edward Casey dated 2 April 2019 re mediation discussion
8	E-mail from Nicole Burns date 7 August 2019 re status of the mediation discussion
9	E-mail from Michael Aguirre dated 25 September 2019 re request for SCE to pause downloading
10	Relevant pages of the NRC's Response to Freedom of Information Act Request dated 09 September 2019
11	San Onofre Independent Spent Fuel Storage Installation (ISFSI) site location
12	SCE Fuel Storage Report – Assemblies in ISFSI 592 and 481 in storage in 29 casks
13	Transcript excerpts of CEP Meeting 22 March 2018, SCE Tom Palmisano statements re Defective Shims
14	NRC Apparent Violations against SCE Contractor, Holtec, November 29, 2018
15	PowerPoint presentation of NRC's virtual webinar on 8 November 2018 regarding the San Onofre Special Inspection
16	Transcript excerpts of the NRC's virtual webinar on 24 January 2019 regarding the NRC's pre-decisional enforcement decision at the San Onofre nuclear site
17	Transcript excerpts of CEP Meeting on 28 March 2019, SCE Tom Palmisano statements re failure to timely report safety incidents to NRC

3. On 11 June 2015, Southern California Edison (SCE) applied to the California Coastal Commission for a permit to "construct and operate an Independent Spent Fuel Storage Installation (ISFSI) to store spent nuclear fuel from SONGS Units 2 and 3." The Coastal

Commission staff found that "[t]his fuel is highly radioactive and requires secure storage for thousands of years to prevent harms to humans and the environment[,]" and that the nuclear waste site "would eventually be exposed to coastal flooding and erosion hazards beyond its design capacity," yet the Coastal Commission approved a permit to allow SCE to store 3.8 million pounds of nuclear waste in its proposed storage site along the coast. A true and correct copy of the Coastal Commission's "Summary of Staff Recommendation" is attached hereto as Exhibit 1.

- 4. SCE's proposed project location was on the San Onofre site in the North Industrial Area, which is approximately 100 feet from the shoreline. Attached as Exhibit 2 is a true and correct copy of images of SCE's proposed storage site.
- 5. In an effort to stop SCE's placement of nuclear waste in a location that the Coastal Commission staff found would be exposed to coastal flooding and erosion hazards, this litigation was initiated to prevent SCE from entombing the nuclear waste in one of San Diego's beaches.
- 6. While the case was set for a hearing, the parties reached a Settlement Agreement where SCE agreed to make a "Commercially Reasonable [] effort to relocate the SONGS Spent Fuel to an Offsite Storage Facility..." On 28 August 2017, the Honorable Judith F. Hayes (the judge originally assigned to petitioners' case) issued an order dismissing the case "conditioned on the Court retaining jurisdiction" pursuant to Cal. Code. Civ. Proc. § 664.6. A true and correct copy of the Court's order, which included the Settlement Agreement, is attached as Exhibit 3.

# **Information Revealed Since the Court's Order Retaining Jurisdiction**

- 7. Since the Court's order retaining jurisdiction, the Nuclear Regulatory Commission (NRC) has published its observance of SCE engaging in ongoing safety violations at the San Onofre nuclear waste site.
- 8. During a virtual webinar hosted by the NRC regarding the San Onofre Site on 8 November 2018, NRC staff identified numerous deficiencies involving the operation of the vertical cask transporter. A true and correct copy of the transcript for the NRC's 8 November 2018 meeting is attached as Exhibit 4. The NRC's webinar revealed, amongst other things, the following:

1		
2	capable of performing the canister download;	
3	Second, SCE procedures did not provide adequate instructions for the monitoring of critical parameters during the canister downloading;	
4	Third, SCE used a vertical cask transporter operator with no prior experience to	
5	download a spent fuel canister into the vault, with no supervisory oversight;	
6	Fourth, SCE procedures did not provide adequate instruction for monitoring of	
7		
8	Fifth, SCE used a spotter with no prior experience to download a spent fuel	
9	canister into the vault with no supervisory oversight;	
10	Sixth, SCE had no cameras for management and supervisory oversight to observe a download;	
11	Covered the CCE another did not be over heavy to determine the immentant to refet	
12	Seventh, the SCE spotter did not know how to determine the important-to-safety slings for slack;	
13	Eighth, communications during the download were informal, and failed to relay	
14	critical information;	
15	Ninth, the SCE VCT operator fully lowered the vertical cask transporter	
16	crossbeam, and communicated that the canister was fully loaded, lowered into the vault. The canister load was unsupported by lifting equipment for approximately	
53 minutes;		
18	Tenth, SCE used negative training. SCE trained staff with canisters smaller than the actual canisters used at San Onofre. The training canister provided about three	
19	quarter of an inch more clearance; this made the lining and lowering the training	
canister much easier than would be experienced during actual do	canister much easier than would be experienced during actual downloading operations. Staff conducting downloading operations were not trained on the	
21	differences, when training does not match the actual conditions;	
22	Eleventh, during downloading operations, San Onofre frequently experienced the	
23	bottoms of canisters getting caught on the shield ring. SCE never identified the misalignments as conditions adverse to quality; consequently, San Onofre never	
24	implemented actions that would have prevented the August 3rd [2018] event. (Ex.	
	4, pp. 8-9)	
25	Exhibit 4 has been annotated with numbers to direct the court's attention to these findings	
26		
27	for the convenience of the court.	

9. The Community Engagement Panel (CEP) is a group that meets to discuss issues pertaining to San Onofe. On 9 August 2018, the CEP held a publicly noticed meeting at which a gentleman by the name of David Fritch appeared. He described himself as an industrial safety worker at San Onofe, and he spoke publicly in what appeared to be a capacity of a whistleblower. After hearing his comments and reviewing the SCE speakers and information as to 3 August 2018 misalignment incident, it was clear SCE failed to report it to the NRC. A true and correct copy of excerpts from the transcript for the 9 August 2018 meetings is attached as Exhibit 5, with the relevant excerpt marked and appearing below: MR. FRITCH: Thank you. My name is David Fritch. I am a worker on the ISFSI<sup>1</sup> project. I do fieldwork as -F-R-I-T-C-H -- I'm industrial safety, so OSHA stuff, not nuclear stuff, but I'm out there. And I may not have a job after tomorrow for what I'm about to say, but that's fine, because I made a promise to my daughter that if no one else talked about what happened Friday, that I would. About 12:30 August 3rd we were downloading, and the canister didn't download but the rigging came all the way down. It was gross errors on the part of two individuals. \*\*\* There were gross errors on the part of two individuals, the operator and the rigger,

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that are inexplicable. So what we have is a canister that could have fallen 18 feet. That's a bad day. That happened. You haven't heard about it, and that's not right. \*\*\*

I've been around nuclear for many years. Here's a few things I've observed in the three months I've been here: SCWE, the safety conscious work environment, where people are constantly given encouragement to raise concerns, it's not repeatedly or even -- I've never even received SCWE training since I've been on-site; that's not standard for a nuclear site.

Operational experience is not shared. That problem had occurred before, but it wasn't shared with the crew that was working. We're undermanned. Don't have the proper personnel to get things done safely. It's certainly undertrained. Many of the experienced supervisors - what we call CLSs, cask load supervisors, once they understand the project, how everything works, are often sent away and we get new ones that don't understand as 1 well as -- as even the craft, basic construction in craft. A lot of them that haven't been around nuclear before, performing these tasks. Not technicians, not highly training, not thorough briefs.

<sup>&</sup>lt;sup>1</sup> ISFSI refers to the San Onofre Independent Spent Fuel Storage Installation.

This is an engineering problem. What happened is inside of that cask there is a guide ring about four feet down, and it's to guide that canister down correctly to be centered in the system. Well, it actually caught that. And from what I understand, it was hanging by about a quarter-inch.

\*\*\*

[P]eople have said Edison's not forthright about what's going on. I'm sure they'll tell you they were going to bring this out once it was analyzed, et cetera, et cetera. I'm sure they've been preparing what they would answer if it comes out. And I came here tonight to see if this event would be shared with the community, and I was disappointed to see that it was not. \*\*

I'm just talking about downloading, getting the fuel out of the building safely -- and -- and are we going to address what would have happened if that canister would have fallen? Even if the shell wasn't penetrated, now will they take it in a repository site? But the question is: Will Edison and Holtec commit to defining success primarily in terms of nuclear safety? And there will be -- will there be transparency, commitment to safety and the financial commitment to make sure that it's done successfully? Thank you. (Ex. 5, pp. 104-107)

- 10. In light of the above information, petitioners requested mediation as was required pursuant to the Settlement Agreement as a precursor to bringing a motion to enforce the settlement. The parties attended an in-person session of mediation in January 2019 before the Honorable Gail Andler, retired Superior Court Judge. Without revealing confidential discussions during that session, the parties engaged in discussion and were to continue to do so under the mediation process. Accordingly, since then, the parties have engaged in communication back and forth regarding SCE's settlement obligation to make commercially reasonable efforts to relocate the nuclear waste to a safer location.
- 11. On 1 April 2019, I followed up on the mediation discussions and asked SCE's counsel for the ability to "take limited deposition and document discovery..." A true and correct copy of this communication is attached as Exhibit 6.
- 12. On 2 April 2019, SCE's counsel (Edward Casey) sent my firm a letter regarding the mediation. A true and correct copy of this letter is attached as Exhibit 7.<sup>2</sup>
- 13. One of the mediation attendees, Mr. Ron Nichols President of SCE, passed away in June 2019. As would be expected, the mediation discussions were on hold.

<sup>&</sup>lt;sup>2</sup> Since this letter is a confidential communication, the attached document is redacted. Defendant is in possession of this document, and a copy with be provided to the court at the hearing for this motion.

- 14. On 7 August 2019, Nicole Burns the case manager at JAMS Mediation,
  Arbitration and ADR Services, e-mailed both parties stating: "At your earliest convenience please advise as to the status of the finalized settlement of this matter." A true and correct copy of this e-mail is attached as Exhibit 8.
- Anabtawi) stating: "SCE has promised to make a 'commercially reasonable effort' to relocate the waste from the beach at San Onofre to a safer location. Under the applicable covenant of good faith and fair dealing, SCE is required to load the waste so it can be relocated. SCE's downloading record has put a cloud over the storage canister that make it infeasible to relocate them unless corrective action is immediately taken. We are requesting SCE pause the downloading to allow the parties to develop a corrective action plan." In response, SCE's counsel Edward Casey stated: "Acknowledging receipt. We will evaluate and respond to you." A true and correct copy of this e-mail thread is attached as Exhibit 9.

# **Recent Information Revealed Regarding SCE's Canisters**

- 16. Most recently, I have made several requests to the NRC pursuant to the Freedom of Information Act (FOIA) regarding the ongoing safety violations occurring at the San Onofre nuclear waste site.
- 17. On 9 September 2019, the NRC disclosed some records to me regarding records of communication between SCE and the NRC regarding inspections done at the San Onofre nuclear waste site. One of the documents disclosed was a "NRC Review Question Response Form," which discussed surface defects found on canisters at the San Onofre site; NRC inspector Lee Brookhart wrote (as set forth in Exhibit 10, attached hereto):

The original [Final Safety Analysis Report] statement for no scratches mirrored the CoC/TS design basis that no scratches would ensure the code adherence to ASME [American Society of Mechanical Engineers] Section III.

Now under 72,.48, a design change is needed to deviate to allow scratches. But instead of using ASME BPVC code criteria to inspect the canister and properly disposition the defects which would maintain conformance to the code, the calculation utilizes Archard's wear equation to bound the condition. I just don't see how that meets [Certificate of Compliance].

\*\*\*

ASME Section III NB-2538, "Elimination of Surface Defects" requires that defects are required to be examined by either magnetic particle or liquid penetrant method to ensure that the defect has been removed or reduced to an imperfection of acceptable size.

Instead of doing that (which I understand is impossible) which would maintain code compliance, the 72.48 deviates using a calculational method to bound the defect.

18. Also disclosed as part of the NRC's response to my FOIA request was a "HI-STORM MPC Visual Assessment Report" dated 29 March 2019. A true and correct copy of the NRC's response and relevant pages disclosed are attached as Exhibit 10.

# Additional Background Information Regarding SCE's Downloading Operations

- 19. As part of the Settlement Agreement, I receive progress reports on the spent fule waste being loaded at San Onofre. I have been informed SCE began loading the spent fuel into a temporary storage at San Onofre in January 2018 along the shoreline. A true and correct copy of the site location is attached as Exhibit 11.
- 20. In total, SCE seeks to move 2,668 spent fuel assemblies from San Onofre's spent fuel pools in Units 2 and 3. SCE moved the nuclear waste from the spent fuel pools to dry storage in canisters buried partially underground. This was part of its new Independent Spent Fuel Storage Installation (ISFSI) using the Holtec UMAX Dry Storage System. Altogether SCE proposes to store 2,668 fuel assemblies in multi-purpose canisters ("MPC") in dry storage at San Onofre. As of August 2018, SCE had moved 40% or 1,067 assemblies from the spent fuel pools to dry storage. A true and correct copy of the most recent "San Onofre Nuclear Generating Station Monthly Spent Fuel Progress Report" and "Status Report" sent to me by SCE on October 1, 2019, is attached as Exhibit 12.
- 21. Under the Settlement Agreement, SCE promised to use commercially reasonable efforts to move the 2,668 fuel assemblies to an offsite facility. However as set forth herein, the NRC's statements call into question whether the scratches and lack of adherence to the CoC will compromise SCE's ability to *ever* move the waste off site. I am concerned that for SCE to fulfill its obligation to use commercially reasonable effort to move the nuclear waste to a safer location,

prudent operations must be required now so as to preserve the ability to transfer the fuel to an offsite location in compliance with the intent and common purpose of the Settlement Agreement.

22. The first four canisters into which SCE loaded spent nuclear fuel at San Onofre, contrary to what SCE told the Coastal Commission, were **not** approved by the Nuclear Regulatory Commission (NRC). A true and correct copy of the Coastal Commission's findings is attached as Exhibit 1, which states:

As a part of its licensing processes, the NRC has reviewed the design of the HI-STORM UMAX (version MSE) system and the supporting documentation and analyses supplied by Holtec, the manufacturer (e.g., Holtec FSAR, CoC amendment application). In the Preliminary Safety Evaluation Report (SER) supporting the September 8, 2015, final approval of an amendment to the UMAX system's Certificate of Compliance, the NRC determined the following: F3.3 The applicant has met the specific requirements of 10 CFR 72.236(g) and (h) as they apply to the structural design for spent fuel storage cask approval. The cask system structural design acceptably provides for

- o Storage of the spent fuel for **a certified term of 20 years.** F3.4 The applicant has met the requirements of 10 CFR 72.236 with regard to the inclusion of the following provisions in the structural design:
- o Adequate structural protection against environmental conditions and natural phenomena.
- o Structural design that is compatible with retrievability of spent nuclear fuel (SNF).

The staff concludes that the structural properties of the structures, systems and components of the CoC No. 1040, Amendment No. 1 are in compliance with 10 CFR Part 72, and that the applicable design and acceptance criteria have been satisfied. The evaluation of the structural properties provides reasonable assurance that the HI-STORM UM.AX Canister Storage System Amendment No. 1 will allow safe storage of SNF for a licensed (certified) life of 20 years. This finding is reached on the basis of a review that considered the regulation itself, appropriate regulatory guides, applicable codes and standards, and accepted engineering practices. (Ex. 1, pp. 37-38) (emphasis added).

23. On 22 March 2018, during a Community Engagement Panel meeting, SCE's Tom Palmisano admitted that the first four canisters SCE used to load the spent fuel at San Onofre were a "new design." A true and correct copy of the audio transcript for the 22 March 2018 Community Engagement Panel meeting is attached as Exhibit 13. During the meeting Mr.

#### 1 Palmisano stated: 2 MR. PALMISANO: This is the basket we put the fuel in. \*\* [T]his is basically a rectangular device in a circular canister. So to complete building that out as a 3 circle, we have aluminum shims on the periphery that are installed around the edges of the basket. And the shims are generally hollow. 4 They serve two purposes. One, they provide lateral support for the basket. 5 And when the fuel is in there and the basket heats up several hundred degrees, they tighten up against the shell. And then it's a flow path for helium that comes 6 out of the top of the fuel assemblies and goes down through the shims. 7 \*\* [T]he helium would flow up from the bottom, through the fuel assemblies, and 8 down through these hollow shims. 9 What -- has been found -- Holtec and a family of canisters, including ours, use two types of these aluminum shims \*\*. 10 There's a newer design they've used for several years, they've used for many 11 of their customers that have these pins in the bottom. 12 \*\* So what the issue that has been found is, we have found a broken pin in an empty canister before it was loaded. \*\* 13 [W]hen we became aware of this, it's important to know that we found this out 14 after we loaded the first four canisters, and they have the newer design. Okay. \*\* So once we found this in a canister \*\* I put the remainder of those 43 canisters 15 on hold. \*\* 16 And we concluded that the older design was acceptable, not subject to this pin breakage. So we've loaded the fifth canister, which is the older design. And we 17 will continue to load the canisters with the older design because it's not susceptible to this problem. 18 We communicate with the NRC, so they're well aware of it, both in the region and 19 headquarters. 20 \*\* So we have four canisters loaded with this design where we have found a broken pin. \*\* 21 So we aren't going to use any more of that design. 22 \*\* So we're satisfied the four canisters are safe to perform all their safety 23 functions in storage. (emphasis added) (Ex. 13, pp. 76-77) 24 24. When SCE's Palmisano was asked why SCE did not simply put the four canisters 25 back in the fuel pools and reload them, he admitted it would take over two or three years just to 26 develop the techniques needed: 27 /// 28 ///

So nobody has unloaded a commercial canister either a bolted cask or a welded cask or canister. \*\* The biggest technical issue that we've looked at in the industry over the many years -- not just related to SONGS is the thermal transient to actually reintroduce water into a -- let's say a canister with hot fuel, 200-300 degrees C. \*\*

[T]his would probably be **a two- to three-year project** to develop the techniques, pile up the techniques. The NRC would want to have explicit approval on this because of the radiological hazards. \*\* Well, to the workers, yeah.\*\*(Exhibit 13, pp. 85-87) (emphasis added)

25. The NRC found two apparent violations of NRC rules were committed in connection with the "Shim Stand-Off" problem. A true and correct copy of the NRC's Inspection Report 07201014/2018-201 is attached as Exhibit 14. The letter states:

# **Apparent Violation A:**

10 CFR 72.146(a), "Design control," \*\* measures must be established for the selection and review for suitability of application of materials, parts, equipment, and processes that are essential to the functions of the structures, systems, and components which are important to safety.

Contrary to the above, \*\* on or after August of 2016, Holtec failed to establish adequate design control measures as a part of the selection and review for suitability of application for alternative four-inch stainless **steel standoff pins**.

#### **Apparent Violation B:**

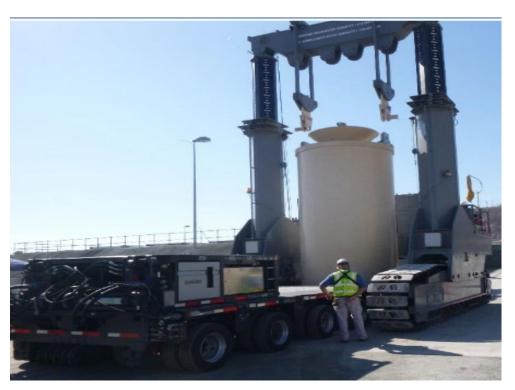
10 CFR 72.48(d)(1) requires \*\* a written evaluation which provides the bases for the determination that the change does not require a  $CoC^3$  amendment pursuant to paragraph (c)(2) of this section.

Contrary to the above, as of July 19, 2018, \*\* Holtec failed to perform a written evaluation to demonstrate that a design change for multi-purpose canister stainless steel standoff pins did not require a CoC amendment. \*

26. On 8 November 2018, NRC hosted a virtual webinar regarding the inspection of the San Onofre nuclear site. A true and correct copy of the NRC's PowerPoint presentation is attached as Exhibit 15. The following pictures were shown during the presentation, the text alongside each photo was the NRC's description of the photo, which can be found in Exhibit 4:

<sup>&</sup>lt;sup>3</sup> CoC refers to a Certificate of Compliance.

This photo shows the flat bed transporter with a transfer cask meeting up with the vertical cask transporter. The transfer cask, with the canister inside, is moved from the fuel building to the ISFSI pad used in a flatbed transporter (Ex. 4, p. 6):



A vertical cask transporter is used to move the transfer cask into position on the ISFSI pad, the vertical cask transporter is also used to align the transfer cask and the canister for downloading operations. (Ex. 4, p. 6)

This photo shows the mating device used to connect the transfer cask to the ISFSI vault. The mating device has a hydraulic door to allow access from the transfer cask into the ISFSI vault. As you can see, the mating device is open in this photo. (Ex. 4, p. 6-7)



This photo shows the vertical cask transporter being aligned to the mating device, the vertical cask transporter is positioned over the mating device, properly aligned, and then they're bolted together. The mating device door is closed during this process. (Ex. 4, p. 7)



This picture shows the spotters, those are the people in the lift baskets, pulling the slings through the sheaths on the vertical cask transporter crossbeam. The important-to-safety yellow slings are connected to the canister through lift cleats in the shield cone and anchored to the vertical cask transporter. (Ex. 4, p. 7)

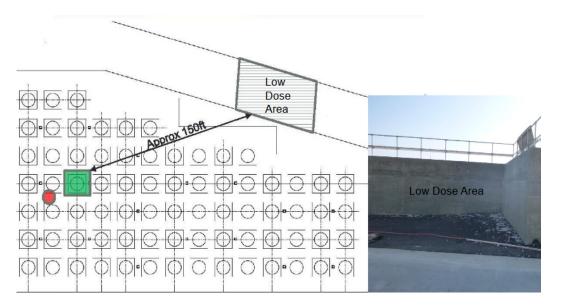


This photo shows the canister ready for downloading, the vertical cask transporter lift beam has been raised, and the full load of the spent fuel canister is being suspended. The mating device door is open, allowing the canister to be downloaded

into the ISFSI vault. (Ex. 4, p. 7)



This slide shows a schematic of the ISFSI pad, and the location of the low dose waiting area. The slide also shows a photo of the view from that location, as you can see from the photo to the right, the low dose waiting area has an obstructed view of what is happening out on the pad. (Ex. 4, p. 6)



Before downloading, all oversight staff, other than the spotter and the vertical cask transporter operator, are moved to the low dose area. From this position, none of the management or supervisory oversight staff from San Onofre or Holtec could observe the downloading of the canister. San Onofre oversight staff did not have radio headsets, and did not monitor communications between the cask loading supervisor, spotter, and vertical cask transporter operator. (Ex. 4, p. 7-8)

This slide shows photos of the vertical cask transporter, and the control panel. The vertical cask transporter operator attempted to lower the canister into the vault by lowering the vertical cask transporter lift beam. (Ex. 4, p. 8)



1	27. On 24 January 2019, I attended the NRC's virtual webinar regarding the San	
2	Onofre nuclear site. The NRC stated SCE failed to timely notify the NRC regarding the 3 August	
3	2018 misalignment incident. A true and correct copy of the transcript for the NRC's virtual	
4	webinar on 24 January 2019 is attached as Exhibit 16.	
5	28. On 28 March 2019, I attended Community Engagement Panel meeting regarding	
6	the San Onofre nuclear site. During the meeting, Tom Palmisano admitted SCE "did not meet the	
7	formal reporting requirement" and that the NRC was not formally notified until 14 September	
8	2018, over a month after the 3 August 2018 misalignment incident. A true and correct copy of the	
9	transcript for the NRC's virtual webinar on 28 March 2019 is attached as Exhibit 17.	
10	I declare under penalty of perjury under the laws of the state of California that the	
11	foregoing is true and correct.	
12	Executed this 7th day of October 2019, at San Diego, California.	
13	//16:1 17.4	
14	<u>/s/ Michael J. Aguirre</u> Michael J. Aguirre	
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# EXHIBIT 1

STATE OF CALIFORNIA—NATURAL RESOURCES AGENCY

CALIFORNIA COASTAL COMMISSION

43 FREMONI, SUITE 2000 SAN FRANCISCO, CA 94103-2219 VOME AND IND (415) 904-3200 FAX (415) 904-3400



December 16, 2015

Thomas J. Palmisano
Vice President Decommissioning & Chief Nuclear Officer
San Onofre Nuclear Generating Station
Southern California Edison
P. O. Box 4030
San Clemente, CA 92674

Re: Correction to CDP No. 9-15-0228

Dear Mr. Palmisano.

Commission staff has become aware of an error on the front page of Coastal Development Permit (CDF) No. 9-15-0228, which was approved by the Commission on October 6, 2015, issued on December 4, 2015 (following the fulfilment of several "prior to issuance" conditions), and signed by you on December 7, 2015. As issued, the permit states that it has been granted to "Thomas Palmisano, Southern California Edison Company", which is correct, but incomplete. Based on your application materials, and as clarified in correspondence between Commission staff and SCE representatives dated November 5 – 9, 2015, the Commission approved CDP No. 9-15-0228 with Southern California Edison serving as the applicant on behalf of its co-participants in the ISFSI Project, including San Diego Gas and Electric Company, the City of Riverside, and the City of Anaheim. This information was mistakenly not included in the CDP as issued. The corrected language on page 1 of the CDP should read as follows (additions shown in underline):

"On October 6, 2015, the California Coastal Commission granted to Thomas Palmisano, Southern California Edison Company, on behalf of its co-participants (San Diego Gas and Electric Company, the City of Anahelm, and the City of Riverside), this permit subject to the attached Standard and Special conditions, for development consisting of the construction of an Independent Spent Fuel Storage Installation (ISFSI) to store approximately 75 fuel storage modules containing spent nuclear fuel. The proposed project also includes an aboveground security building, a new security fence, and associated lighting and security equipment. The project is more specifically described in the application filed in the Commission of fices."

A corrected version of page 1 of the December 4, 2015 CDP is attached for your records. Please substitute this corrected page into your copy of the permit. If you have questions about this matter, please contact Joseph Street in the Energy, Ocean Resources and Federal Consistency Division at (415) 904-5249.

Sincerely,

JOSEPH STREET

ford Steet

Environmental Scientist

Energy, Ocean Resources & Federal Consistency Division

cc: Kim Anthony, SCE

CALIFORNIA COASTAL COMMISSION
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UNREP COASTAL CA OUT



Page 1 December 4, 2015

Permit Application No.: 9-15-0228

# COASTAL DEVELOPMENT PERMIT

On October 6, 2015, the California Coastal Commission granted to Thomas Palmisano, Southern California Edison Company, on behalf of its co-participants (San Diego Gas and Electric Company, the City of Anaheim, and the City of Riverside), this permit subject to the attached Standard and Special conditions, for development construction of an Independent Spent Fuel Storage Installation (ISFSI) to store approximately 75 fuel storage modules containing spent nuclear fuel. The proposed project also includes an aboveground security building, a new security fence, and associated lighting and security equipment. The project is more specifically described in the application filed in the Commission offices.

The development is within the coastal zone at San Onofre Nuclear Generating Station (SONGS), 500 Pacific Coast Hwy., San Diego County.

Issued on behalf of the California Coastal Commission by

Charles Lester
Executive Director

Joseph Street

Environmental Scientist

# CALIFORNIA COASTAL COMMISSION

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# Tu14a

Filed: 6/11/15 180<sup>th</sup> Day: 12/8/15 Staff: J. Street - SF Staff Report: 9/25/15 Hearing Date: 10/6/15 Commission Vote: 11 - 0

# **ADOPTED FINDINGS: REGULAR PERMIT**

Application No.:

9-15-0228

Applicant:

Southern California Edison Company

Co-Applicants:

San Diego Gas & Electric Company, City of Anaheim, City

of Riverside

Location:

San Onofre Nuclear Generating Station, San Diego County.

**Project Description:** 

Construct and operate an Independent Spent Fuel Storage

Installation (ISFSI) to store spent nuclear fuel from

SONGS Units 2 and 3.

Commission Action:

Approval with conditions.

#### SUMMARY OF STAFF RECOMMENDATION

On behalf of its co-participants (San Diego Gas & Electric Company, City of Anaheim, and City of Riverside), Southern California Edison Company (SCE) proposes to construct and operate a temporary facility to store spent nuclear fuel produced at the San Onofre Nuclear Generating Station (SONGS), on Camp Pendleton, in northern San Diego County (Exhibit 1). The facility, known as an Independent Spent Fuel Storage Installation (ISFSI), would consist mainly of a partially-below grade concrete and fill berm surrounding an array of 75 fuel storage modules, which would contain and protect stainless steel casks filled with spent fuel. The ISFSI would be located within the SONGS North Industrial Area (NIA), the former site of the decommissioned Unit 1 power plant, adjacent to and seaward of an existing ISFSI facility permitted in 2001

#### (Exhibit 2).

SONGS Units 2 and 3 were shut down in 2012, and some 2668 spent fuel assemblies remain in wet storage pools in the Units 2 and 3 fuel handling buildings. This fuel is highly radioactive and requires secure storage for thousands of years to prevent harm to humans and the environment. Because the existing ISFSI does not have the capacity to hold the remaining spent fuel, a new ISFSI is being proposed in order to provide for the interim storage of the spent fuel until such time as it can be accepted at a federal permanent repository or other off-site interim storage facility. Removing the fuel from the existing wet storage pools would also facilitate the full decommissioning of SONGS Units 2 and 3 and the restoration of the site. The ISFSI is proposed to be installed beginning in 2016, fully loaded by 2019, and operated until 2049, when SCE assumes that the federal Department of Energy will have taken custody of all of the SONGS spent fuel. The facility would then be decommissioned, and the site restored, by 2051.

At present, there are no feasible off-site alternatives to the proposed project. No permanent fuel repository or other interim storage facility exists, and there are no near-term prospects for such a facility. SCE evaluated several on-site locations and ISFSI designs, and found the proposed project to be preferable in terms of site suitability and geologic stability, security, and cost, among other considerations. However, additional potentially superior on-site locations will become available for consideration upon completion of Units 2 and 3 decommissioning in 2032.

Within SCE's proposed 35-year timeframe, the siting and design of the ISFSI would be sufficient to assure stability and structural integrity against geologic hazards, including seismic ground shaking, slope failure, tsunamis and flooding, and coastal erosion, without requiring shoreline protection. Operation of the ISFSI would not involve the discharge of contaminants into coastal waters, and the implementation of construction BMPs designed to control runoff and prevent sediment and debris from entering the storm drain system would protect water quality and marine resources. Because of its location within the previously-developed SONGS site, the ISFSI would not interfere with coastal access and recreation within the proposed project life and would not significantly degrade visual resources so long as the other SONGS facilities remain in place.

Crucially, however, it remains uncertain whether it will be possible for SCE to remove the ISFSI as planned, in 2051. In the event that no permanent repository or other offsite interim storage facility emerges, if the shipment of SONGS spent fuel to an off-site location is otherwise delayed, or if the steel fuel storage casks proposed for use in the ISFSI (which is certified by the Nuclear Regulatory Commission for a 20-year period of use) degraded to the point of becoming unsafe to transport, the proposed ISFSI could be required beyond 2051, possibly for many decades. The ISFSI would eventually be exposed to coastal flooding and erosion hazards beyond its design capacity, or else would require protection by replacing or expanding the existing SONGS shoreline armoring. In either situation, retention of the ISFSI beyond 2051 would have the potential to adversely affect marine and visual resources and coastal access.

In order to address these uncertainties, and assure that the ISFSI facility remains safe from geologic hazards and avoids adverse impacts to coastal resources over the actual life of the project, the Commission adopts **Special Condition 2**, which authorizes the proposed development for a period of twenty years and requires SCE to return for a CDP Amendment to

#### 9-15-0228 (Southern California Edison)

The storage cask that would be used in the proposed ISFSI, the Holtec model MPC-37, is constructed from corrosion-resistant stainless steel, with a design life of 60 years (Holtec 2014a, b). With implementation of a monitoring and maintenance program, as well as an Aging Management Plan to be developed as a condition of license renewal for the HI-STORM UMAX system beyond the initial 20-yr term, SCE expects the service life of the ISFSI and casks to be at least 100 years (SCE 2015b). SCE does not anticipate that major repairs to the ISFSI or components would be needed within either the 60-year design life or 100-year service life of the system, but has stated that corrective actions and contingency plans will be developed in the future as a part of the Aging Management Plan (see Subsection A, above).

While the designs of the ISFSI and fuel storage casks appear to be robust, there are several uncertainties. The first is that the stainless steel MPCs will be in continual contact with moist, salt-laden marine air, and as a result could, over time, experience a type of degradation known as stress corrosion cracking. The initiation and growth of stress corrosion cracking in stainless steel fuel storage casks are not fully understood and remain a topic of active research, but these processes are likely to be accelerated in a coastal environment such as at SONGS (e.g., Kain 1990; Bryan and Enos 2014; EPRI 2014). Commission staff is not aware of any documented instances of stress corrosion cracking in fuel storage casks at other nuclear power plants. However, the NRC has collected evidence of stress corrosion cracking in other welded stainless steel components at several coastal nuclear power plants (Dunn 2014). The components in question had been in service for 16 to 33 years (average 25 years), and estimated crack growth rates ranged from 0.11 to 0.91 mm/yr. Elsewhere, the NRC has estimated that at least 30 years would be required for the initiation of stress corrosion cracking in steel fuel storage casks (NRC 2014).

Additional long-term uncertainties remain due to lack of completion of SCE's proposed MPC monitoring and maintenance program. Based on information provided to staff, SCE would implement the following measures: (a) the monitoring of environmental conditions, such as temperature and humidity, that could influence the risk of corrosion and degradation of the stainless steel MPCs; (b) visual observation, surface measurements, and other inspection techniques to provide information on the physical condition of the MPCs; and (c) use of an empty cask ("coupon") as a surrogate for filled casks to allow for more thorough inspection and evaluation (SCE 2015f). However, SCE has also indicated that the "non-destructive examination techniques" and "remote surface inspection tools" that would be used to inspect the storage casks have not yet been developed or tested for effectiveness, and it is unclear when they would be available for use at SONGS. It must also be noted that the only existing requirements for the development of a monitoring and inspection program are associated with the Aging Management Plan required for renewal of the 20-year NRC license for the ISFSI system. Though SCE has indicated that it would seek to begin the monitoring and inspection of the ISFSI components well before the end of the initial license, it is possible that no detailed inspection of the casks would occur within the first 20 years of their emplacement.

As a part of its licensing processes, the NRC has reviewed the design of the HI-STORM UMAX (version MSE) system and the supporting documentation and analyses supplied by Holtec, the manufacturer (e.g., Holtec FSAR, CoC amendment application). In the Preliminary Safety

Evaluation Report (SER) supporting the September 8, 2015, final approval of an amendment to the UMAX system's Certificate of Compliance, the NRC determined the following:

F3.3 The applicant has met the specific requirements of 10 CFR 72.236(g) and (h) as they apply to the structural design for spent fuel storage cask approval. The cask system structural design acceptably provides for

o Storage of the spent fuel for a certified term of 20 years.

F3.4 The applicant has met the requirements of 10 CFR 72.236 with regard to the inclusion of the following provisions in the structural design:

- Adequate structural protection against environmental conditions and natural phenomena.
- o Structural design that is compatible with retrievability of spent nuclear fuel (SNF).

The staff concludes that the structural properties of the structures, systems and components of the CoC No. 1040, Amendment No. 1 are in compliance with 10 CFR Part 72, and that the applicable design and acceptance criteria have been satisfied. The evaluation of the structural properties provides reasonable assurance that the HI-STORM UMAX Canister Storage System Amendment No. 1 will allow safe storage of SNF for a licensed (certified) life of 20 years. This finding is reached on the basis of a review that considered the regulation itself, appropriate regulatory guides, applicable codes and standards, and accepted engineering practices. [Emphasis added]

As described previously, the Commission is preempted from imposing regulatory requirements concerning radiation hazards and safety. However, in order to find the project consistent with the geologic hazards policies of the Coastal Act and in recognition that the project itself proposes interim temporary storage for eventual transport to a federal or other off-site repository, the Commission must have reasonable assurance that the SONGS spent fuel will continue to be transportable, and the ISFSI itself removable, as long as the facility occupies its proposed location. The 20-year NRC licensing and certification of the structural adequacy of the proposed ISFSI system provides such assurance within this limited timeframe, and is roughly consistent with the limited available evidence on when stress corrosion cracking may begin to affect certain stainless steel components in marine environments. Thus, in order to minimize the possibility that the proposed ISFSI would become unremovable, and thus subject to long-term geologic hazards necessitating the use of shoreline protection devices, the Commission adopts Special Condition 2, which authorizes the proposed development for a period of twenty years from the date of approval (i.e., until October 6, 2035), and requires that SCE apply for a CDP Amendment to retain, remove or relocate the ISFSI facility prior to the end of this term. Among other things, Special Condition 2 requires that the CDP Amendment application be supported by evidence that the fuel storage casks will remain in a physical condition sufficient to allow off-site transport, and a description of a maintenance and inspection program designed to ensure that the casks remain transportable for the full life of the amended project. The Commission also adopts Special Condition 7, which requires that, as soon as technologically feasible and no later than October 6, 2022, SCE provide, for Commission review and approval, a maintenance and inspection program designed to ensure that the ISFSI system and fuel storage casks will remain





**Existing View** 



Proposed Project View

SONGS ISFSI EXPANSION PROJECT

**VisionScape** 

Clerk of the Superior Court 1 EDWARD J. CASEY (SBN 119571) ANDREA S. WARREN (SBN 287781) AUG 28 2017 2 ALSTON & BIRD LLP 333 South Hope Street By: R. CERSOSIMO, Deputy 3 Sixteenth Floor Los Angeles, CA 90071-1410 4 Telephone: (213) 576-1000 Facsimile: (213) 576-1100 5 ed.casey@alston.com; andrea.warren@alston.com Email: 6 7 LINDA ANABTAWI (SBN 222723) IAN M. FORREST (SBN 240403) 8 SOUTHERN CALIFORNIA EDISON COMPANY 2244 Walnut Grove Avenue 9 Rosemead, CA 91770 Telephone: (626) 302-6832 10 Facsimile: (626) 302-1926 Email: Linda.Anabtawi@sce.com; Ian.Forrest@sce.com 11 Attorneys for Real Party in Interest 12 SOUTHERN CALIFORNIA EDISON COMPANY 13 SUPERIOR COURT OF THE STATE OF CALIFORNIA 14 FOR THE COUNTY OF SAN DIEGO 15 16 Case No.: 37-2015-00037137-CU-WM-CTL CITIZENS OVERSIGHT, INC., a California non-17 profit corporation; PATRICIA BORCHMANN, an [Assigned to the Honorable Judith F. Hayes individual 18 Department 681 Petitioners and Plaintiffs 19 STIPULATION FOR DISMISSAL OF ACTION AND REQUEST FOR COURT TO 20 ٧. RETAIN JURISDICTION TO ENFORCE SETTLEMENT AGREEMENT CALIFORNIA COASTAL COMMISSION; 21 SOUTHERN CALIFORNIA EDISON COMPANY, Real Party in Interest; and DOES 1 22 Hearing Date: September 8, 2017 TO 100: 2:00 p.m. Time: 23 Department: C68 Respondents and Defendants. 24 25 Action Filed: November 3, 2015 26 27 28

STIPULATION FOR DISMISSAL OF ACTION AND REQUEST FOR COURT TO RETAIN JURISDICTION TO ENFORCE SETTLEMENT AGREEMENT

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Petitioners Citizens Oversight, Inc. and Patricia Borchmann ("Petitioners") and Real Party in Interest Southern California Edison Company ("Real Party") (collectively, the "Settling Parties") enter into the Stipulation For Dismissal of Action and Request for Court to Retain Jurisdiction to Enforce Settlement Agreement ("Stipulation") set forth in Section II below. This Stipulation is based on the facts set forth in Section I below.

I.

# RECITALS

- A. Petitioners filed their Verified Petition for Writ of Administrative Mandate (C.C.P. § 1094.5) and Complaint for Declaratory Relief ("Petition") on or about November 3, 2015 in the action entitled Citizens Oversight, Inc., et al., v. California Coastal Commission, et al. (the Action").
- B. On January 25, 2017, this Court entered an order approving the parties' Stipulation Concerning Preparation of the Administrative Record, Resolution of Pleading Issues, and Establishing Schedule for Briefing for Final Hearing on Petition for Writ of Mandamus. Pursuant to that Stipulation, the administrative record has been lodged and served, and all parties have filed all of their respective briefs.
- C. The Settling Parties and Respondent California Coastal Commission ("Respondent") submitted two Stipulations (on April 7, 2017 and June 29, 2017) requesting a continuance of the final hearing date in order to allow settlement negotiations to proceed. A written settlement agreement has been executed ("Agreement") and based on that agreement, Petitioners have agreed to dismiss the entirety of the Action on the condition that the Court retain jurisdiction to enforce the Agreement. A copy of the Agreement is attached hereto as Attachment A.

II.

## **STIPULATION**

The Settling Parties stipulate and agree as follows:

A. The Court may dismiss the Petition and the entire Action with prejudice, with all parties to bear their own costs of suit, on the condition that the Court retain jurisdiction as set forth in Section II.B, below.

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1	B. Pursuant to Code of Civil Procedure Section 664.6 ("Section 664.6"), the Court retains		
2	jurisdiction to enforce the Agreement until it expires or is terminated in accordance with the provisions		
3	set forth therein, subject to the following limitations: (1) any motion filed under CCP Section 664.6		
4	by the Petitioners or Respondent shall be limited to requests for specific performance or injunctive		
5	relief to compel the Real Party to perform the commitments enumerated in Section II.B of the		
6	Agreement within the timeframes set forth in said section, and (2) the Court's jurisdiction will not		
7	extend to: (i) awarding monetary relief or an award of attorneys' fees or costs, unless a Party acts in		
8	bad faith, (ii) vacating the dismissal of the Action, (iii) rescinding or terminating this Agreement, or		
9	(iv) imposing statutory or other costs, fees, or penalties.		
10			
11	Dated: August 25, 2017 MICHAEL J. AGUIRRE		
12	MARIA C. SEVERSON AGUIRRE & SEVERSON, LLP		
13	Ву		
14	Maria C. Severson Attorneys for Petitioners		
15	CITIZÉNS OVERSIGIIT, INC., AND PATRICIA BORCHMANN		
16			
17	Dated: August 25, 2017 EDWARD J. CASEY ANDREA WARREN		
18	ALSTON & BIRD, LLP		
19	By Fdund I Cook		
20	Edward J. Casey Attorneys for Real Party in Interest SOUTHERN CALIFORNIA EDISON COMPANY		
21	SOUTHERN CALIFORNIA EDISON COMPANY		
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	STIPULATION FOR DISMISSAL OF ACTION AND REQUEST FOR COURT TO RETAIN JURISDICTION TO ENFORCE SETTLEMENT AGREEMENT		

JURISDICTION TO ENFORCE SETTLEMENT AGREEMENT

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### ORDER

Having considered the foregoing Stipulation and good cause appearing, IT IS HEREBY ORDERED THAT:

- The Court dismisses the Petition and the entire Action with prejudice, with each party 1. to bear its own costs of suit, which dismissal is conditioned on the Court retaining jurisdiction as set forth in paragraph 2, below.
- Pursuant to Code of Civil Procedure Section 664.6 ("Section 664.6"), the Court retains 2. jurisdiction to enforce the Agreement until it expires or is terminated in accordance with the provisions set forth therein, subject to the following limitations: (1) any motion filed under Section 664.6 by Petitioners or Respondent shall be limited to requests for specific performance or injunctive relief to compel the Real Party to perform the commitments enumerated in Section II.B of the Agreement within the timeframes set forth in said section, and (2) the Trial Court's jurisdiction will not extend to: (i) awarding monetary relief or an award of attorneys' fees or costs, unless a Party acts in bad faith, (ii) vacating the dismissal of the Action, (iii) rescinding or terminating this Agreement, or (iv) imposing statutory or other costs, fees, or penalties.

AUG 2 8 2017 DATED:

Judith F. Hayes

Honorable Judith F. Hayes Judge of the Superior Court

EXHIBIT A

# SETTLEMENT AGREEMENT REGARDING COASTAL DEVELOPMENT PERMIT FOR STORAGE OF SAN ONOFRE SPENT NUCLEAR FUEL

This Settlement Agreement Regarding Coastal Development Permit for Storage of San Onofre Spent Nuclear Fuel ("Agreement") is made by and between Citizens Oversight, Inc. and Patricia Borchmann (collectively, "Plaintiffs"), on the one side, and Southern California Edison ("SCE"), on the other side. (Plaintiffs and SCE are collectively referred to as the "Parties" and individually referred to as a "Party.")

I.

#### RECITALS

- A. The San Onofre Nuclear Generating Station ("SONGS") is located on a site in northern San Diego County within the U.S. Marine Corps Base, Camp Pendleton. SCE, the City of Riverside, and San Diego Gas & Electric (collectively, the "Owners") own SONGS. The City of Anaheim is a former co-owner of SONGS but, for purposes of this Agreement only, is referred to as an Owner.
- B. SONGS previously consisted of three nuclear power reactors referred to as Units 1, 2, and 3. The most significant decommissioning activities concerning Unit 1 have been completed. Units 2 and 3 were permanently retired (and ceased generating spent nuclear fuel) as of 2013. SCE is applying for the necessary government approvals to decommission Units 2 and 3.
- C. In 2000, the California Coastal Commission ("Commission") issued a coastal development permit ("CDP") that authorized demolition of the SONGS Unit 1 structures and the construction of a dry storage facility known as an Independent Spent Fuel Storage Installation ("ISFSI") to store Unit 1 spent nuclear fuel (the "Original ISFSI"). In 2001, the Commission approved an expansion of the Original ISFSI to store Units 2 and 3 spent nuclear fuel.
- D. Most of the spent nuclear fuel generated at SONGS is currently stored in the Original ISFSI, which stores 1,187 spent fuel assemblies, and in "wet" storage pools in Units 2 and 3. On October 6, 2015, the Commission approved a CDP (the "2015 CDP") that authorized

the construction of an additional on-site ISFSI with 75 fuel storage modules to store the 2,668 spent fuel assemblies currently in wet storage (the "Project ISFSI"). The SONGS spent fuel stored in the Original ISFSI and in "wet" storage pools in Units 2 and 3 totals 3,855 spent fuel assemblies, referred to herein as "SONGS Spent Fuel." Approximately 270 assemblies of SONGS 1 spent nuclear fuel are stored offsite in "wet" storage at GE Hitachi's facility in Morris, Illinois ("Morris Fuel").

- E. The Project ISFSI is known as "HI-STORM UMAX," manufactured by Holtec International ("Holtec"). The U.S. Nuclear Regulatory Commission ("NRC") has approved and licensed the HI-STORM UMAX for use at SONGS.
- F. On November 3, 2015, Plaintiffs filed the Verified Petition for Writ of Administrative Mandate (C.C.P. § 1094.5) and Complaint for Declaratory Relief ("Petition") in the action entitled *Citizens Oversight*, *Inc. v. California Coastal Commission* ("Action"), which is pending in the Superior Court for the County of San Diego ("Trial Court"). The Commission, as the Respondent in the Action, and SCE, the Real Party in Interest in the Action, filed Answers in which they generally deny the claims alleged in the Action.
- G. The Parties' disputed legal and factual positions concerning the 2015 CDP are set out in their respective pleadings and the Commission's administrative record filed in the Action.
- H. SCE believes that the long term, permanent storage and disposal of SONGS Spent Fuel and Morris Fuel is, under applicable law, the responsibility of the U.S. Department of Energy ("DOE") and that DOE has not yet discharged its responsibility. Plaintiffs desire to expedite the transfer of the SONGS Spent Fuel to a more inland location because they believe that is an overall benefit to the local community. Given that circumstance, the Parties acknowledge that they have a shared interest in relocating SONGS Spent Fuel on an interim basis to an offsite facility that would be licensed by the NRC and permitted, constructed, and operated by either the federal government or a third party (an "Offsite Storage Facility"). Until it is transferred to the federal government or third party, SCE will continue to maintain ownership of its SONGS Spent Fuel.

I. Given that shared interest, the Parties have engaged in settlement negotiations and now desire to set forth the terms by which they have agreed to resolve their dispute concerning the 2015 CDP and the claims and defenses in the Action.

II.

#### TERMS OF THE AGREEMENT

For the good and valuable consideration, the Parties agree as follows:

# A. Proposed Relocation of SONGS Spent Fuel

- 1. Pending the development by DOE of a permanent nuclear spent fuel repository facility ("Permanent DOE Facility") that can store the SONGS Spent Fuel, SCE shall use Commercially Reasonable (as defined below) efforts to relocate the SONGS Spent Fuel to an Offsite Storage Facility, including, but not limited to: (1) a consolidated interim storage ("CIS") facility to be developed and operated by a third party, such as Holtec and Eddy Lea Energy's proposed CIS in New Mexico and Waste Control Specialists' proposed CIS in Texas; or (2) an expanded ISFSI at the Palo Verde Nuclear Generating Station ("Palo Verde") located near Tonopah, Arizona. The Commercially Reasonable efforts provided for in this paragraph are those set forth below in Section II.B of this Agreement.
- 2. For purposes of this Agreement, the term "Commercially Reasonable" (or "Commercial Reasonableness") shall mean such actions a prudent utility would undertake or decisions it would make under similar circumstances based on the information reasonably available to it at the time. For avoidance of doubt, Commercially Reasonable actions or decisions under this Agreement are those that a similarly situated utility determines in its reasonable discretion (a) are practicable and reasonably financially prudent taking into account all relevant considerations such as safety, scientific and technical factors, the regulatory environment, financial costs, resource availability, and the likelihood of success of any such actions or decisions, (b) would not unreasonably impair or delay SONGS decommissioning activities, financially or otherwise, and (c) would allow the Owners to recover all of their costs from their respective nuclear

decommissioning trust funds or from the DOE.

#### B. SCE's Commitments

- 1. To implement the intent of Section II.A.I of this Agreement, SCE shall retain a team of expert consultants including at least one expert from each of the following fields: nuclear engineering (or equivalent), spent fuel siting and licensing, spent fuel transportation, and radiation detection and monitoring ("Experts Team"). The Experts Team will advise SCE on issues related to the proposed relocation of SONGS Spent Fuel to an Offsite Storage Facility.
  - a. Within sixty (60) calendar days after the Effective Date of this Agreement, SCE shall issue written requests for proposal to qualified consultants for the purpose of forming the Experts Team.
  - b. Within ninety (90) calendar days after receiving the written proposals, SCE shall retain the consultants that will serve on the Experts Team. Within seven (7) calendar days of completing the retention of consultants who will serve on the Experts Team, SCE will inform Plaintiffs' attorneys in writing of the identity and expertise of the consultants.
  - c. SCE will consult with Plaintiffs' attorneys regarding the selection of the Expert Team but SCE shall retain discretion to select and manage the Experts Team consistent with the terms and purpose of this Agreement.
- 2. To assess the feasibility of relocating SONGS Spent Fuel to an Offsite Storage Facility, SCE shall: (1) develop a conceptual plan for the transportation of the SONGS Spent Fuel to an Offsite Storage Facility assumed to be located in the southwestern region of the United States ("Transportation Plan"), and (2) develop a strategic plan for supporting the development of a Commercially Reasonable Offsite Storage Facility ("Strategic Plan") (together, the "Plans").
  - a. Within thirty (30) calendar days of the Experts Team's formation, SCE will solicit the input of the Experts Team as to the appropriate scope for the Plans, including potential locations for an Offsite Storage Facility, and a schedule for completion of the Plans.
  - 3. Within ninety (90) calendar days after the Effective Date of this Agreement, SCE

will formally make a written request to solicit an agreement from the owners of Palo Verde regarding the development of an expanded ISFSI that would store SONGS Spent Fuel at the Palo Verde site. If SCE's request for such consideration is accepted, SCE will engage in discussions with the owners of Palo Verde to evaluate the feasibility of licensing, constructing, and operating such an expanded facility on Commercially Reasonable terms. SCE shall not be obligated to enter into any binding agreement with the owners of Palo Verde concerning the storage of SONGS Spent Fuel that is not Commercially Reasonable. SCE will provide Plaintiffs' attorneys information regarding the progress of discussions with Palo Verde.

- 4. SCE will develop the Inspection and Maintenance Program for the Project ISFSI required as Special Condition 7 under the 2015 CDP by October 6, 2020 rather than the October 6, 2022 date provided for under Special Condition 7.
- 5. SCE will develop a written plan addressing contingencies for damaged or cracked canisters consistent with NRC regulations and requirements by October 6, 2020.
- 6. On or before the expiration of ninety (90) calendar days after the Effective Date of this Agreement and monthly thereafter, SCE shall provide Plaintiffs with a report regarding its progress in fulfilling the commitments under Sections II.B.2-5 of the Agreement. Beginning with the sixth monthly progress report and continuing quarterly thereafter until SCE's completion of its commitments under Sections II.B.2-5 of this Agreement, SCE shall provide the Plaintiffs with a report regarding its progress in fulfilling each of the commitments under Sections II.B.2-5 of the Agreement.
- 7. Starting on January 1, 2018 and continuing until all fuel in "wet" storage pools in Units 2 and 3 has been transferred to the Project ISFSI, SCE shall provide Plaintiffs with a monthly progress report on the storage of SONGS Spent Fuel at SONGS. This report will be based on non-confidential information regarding the number of spent fuel assemblies moved from the spent fuel pools to the Project ISFSI.
  - 8. SCE shall spend up to, but no more than, \$4,000,000 (four million dollars) on

consultant fees and other costs for satisfying the commitments in Section II.B.

# C. Implementation of Strategic Plan

- SCE shall use Commercially Reasonable efforts to implement any recommendations or actions identified in the Strategic Plan subject to the following conditions:
  - a. Such recommendations or actions must be consistent with the standard of Commercial Reasonableness;
  - b. The California Public Utilities Commission ("CPUC") must approve an application requesting cost recovery of any costs associated with implementing the Strategic Plan and costs for the transportation and storage of SONGS Spent Fuel;
  - c. Any relocation of SONGS Spent Fuel to an Offsite Storage Facility must result in the transfer of liability for and title to the SONGS Spent Fuel to a third party unless SCE obtains contract terms from the third party, such as, but not limited to, indemnities and insurance provisions, that offer Commercially Reasonable protection from liabilities and risks that may arise from SCE's retention of title to the SONGS Spent Fuel;
  - d. Any recommendations or actions identified in the Strategic Plan are subject to approval by the Owners, which approval shall be consistent with the standard of Commercial Reasonableness; and
  - e. The Owners must be able to obtain recovery of costs associated with the transportation and storage of SONGS Spent Fuel from their respective nuclear decommissioning trust funds or from the DOE.
- 2. If a Commercially Reasonable Offsite Storage Facility is identified, SCE shall in good faith submit a complete application to the CPUC for approval of the costs associated with the transportation and storage of SONGS Spent Fuel.

# D. Duration and Termination

1. This Agreement shall commence on the Effective Date and shall continue in full force and effect until the earlier to occur of the following:

- a. SCE has fulfilled its commitments under Section II.B of the Agreement and, in consultation with the Experts Team, has determined either that: (i) an Offsite Storage Facility that is Commercially Reasonable is not available; or (ii) implementation of recommendations or actions identified in the Strategic Plan is not Commercially Reasonable;
- b. Applicable laws or regulations prohibit the relocation of SONGS Spent Fuel to an Offsite Storage Facility;
- c. An Offsite Storage Facility, which is capable of storing SONGS Spent Fuel, is licensed by the NRC and the operators of such facility have contractually agreed to accept SONGS Spent Fuel on Commercially Reasonable terms;
- d. The NRC has approved a license for the construction of a Permanent DOE Facility that can store SONGS Spent Fuel prior to the relocation of SONGS Spent Fuel to an Offsite Storage Facility; or
- e. The initial term of the 2015 CDP has expired, regardless of whether or not the SONGS Spent Fuel has been moved to an Offsite Storage Facility.
- 2. SCE shall provide notice of the proposed termination under Section II.D.1 and the basis therefor to Plaintiffs thirty (30) calendar days prior to termination, which may be extended by mutual agreement of the Parties.
- 3. The provisions of Sections II.F, II.G, and II.J.1 shall survive the expiration or termination of this Agreement.

# E. Dismissal

1. Concurrently with the filing of the ex parte application described in Section II.E.2, below, Plaintiffs shall sign and cause to be filed and served a request for dismissal of the entire Action with prejudice subject to the Trial Court retaining jurisdiction to enforce the terms of this Agreement pursuant to Section 664.6 of the California Code of Civil Procedure ("CCP") as specified below.

Order in the form attached hereto as Exhibit A to this Agreement ("Stipulation"). Within five (5) calendar days of the full execution of this Agreement, the Parties shall file and serve an ex parte application with the Trial Court seeking an order approving the Stipulation. The Stipulation and said ex parte application shall request the Trial Court to enter an order dismissing the entire Action with prejudice subject only to the Trial Court retaining jurisdiction to enforce the Agreement pursuant to CCP Section 664.6 as follows: (1) any CCP Section 664.6 Enforcement Motions (as defined in Section II.H.2) by Plaintiffs shall be limited to requests for specific performance or injunctive relief to compel SCE to perform the commitments enumerated in Section II.B within the timeframes set forth in said sections, and (2) the Trial Court's jurisdiction will not extend to: (i) awarding monetary relief or an award of attorneys' fees or costs, unless a Party acts in bad faith, (ii) vacating the dismissal of the Action, (iii) rescinding or terminating this Agreement, or (iv) imposing statutory or other costs, fees, or penalties (the "Dismissal Order").

# F. Release of Claims

- 1. Upon the Effective Date of this Agreement, Plaintiffs, on behalf of themselves and each of their predecessors, successors, and assigns (the "Plaintiffs Releasing Parties"), hereby fully and forever release and discharge each of the Owners and each of their respective past, present, and future parent, subsidiary and affiliate companies, joint ventures, partnerships, directors, officers, shareholders, partners, elected and appointed officials, predecessors, successors, affiliates, agents, representatives, employees and assigns (the "Owner Released Entities") from all claims, debts, demands, claims for relief, causes of action, writ proceedings, loss, and liability of every type and nature whatsoever arising under any federal, state, or local law or regulation, whether direct, indirect, fixed, contingent or consequential, known or unknown, suspected or unsuspected, relating to the Action and the claims and defenses in the Action, the Original ISFSI, the 2015 CDP, or the Project ISFSI (collectively, "Plaintiffs' Released Claims").
  - 2. Each of Plaintiffs Releasing Parties hereby warrants and represents that he, she, or

it is familiar with the provisions of California Civil Code Section 1542 and, as to the matters released in Section II.F.1, expressly waives and relinquishes any rights or benefits related to the subject matter of each of the Plaintiffs' Released Claims, that he, she or it has or may have pursuant to Civil Code Section 1542. Section 1542 reads as follows:

SECTION 1542: A GENERAL RELEASE DOES NOT EXTEND TO CLAIMS WHICH THE CREDITOR DOES NOT KNOW OR SUSPECT TO EXIST IN HIS OR HER FAVOR AT THE TIME OF EXECUTING THE RELEASE, WHICH IF KNOWN BY HIM OR HER MUST HAVE MATERIALLY AFFECTED HIS OR HER SETTLEMENT WITH THE DEBTOR.

- Jupon the Effective Date of this Agreement, SCE, on behalf of itself and each of its predecessors, successors, and assigns (the "SCE Releasing Parties"), hereby fully and forever releases and discharges each of the Plaintiffs and each of their respective past, present, and future parent, subsidiary and affiliate companies, joint ventures, partnerships, directors, officers, shareholders, partners, elected and appointed officials, predecessors, successors, affiliates, agents, representatives, employees and assigns (the "Plaintiffs Released Entities") from all claims, debts, demands, claims for relief, causes of action, writ proceedings, loss, and liability of every type and nature whatsoever arising under any federal, state, or local law or regulation, whether direct, indirect, fixed, contingent or consequential, known or unknown, suspected or unsuspected, relating to the Action and the claims and defenses in the Action, (collectively, "SCE's Released Claims").
- 4. Each of the SCE Releasing Parties hereby warrants and represents that he, she or it is familiar with the provisions of California Civil Code Section 1542 and, as to the matters released in Section II.F.3, expressly waives and relinquishes any rights or benefits related to the subject matter of each of the SCE Released Claims, that he, she, or it has or may have pursuant to Civil Code Section 1542. Section 1542 reads as follows:

SECTION 1542: A GENERAL RELEASE DOES NOT EXTEND TO CLAIMS WHICH THE CREDITOR DOES NOT KNOW OR SUSPECT TO EXIST IN HIS OR HER FAVOR AT THE TIME OF EXECUTING THE RELEASE, WHICH IF KNOWN BY HIM OR HER MUST HAVE MATERIALLY AFFECTED HIS OR HER SETTLEMENT WITH THE DEBTOR.

5. Nothing in this Agreement shall be construed as a waiver of, or in any way limit,

contradict or prohibit any Party from enforcing this Agreement pursuant to Section II.H.

# G. Covenant Not to Sue

1. Commencing on the Effective Date of this Agreement, Plaintiffs, for themselves and on behalf of the Plaintiffs Releasing Parties, and subject to the provisions of Section II.H, covenant that he, she, or it will not file any claim, lawsuit, or action under any federal, state, or local law (i) in any new judicial, regulatory, or administrative proceeding, or (ii) in any pending judicial, regulatory, or administrative proceeding, which relates to or involves the storage or transportation of SONGS Spent Fuel (the "Covenant Not To Sue"). The Covenant Not To Sue shall further prohibit each of the Plaintiffs from directly encouraging, assisting, supporting (including, without limitation, by providing any financial support or donations) or otherwise facilitating any person or entity to file any lawsuit or any other judicial proceeding, or bring any administrative challenge under federal, state, or local law that relates to or involves the storage or transportation of SONGS Spent Fuel.

# H. <u>Dispute Resolution/Enforcement of Agreement</u>

- 1. The Parties agree that the Commission is a third-party beneficiary of this Agreement and may enforce certain provisions of the Agreement as provided for in Section II.E.2. The Parties intend that no other entity or person shall be deemed a third-party beneficiary of this Agreement.
- 2. The sole and exclusive method for resolving disputes under and enforcing this Agreement shall be a motion for enforcement to the Trial Court pursuant to CCP Section 664.6 as specified in the Dismissal Order (a "CCP Section 664.6 Enforcement Motion") preceded by good faith negotiation and mediation as set forth below. The Parties expressly waive any right to other remedies, including but not limited to, rescission and monetary fees, costs, and damages. The Commission, in enforcing this Agreement as a third-party beneficiary, is not required to engage in the good faith negotiation and mediation processes set forth in Sections II.H.3 and II.H.4 and may file a CCP Section 664.6 Enforcement Motion as provided in Section II.H.5 without engaging in

either of these processes.

- 3. Prior to filing a CCP Section 664.6 Enforcement Motion, a Party believing another Party has breached this Agreement shall provide written notice of the dispute to all other Parties ("Notice"). Within thirty (30) calendar days from service of the Notice, the Parties shall meet and confer in good faith to resolve the dispute.
- 4. If the dispute is not resolved as a result of the meet and confer process, before filing a CCP Section 664.6 Enforcement Motion, the Parties shall engage in a nonbinding mediation. Either Party may initiate mediation by providing Notice to the other Party setting forth a description of the dispute and the relief requested. The Parties will cooperate with one another in selecting the mediator ("Mediator") from the panel of neutrals from Judicial Arbitration and Mediation Services ("JAMS"), its successor or any other mutually acceptable non-JAMS mediator, and in scheduling the time and place of mediation. Such selection and scheduling will be completed within thirty (30) calendar days after Notice of the request for mediation. If the Parties are unable to agree on a mediator, then they shall request that JAMS appoint a qualified mediator within fifteen (15) calendar days. Unless otherwise agreed to by the Parties, the mediation will not be scheduled for a date that is longer than ninety (90) calendar days after Notice of the request for mediation. The Parties agree to participate in the mediation in good faith, and that they will share equally in its costs (other than the Party's individual attorneys' fees and costs related to that Party's participation in the mediation, which fees and costs will be borne by each Party). All offers, promises, conduct and statements, whether oral or written, made in connection with the or during the mediation by either of the Parties, their agents, representatives, employees, experts and attorneys, and by the Mediator or any of the Mediator's agents, representatives and employees. will not be subject to discovery and will be confidential, privileged and inadmissible for any purpose, including impeachment, in any other proceeding between or involving the Parties, or either of them, provided that evidence that is otherwise admissible or discoverable will not be rendered inadmissible or nondiscoverable as a result of its use in the mediation.

5. Either Party may seek enforcement of this Agreement with respect to disputes first submitted to the informal good faith negotiation and mediation processes set forth above by filing a CCP Section 664.6 Enforcement Motion within sixty (60) calendar days following the unsuccessful conclusion of the mediation provided in Section II.H.4. If a Section 664.6 Enforcement Motion is not filed within sixty (60) calendar days following the unsuccessful conclusion of the mediation provided for in Section II.H.4, the dispute resolution process shall be deemed complete and further claims related to the dispute shall be barred without regard to any other limitation period set forth by law.

# I. <u>Effective Date of Agreement</u>

- 1. This Agreement shall only become effective and binding on the Parties on the date that the Trial Court enters the Dismissal Order pursuant to Section II.E.2 in the form requested by the Parties, without modifications unacceptable to any Party (the "Effective Date").
- 2. In the event the Trial Court denies the Parties' ex parte application for approval of the Stipulation and Order attached hereto as Exhibit A, or fails to enter the Dismissal Order on said application within ten (10) court days after the hearing on said application, the Agreement shall be of no further force or effect absent a written agreement among all Parties to extend the deadline for the Trial Court to enter its order.

# J. Additional Provisions.

- 1. Affirmative Duty to Support the Settlement and its Costs. Following execution of this Agreement, the Parties shall affirmatively support and defend the Agreement and all costs incurred in its implementation in all regulatory, administrative, and judicial proceedings including, but not limited to, offering testimony in support of a CPUC application to approve costs associated with the transportation and storage of SONGS Spent Fuel. Support of the Agreement does not require Plaintiffs to contribute financially to the settlement.
- 2. <u>Joint Communication</u>. The Parties shall develop a mutually agreeable summary of the Agreement and a joint communication regarding the settlement that will be used for all external

communications including, but not limited to, the media.

- 3. <u>Execution of Additional Documents</u>. Each of the Parties agrees to promptly do such acts and execute such additional documents as might be reasonably necessary to carry out the provisions and effectuate the purposes of this Agreement.
- 4. <u>Authority</u>. Each person executing this Agreement represents that he or she has the full legal right, power, and authority to execute and deliver this Agreement and to bind the Party for whom such individual is signing.
- 5. Exclusive Remedy. By executing this Agreement, each of the Parties acknowledges and agrees that the rights and remedies provided in this Agreement shall be the sole and exclusive rights and remedies surviving as between and among the Parties hereto relating to the subject matter of this Agreement and the Action.
- 6. No Reliance on Others. No representations, oral or otherwise, expressed or implied, other than those contained herein, have been made by any Party, or any officer, director, shareholder, partner, associate, agent, affiliate, insurer, attorney or employee thereof. By executing this Agreement, each of the Parties warrants and represents that this Agreement is made and entered into without reliance upon any statements or representations of any other Party, or in reliance upon any statements or representations made by any officers, directors, shareholders, partners, associates, agents, affiliates, insurer, attorneys, or employees of any other Party.
- 7. <u>Independent Investigation</u>. Each of the Parties warrants and represents that he, she or, it has made their own independent investigation, in the manner deemed necessary and appropriate by them, of the facts and circumstances surrounding this Agreement and the settlement contained herein, and that through such independent investigation, each Party has satisfied itself that the execution of this Agreement and entry into the settlement contained herein is in his, her, or its best interest. Also, each of the Parties warrants and represents that his, her, or its independent investigation has included, but not been limited to, receipt of independent advice by legal counsel on the advisability of entering into this Agreement and the settlement contained therein.

- 8. Compromise of Disputed Claims. Each of the Parties acknowledges and agrees that this Agreement is the compromise of disputed claims, and that nothing contained in this Agreement shall be construed as admissions of liability on the part of any Party. Neither this Agreement nor any of its terms shall be offered or received as evidence in any proceeding in any forum as an admission of any liability or wrongdoing on the part of any of the Parties.
- 9. <u>Litigation Expenses</u>. SCE shall be responsible for its own costs of suit and attorneys' fees incurred and/or accrued in connection with the Action and the negotiation of this Agreement. As part of this settlement, and in lieu of the cost and time of additional CCP § 1021.5 motion work, SCE agrees to pay Plaintiffs' costs and attorneys' fees incurred and/or accrued in connection with the Action and the negotiation of this Agreement in the amount of \$800,000 payable to the Aguirre & Severson, LLP Attorney Client Trust Account. Plaintiffs' attorneys shall provide a certification to support their claimed amount of costs and fees. SCE shall provide payment within seven (7) calendar days of receiving such certification from Plaintiffs' attorneys.
- 10. Construction of Agreement. Each of the Parties has cooperated in the drafting and preparation of this Agreement and, therefore, any construction of the intent of the Parties or language hereof to be made by a court or mediator shall not be construed against any of the Parties on the basis that it drafted the Agreement or any of its terms.
- 11. <u>Comprehension of Terms</u>. Each of the Parties warrants and represents that he, she, or it has read this Agreement in full, fully understands each and every provision hereof, and agrees to be bound by all of the terms and provisions set forth herein.
- 12. <u>Inurement to Others: Assignment.</u> Each of the Parties agrees that the terms and conditions contained in this Agreement shall inure to the benefit of their respective successors and assigns, except that neither Party may assign any or all of this Agreement without first obtaining the other Party's written consent, which consent shall not be unreasonably withheld.
- 13. Governing Law. This Agreement shall be deemed to have been executed and delivered within the State of California, and the rights and obligations of the Parties hereunder

shall be governed by, construed, and enforced in accordance with the laws of the State of California.

- 14. Merger and Integration. This Agreement contains the full and entire agreement between and among the Parties with respect to the entire subject matter hereof and supersedes any and all prior or contemporaneous agreements and discussions, whether written or oral. Any and all prior or contemporaneous discussions, negotiations, writings, commitments and/or undertakings related hereto are merged herein.
- 15. <u>Amendment</u>. This Agreement may be amended only by written agreement signed by all Parties.
- 16. <u>Headings</u>. The titles and headings of the various sections of this Agreement are intended solely for convenience of reference and shall not be construed as explanation, modification, or intended construction of any terms or provisions of this Agreement.
- 17. <u>Counterparts</u>. This Agreement may be executed and delivered by facsimile or emailed .PDF and in any number of counterparts, each of which shall be deemed an original; however, all such counterparts shall constitute but one and the same instrument signed as of the Effective Date.
- 18. Opportunity to Cure Breach. In the event that Plaintiffs allege or otherwise assert that SCE has breached any provision of this Agreement, whether in connection with an action required within a specified timeframe or the satisfaction of any commitment, SCE shall have the opportunity, for at least thirty (30) calendar days following Notice of such allegation or assertion, to cure such breach (if such breach is capable of being cured).
- 19. <u>Notice</u>. Any notice required or permitted to be given under the terms of this Agreement shall be in writing and delivered by overnight mail and by facsimile or electronic transmission, unless another means of delivery is expressly authorized or required in this Agreement for a particular notice. Notices shall be sent to the following persons:

To: **Plaintiffs** With a copy to: Ray Lutz Michael J. Aguirre, Esq. Citizens Oversight Maria C. Severson, Esq. 771 Jamacha Road, #148 Aguirre & Severson, LLP El Cajon, CA 92019 501 W. Broadway, Ste. 1050 Telephone: (619) 820-5321 San Diego, CA 92101 E-Mail: raylutz@citizensoversight.org Telephone: (619) 876-5364 Facsimile: (619) 876-5368 Patricia Borchmann Email: maguirre@amslawyers.com c/o Aguirre & Severson, LLP inseverson@amslawyers.com 501 W. Broadway, Ste. 1050 San Diego, CA 92101 To: SCE With a copy to: Linda Anabtawi, Esq. Edward J. Casey, Esq. SCE Law Department Alston & Bird LLP 2244 Walnut Grove Avenue 333 South Hope Street, 16th Floor Rosemead, CA 91770 Los Angeles, CA 90071 Telephone: (626) 302-6832 Telephone: (213) 576-1000 E-mail: Facsimile: linda.anabtawi@sce.com (213) 576-1100 E-mail: ed.casey@alston.com

[Continued on the next page]

Notice shall be deemed given as of the date of transmission of the notice. Any Party may change its addressee(s) for notice by providing written notice of such change in accordance with the requirements of this section.

IN WITNESS WHEREOF, the Parties hereto have executed this Agreement.

	CITIZENS OVERSIGHT, INC and PATRICIA BORCHMANN
August, 2017	By: Patricia Borchmann
, August, 2017	
. 1017	By: Raymond Lutz For CITIZENS OVERSIGHT, INC.
	SOUTHERN CALIFORNIA EDISON COMPANY
August <u>24</u> , 2017	By: Ronald O. Nichols President, Southern California Edison Company

Notice shall be deemed given as of the date of transmission of the notice. Any Party may change its addressee(s) for notice by providing written notice of such change in accordance with the requirements of this section.

IN WITNESS WHEREOF, the Parties hereto have executed this Agreement.

	CITIZENS OVERSIGHT, INC and PATRICIA BORCHMANN
August <u>25</u> , 2017	fatreni Borh
79	By: Patricia Borchmann
August <u>24</u> , 2017	By: Raymond Lutz
	For CITIZENS OVERSIGHT, INC.
	SOUTHERN CALIFORNIA EDISON COMPANY
August, 2017	8
	By: Ronald O. Nichols  President Southern California Edison Company

# PROOF OF SERVICE

I, Yolanda S. Ramos, declare:

I am employed in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is Alston & Bird LLP, 333 South Hope Street, Sixteenth Floor, Los Angeles, California 90071. I am over the age of eighteen years and not a party to the action in which this service is made.

On August 28, 2017, I served the document(s) described as STIPULATION FOR DISMISSAL OF ACTION AND REQUEST FOR COURT TO RETAIN JURISDICTION TO ENFORCE SETTLEMENT AGREEMENT on the interested parties in this action by enclosing the document(s) in a sealed envelope addressed as follows:

# SEE ATTACHED SERVICE LIST

- BY MAIL: I am "readily familiar" with this firm's practice for the collection and the processing of correspondence for mailing with the United States Postal Service. In the ordinary course of business, the correspondence would be deposited with the United States Postal Service at Alston & Bird LLP, 333 South Hope Street, 16<sup>th</sup> Floor, Los Angeles, CA 90071 with postage thereon fully prepaid the same day on which the correspondence was placed for collection and mailing at the firm. Following ordinary business practices, I placed for collection and mailing with the United States Postal Service such envelope at Alston & Bird LLP, 333 South Hope Street, 16<sup>th</sup> Floor, Los Angeles, CA 90071.

  UPS NEXT DAY AIR I deposited such envelope in a facility regularly maintained by UPS with delivery fees fully provided for or delivered the envelope to a courier or driver of UPS authorized to receive documents at Alston & Bird LLP, 333 South Hope Street,
- 16th Floor, Los Angeles, CA 90071.

  BY FACSIMILE: I telecopied a copy of said document(s) to the following addressee(s) at the following number(s) in accordance with the written confirmation of counsel in this
- at the following number(s) in accordance with the written confirmation of counsel in this action.
- BY ELECTRONIC MAIL TRANSMISSION WITH ATTACHMENT: On this date, I transmitted the above-mentioned document by electronic mail transmission with attachment to the parties at the electronic mail transmission address set forth on the attached service list.
- [State] I declare under penalty of perjury under the laws of the State of California that the above is true and correct.
- [Federal] I declare under penalty of perjury that the foregoing is true and correct.

  Executed on August 28, 2017, at Los Angeles, California.

Yolanda S. Ramos

# Citizens Oversight, Inc., et al., v. California Coastal Commission, et al. San Diego County Superior Court, Case No. 37-2015-00037137-CU-WM-CTL

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Hayley.Peterson@doj.ca.gov

# EXHIBIT 4

# WEBINAR TRANSCRIPT

This document provides the transcript from a public meeting (webinar) that was held on November 8, 2018, to discuss preliminary observations of an NRC special inspection that was conducted at San Onofre Nuclear Generating Station in September 2018. The inspection was conducted in response to a situation that resulted in the misalignment of a multi-purpose canister loaded with spent fuel at the San Onofre Nuclear Generating Station.

# Hosts of Webinar:

Troy Pruett, Director Division of Nuclear Materials Safety Region IV

Patricia Silva, Chief Inspection and Operations Branch Division of Spent Fuel Management Office of Nuclear Material Safety and Safeguards

Eric Simpson, Health Physicist Fuel Cycle and Decommissioning Branch Division of Nuclear Materials Safety Region IV

SONGS\_transcript.txt - This is Troy Pruett, with the NRC in Region IV, and we're going to commence today's webinar on the results of the San Onofre special inspection. Thank you for joining the webinar. NRC speakers will present information related to the August 3rd, 2018 misalignment of a multi-purpose canister loaded with spent fuel at the San Onofre Nuclear Generating Station. This is the NRC Region IV's first use of the webinar format to provide information to the public on a special inspection. There's are pros and cons for conducting a webinar public meeting in place of a face to face meeting. ultimately, we decided that the large number of people from across the United States that were interested in learning more about this event made the webinar the best option. During the webinar, we will present information explaining photographs and bullets shown on the slides. The photos we are referencing today are from downloading operations that occurred prior to the August 3rd event. The slides are also available from the webinar handout tab, as well as the NRC Spotlight Section on the NRC public webpage at www .NRC.gov. From the Spotlight Section, click on SONGS Cask Loading Issue, and from there, you'll see a variety of documents available for your review, today's slides being one of the options. During the presentation, you may submit written comments

and questions via the webinar chatroom feature.

NRC staff will collect items, and refer them

to today's panel, the NRC panel will answer questions
and respond to comments as time allows.

The webinar is scheduled to end at 5:00 p.m. Central Time,

The webinar is scheduled to end at 5:00 p.m. Central Time, or 3:00 p.m., Pacific.

If, for some reason, the NRC loses internet connectivity, we will dial into a telephone bridge line, and continue the presentation.

The backup bridge line may be reached by dialing 888-

469-

1677,

and the passcode is 247-

1451.

And again, we will only use this bridge line if the internet connection for the NRC fails during the webinar. We are recording the session today, and plan to make the video publicly available. Today's NRC panel has three members, myself, Troy Pruett, and I'm the Director of Nuclear Materials Safety in Region IV.

The Region IV office is located in Arlington, Texas, and my division oversees the inspection activities at San Onofre.

Also on the panel is Eric Simpson.

Eric is the Special Inspection Team Leader

for the event we are presenting today.

Eric is also an inspector in NRC Region IV.

We also have Patty Silva, Patty is a Branch Chief

SONGS\_transcript.txt from the Division of Spent Fuel Management, in our headquarters office in Rockville, Maryland. Patty was also a member of the Special Inspection Team. Patty joined the panel to provide responses to some of the questions or comments you might have that are beyond the scope of Eric's special inspection. Supporting our presentation, we have technical staff monitoring the chatroom for questions and comments, and communications staff monitoring and adjusting the audio and video. Via, our webinar capability will only host up to 500 participants, and my staff has communicated to me that we have hit the 500 registered limit, and so, just as a reminder, if you encounter somebody that's not able to log in to the webinar today, remind them that the presentation will be publicly available after the meeting, once we get the recording transcribed, and posted to the public webpage. So Eric will provide most of the information regarding the misalignment event at San Onofre. Eric will begin with background information on the independent spent fuel storage installation at San Onofre, he will then provide an overview of a typical downloading operation. By downloading, I mean the operation that lowers the multipurpose canister into the storage vault at the independent spent fuel storage installation. Eric will then cover what happened on August 3rd, 2018, during the downloading operation. After he explains the event,

Eric will outline the NRC's regulatory concerns, and our next steps.

while the misalignment event at San Onofre is serious, at no time was there an actual load drop, and at no time was there a release of radioactive material from the multipurpose canister. Once Eric has completed his presentation, the NRC panel will begin responding to questions and comments, when multiple questions and comments on a similar topic are received, the NRC staff monitoring the chatroom will provide the panel a representative question or comment.

I'll now turn the presentation over to Eric.

- Good afternoon, I am Eric Simpson, a Dry Fuel Storage Inspector of the NRC Region IV office, here in Arlington, Texas.

Before we discuss the August 3rd event at San Onofre,

I would like to acknowledge the other members of the NRC Special Inspection Team that are not sitting on the panel with us today, those members being Marlon Davis, NRC Headquarters Inspector for the Division of Spent Fuel Management, Chris Smith, a Region IV Engineering Inspector, my Branch Chief, Dr. Janine Katanic, and Mr. Lee Brookhart, our Senior Dry Fuel Storage Inspector, who has been working behind the scenes throughout our efforts.

Let's start with an overview of the

San Onofre Independent Spent Fuel Storage Installation.

You will hear me refer

to Independent Spent Fuel Storage Installations as ISFSIs for short throughout this webinar.

SONGS\_transcript.txt what you see is an overhead schematic of the San Onofre ISFSI, north is to the left, which places the Transnuclear horizontal ISFSI on the eastern side, and the Holtec UMAX ISFSI on the west, or bottom of the map. The design is a horizontal storage module. San Onofre has 63 horizontal storage modules on this eastern ISFSI pad, 51 of which are loaded with spent fuel in Unit One reactor waste. the other three are empty, to the west of the horizontal ISFSI is the Holtec UMAX ISFSI, spent fuel is stored in stainless steel canisters called multipurpose canisters, or MPCs. Today we will refer to the MPCs simply as a canister. The canisters are stored vertically in the UMAX ISFSI vault. San Onofre has room for 75 canisters in its UMAX ISFSI. San Onofre had about 2,668 spent fuel assemblies stored in its unit two and three spent fuel pools. Currently, about 40% of the spent fuel has been transferred to the UMAX ISFSI. This photo shows what it's like looking down into a UMAX storage vault, what you see are the features of the divider shell, we will discuss this in more detail later. but for now, make a note of the shield ring. During the August 3rd event, a portion of the canister was resting on the shield ring. San Onofre personnel and Holtec contractors failed to note the misalignment, and that the weight of the canister was no longer being supported by the important-to-safety lifting equipment.

This photo shows a Holtec canister. Spent fuel is placed into a canister while it is inside the transfer cask. The transfer cask is then placed to reduce radiation exposures to workers, and it is also used to help move the loaded canister out onto the ISFSI pad. This photo shows a shield cone. After loading, the canister of spent fuel contents are dried and welded shut, the shield cone is installed on the canister as an additional help to reduce radiation dose to cask storage workers. The green slings are for retrieval of the shield cone after the canister has been lowered into the storage vault. The yellow slings are important-to-safety, and are intended to hold the canister weight during downloading operations. This photo shows the flat bed transporter with a transfer cask meeting up with the vertical cask transporter. The transfer cask, with the canister inside, is moved from the fuel building to the ISFSI pad used in a flatbed transporter. A vertical cask transporter is used to move the transfer cask into position on the ISFSI pad, the vertical cask transporter is also used to align the transfer cask and the canister for downloading operations. This photo shows the mating device used to connect the transfer cask to the ISFSI vault.

The mating device has a hydraulic door

SONGS\_transcript.txt to allow access from the transfer cask into the ISFSI vault. As you can see, the mating device is open in this photo. This photo shows the vertical cask transporter being aligned to the mating device. the vertical cask transporter is positioned over the mating device, properly aligned, and then they're bolted together. The mating device door is closed during this process. This picture shows the spotters, those are the people in the lift baskets. pulling the slings through the sheaths on the vertical cask transporter crossbeam. The important-to-safety yellow slings are connected to the canister through lift cleats in the shield cone. and anchored to the vertical cask transporter. This photo shows the canister ready for downloading, the vertical cask transporter lift beam has been raised, and the full load of the spent fuel canister is being suspended. The mating device door is open, allowing the canister to be downloaded into the ISFSI vault. So, what exactly happened on August 3rd? This slide shows a schematic of the ISFSI pad, and the location of the low dose waiting area. The slide also shows a photo of the view from that location, as you can see from the photo to the right, the low dose waiting area has an obstructed view of what is happening out on the pad. Before downloading, all oversight staff, other than the spotter and the vertical cask transporter operator, are moved to the low dose area.

Page 7

From this position, none of the management or supervisory oversight staff from San Onofre or Holtec could observe the downloading of the canister. San Onofre oversight staff did not have radio headsets, and did not monitor communications between the cask loading supervisor, spotter, and vertical cask transporter operator. This slide shows photos of the vertical cask transporter, and the control panel.

The vertical cask transporter operator attempted to lower the canister into the vault by lowering the vertical cask transporter lift beam. The NRC identified numerous deficiencies involving the operation of the vertical cask transporter.

- 1 First, the training program did not ensure the vertical cask transporter operator was capable of performing the canister download.
- Second, the vertical cask transporter operator is seated behind shielding, and cannot see the canister being lowered
- into the vault, third, cameras are not used to aid the vertical cask transporter operator, or oversight staff during downloading operations.
- Fourth, the vertical cask transporter operator did not monitor data available on the vertical cask transporter control panel during the download.

As a result, the vertical cask transporter operator did not identify a decrease in hydraulic pressure, which in and of itself is an indication of a loss of mode condition.

5 -> Fifth, procedures did not provide adequate instructions

for the monitoring
of critical parameters during the download.

Lastly, the August 3rd event was the first time
for the vertical cask transporter operator
to download a spent fuel canister into the vault,
and no supervisory oversight was available
on the vertical cask transporter.

This slide shows a spotter in position
to observe the download,
the spotter was the only person capable of observing
the canister being downloaded during this event.

the spotter positioning, first,
the training program did not ensure the spotter was capable
of performing a canister download.

Second, procedures did not provide adequate instruction for monitoring of critical parameters during download processes.

NRC identified numerous deficiencies involving

- Third, the August 3rd event was the first time for the spotter to download a spent fuel canister into the ISFSI vault, and no supervisory oversight was available in the lift basket.
  - 9 > Fourth, no cameras were provided for management and supervisory oversight to observe the download.
- Fifth, once the downloading was in progress, the spotter moved the lift to the side, where he could no longer directly observe
- the canister's progress into the ISFSI vault, and lastly, the spotter did not know how to determine the important-to-safety slings for slack.

  Communications during the download were informal, and failed to relay critical information,

  Page 9

for example, during the download, the spotter communicated that the canister was four feet down.

Management and supervisor incorrectly believed

this meant four feet below the mating device, it did not.
The VCT operator fully lowered

the vertical cask transporter crossbeam, and communicated that the canister was fully loaded, lowered into the vault.

A radiation protection technician noticed the dose rates were significantly higher than expected, and alerted the cask loading supervisor.

Station personnel observed that the slings were slack, and that the canister was not downloaded.

At the direction of the rigger in charge, at the direction of the rigger in charge, the vertical cask transporter operator raised the lift beam to regain load of the canister.

The canister was properly aligned,

and then lowered into the ISFSI vault.

The canister load was unsupported by lifting equipment for approximately 53 minutes.

This slide shows a photo of the installed canister in the ISFSI vault.

Before starting downloads of lowered canisters, San Onofre trains staff using test equipment.

The training canister was smaller

during actual downloading operations.

than the actual canisters used at San Onofre.

The training canister provided about three quarter of an inch more clearance, this made the lining and lowering the training canister much easier than would be experienced

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SONGS\_transcript.txt Staff conducting downloading operations were not trained on the differences, when training does not match the actual conditions, we refer to this as negative training. During downloading operations, San Onofre frequently experienced the bottoms of canisters getting caught on the shield ring. San Onofre never identified the misalignments as conditions adverse to quality, consequently, san Onofre never implemented actions that would have prevented the August 3rd event. on August 3rd, the canister made contact, and rested on the shield ring, if you look closely at the picture, you can see contact surface wear, paint scrape, but no deformation of the shield ring. San Onofre has not inspected the bottom of the canister, their preliminary analysis indicates negligible wear on the canister. The NRC will evaluate San Onofre's analyses, and San Onofre's plan to monitor the canisters, as part of their Aging Management Program, when completed. The NRC does not believe there is an immediate canister integrity concern, so, what's been done since August 3rd? We'll look at San Onofre's activities since August 3rd, then we'll look at NRC's actions. We will discuss San Onofre's notification to the NRC Operation Center, we'll briefly touch on San Onofre's causal evaluations, and lastly, we'll touch on San Onofre's proposed corrective actions. The canister involved in the August 3rd event was successfully lowered Page 11

into the UMAX ISFSI vault, we call this canister MPC 29 because it was the 29th canister loaded at San Onofre. After MPC 29 was lowered into the ISFSI vault, San Onofre immediately put a halt to all spent fuel activities on site. There was a spent fuel canister that was being processed in a Unit Two Fuel Building, that canister was fully processed, meaning it was dried, helium back-fill operations were completed, final welding of the closure rings were performed. and it is currently in the Unit Three Fuel Building. It is seismically restrained, it is placed in a transfer cask, and this is a condition that is acceptable for the canister, and its spent fuel contents. NRC's involvement, we were notified of the August 3rd event on the afternoon of August 6th. We then initiated daily oversight communications between San Onofre, NRC headquarters, and ourselves in the regional office. On August 7th, San Onofre committed to an NRC review, before resuming dry cask loading operations. On August 17th, we decided to conduct a special inspection. If you go to the Spotlight Section of the NRC website, our charter is available for review there. We arrived at San Onofre to initiate our special inspection on September 10th, we were onsite the entire week, reviewing procedures, records, and talking with former and current employees. The inspection continued offsite until we formally exited with San Onofre on this past Thursday, November 1st,

SONGS\_transcript.txt which brings us to our findings.

We have two preliminary violations that are being considered for escalated enforcement, those being a preliminary violation for the event itself, San Onofre's license requires that during downloading operations, the canister, MPC, be handled with redundant drop protection features to prevent uncontrolled lowering of the load. Contrary to the requirement, during MPC transfer, when loaded with spent fuel, the licensee failed to ensure the lifting equipment had redundant drop protection features to prevent uncontrolled lowering. Specifically, San Onofre inadvertently disabled the important-to-safety downloaded slings, when personnel lowered the vertical cask transporter crossbeam to the fully seated position, while the MPC was suspended by the shield ring, approximately 18 feet above the fully seated position in the vault. The second preliminary violation being considered for escalated enforcement is the notification requirement. 10CFR 72.75(d)(1) requires that a licensee notify the NRC within 24 hours when important-to-safety equipment is disabled, or fails to function as designed. Contrary to the requirement, San Onofre failed to make proper NRC notification

of the August 3rd event to the NRC Operation Center,

to make the required notification during our inspection.

Page 13

until September 14th, they were prompted by us

We are also considering three preliminary violations of lesser severity level to San Onofre, a violation for inadequate procedures, a violation for failing to acknowledge conditions adverse to quality for entry into the site's corrective action program, and a violation for inadequate training of personnel operating important-to-safety equipment. It is important to note that management oversight weaknesses contributed to each of the preliminary violations being considered by NRC. Southern California Edison and Holtec have both performed causal evaluations related to the August 3rd event. Preliminary root and apparent causes are lack of adequate procedures, lack of adequate training to support the procedures, lack of adequate licensee oversight of contractor activities. Some of the preliminary corrective actions at San Onofre revolve around enhancing the training requirements, procedure enhancements, and equipment enhancements to give more positive indication of a loss of load condition. San Onofre is also looking at improving its performance in the oversight role. NRC will perform an inspection at San Onofre to fully assess its corrective actions, prior to them resuming fuel handling operations. A word or two about the event, and its significance. San Onofre was not required to have a drop analysis for this type of event because the license required redundant drop protection features at all times.

SONGS\_transcript.txt That's why this misalignment event is so very significant. San Onofre provided preliminary analysis of a canister drop from 19 feet into the vault, that analysis is still under review by NRC experts. The San Onofre analysis document that the canister must still maintain confinement, and that no breach would occur, however, the analysis does describe that some fuel assemblies would likely fail, due to the drop. However, the San Onofre preliminary analysis describes that the canister would still be able to perform safely, it would still meet all thermal, pressure, criticality, and confinement criteria. This part of the analysis is still under review. NRC plans to issue its special inspection report before the Thanksgiving holiday. Next steps involve dispositioning the escalated enforcement findings, which means moving through the NRC enforcement process, along with San Onofre, to disposition with preliminary violations and severity levels to be assigned. The timing of that process begins once we issue the inspection report. Having moved through the events of August 3rd, and having discussed NRC and San Onofre's next steps, I'll hand the presentation back over to Mr. Troy Pruett. - Thank you, Eric, I'm going to, I'm going to pause for just a second, and, and ask a couple of questions to you. - Okay. - That, that we've been receiving through the chatroom.

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- All right.
- One of the questions involves redundant drop protection, and so what was the redundant drop protection?
- Okay, as I mentioned earlier in the presentation,
- I pointed out two yellow slings,
- each of those slings can fully support the weight
- of a loaded canister, that is to say,
- the weight of a loaded MPC, and since there are two slings,
- that counts as redundant drop protection.
- Again, they can both completely support the weight
- of the loaded MPC, if one fails,
- the other one is there to provide that redundant protection.
- Right, so Rachel, could you pull up slide 10?
- There we are.
- Right, so slide 10 is the picture of the shield cone, and as Eric mentioned earlier, there's a photo there showing the two yellow slings, that is the redundant drop protection, so.
- Yes, and the event revolves
- around inadvertently disabling both of those slings
- by having the crossbeam in the fully lowered position,
- while those slings were completely slack.
- If there had been, in the event of a drop,
- those slings would have been rendered completely incapable
- of stopping that drop.
- And then there were another set of questions, was,
- just, just how much does one of these canisters weigh?
- Well, they're analyzed to weigh up to 113,000 pounds,
- but I think the MPC in question was roughly
- around 100,000 pounds, so 50 tons.
- Okay, and then, and then

SONGS\_transcript.txt about how many fuel assemblies does the canister hold? - Each fuel, each MPC 37, as named, will hold 37 spent fuel assemblies. - Okay, thank you, so I'm going to, I'm going to conclude the, our meeting presentation, and then we still have some more questions that my staff that's monitoring the chatroom is sending me, and we'll jump into the questions in just a minute, so. So I bet the take aways are, this event could have been prevented with effective management and supervisory oversight of important-to-safety operations performed at San Onofre. Management oversight weaknesses led to inadequate training of the staff, the failure to provide appropriate procedures, not identifying and correcting conditions adverse to quality, and not providing appropriate supervision at job sites, these deficiencies converged on August the 3rd, resulting in a failure to provide redundant load drop protection, during the downloading of a spent fuel canister. As a result, the NRC has increased the regulatory oversight at the facility to ensure that the root and contributing causes are understood, and that the corrective actions will prevent another loss of load event, so with that, that's going to wrap up our formal part of the presentation, and we're going to transition into responding to the questions and the comments that we're receiving in the chatroom. So one of the, or many of the questions

and comments involve the retrievability of a canister.

And I know, Patty, this was something we talked about yesterday, would you like to touch on what the, is a licensee required to be able to retrieve a canister, and maybe Eric, you can jump in if you, if you hear something that needs to be said.

- well, if you like, I can start off on this, and-- - Okay, all right.

Fair enough. - well, 10CFR72

.122(1)

requires that storage systems must be designed to allow ready retrieval of spent fuel, high level waste, and reactor related grade and class C waste for further processing of disposal, and each licensee must demonstrate the ability to retrieve a canister, for taking back into the spent fuel pool, if it's available. And licensees are also required to demonstrate the ability to cut open a canister to allow them access to the spent fuel contents inside. Now, saying this, I will tell you all that each licensee, generally, does not have to display the ability to cut open a canister, we allow for the vendor to demonstrate the ability to cut that canister open at their facility, the belief being that if the licensee ends up in the position where they have to retrieve a canister, and take it back into their spent fuel pool, the vendor can provide them with the equipment to cut that canister open. And Holtec has demonstrated

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that they can cut open an MPC 37, or an MPC 89 canister,
which are other types of canisters
that are licensed for storage in the UMAX vault.
- And then, and then, Eric, I'm going to send this question
to you, as well. - Okay.

- was there actual damage to the canister in question?
- we don't believe there was damage
  to the canister in question, or at least not to the extent
  that its safety features are being disabled, however,
  we think that the Aging Management process will be able
  to go in and inspect these canisters
  because San Onofre is part of the Aging Management,
  we will be inspecting the canisters for degradation,
  beginning within five years.
- And what, if this canister really dropped,
  as a result of this misalignment event,
  what do you perceive the consequences would have been?
  Well, as it stands now,

we do not believe the canister would have been breached. It would have ended up being a question of the contents. If the contents were designated as undamaged fuel, certainly everybody who's been looking at these drop analyses pretty much concedes that the fuel inside the canister will no longer meet the criteria of undamaged fuel.

It would end up being a question as to whether we, they want a license amendment to allow them to remain in the stored position,

and damaged fuel, or whether or not we would be asking them to retrieve the canister to remove the spent fuel contents, to repackaging in a damaged fuel canister.

- Okay.

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And isn't, isn't the August 3rd event exactly the same as the event that happened in July? - It is not, the event that happened in July, one of the reasons I think that it did not make its way into the corrective action program is because I think that they believed that during that entire extended time it took them to download the MPC into the UMAX vault, for the record, there was an event on July 22nd, where San Onofre experienced an abnormal delay in downloading operations, what should have taken 15 minutes ended up taking an hour and a half because they failed to get the MPC properly aligned for downloading for over an hour and a half. Again, this should have taken place in 15 minutes or less, during that time, never was the MPC, or the canister. not suspended by the slings, every time they attempted to download, they caught the loss of load condition. The VCT operator actually caught the loss of load condition using his monitoring devices on the vertical cask transporter screen, something that did not happen on August 3rd, where the VCT operator was not monitoring these proper parameters on his vertical cask transporter screen. So they were always within procedure during this event. we feel, however, that the event being captured in what was known as a production traveler, it should have also been recorded, and it's part of their corrective action program. So at no point were the redundant safety features

1	3RD QUARTER COMMUNITY ENGAGEMENT PANEL
2	(REGULAR MEETING)
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	REPORTER'S TRANSCRIPT OF PROCEEDINGS
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	Oceanside, California
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	Wednesday, August 9, 2018
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22	Reported by:
23	Heidi Hummel-Grant
24	CSR No. 12556
25	PAGES 1 - 157
	Page 1

1	who have been following us closely know, Edison has	05:38
2	established a team of experts to help them develop a	
3	plan for the removal of the spent fuel from the site and	
4	for accelerating the various things, including changes	
5	in law, that will be needed to make removal of the spent	05:39
6	fuel from the site possible.	
7	Tonight we have two members of that panel here,	
8	one of them, Tom Isaacs. Tom, where are you? Right	
9	there. Tom Isaacs, former Office of Policy of the	
10	Department of Energy, who is chairman of that panel.	05:39
11	Tom and I had a chance to meet and discuss the work of	
12	the Panel the work of the Community Engagement Panel	
13	in some detail yesterday. And we are very much looking	
14	forward to working with them and also bringing Tom's	
15	panel back to future meetings over the course of the	05:39
16	next year or so.	
17	Other member from the expert panel here with us	
18	tonight is Gary Lanthrum right over here Gary is a	
19	specialist on transportation of high-level nuclear	
20	waste, among many other things. He was a director of	05:39
21	the National Transportation Program for Yucca	
22	Mountain the Yucca Mountain Repository. He's going	
23	to talk with us later tonight about the theme of	
24	tonight's meeting, which is about current practices in	
25	used fuel transportation. So, Gary, thank you very much	05:40
		Page 4

1	for joining us tonight.	05:40
2	There are a range of information booths, some	
3	from Edison, some from other organizations. Hope you	
4	had a chance to take a look at these. They will be open	
5	also doing the break.	05:40
6	Want to remind everybody that the Community	
7	Engagement Panel is a conduit set up between Edison and	
8	the communities for two-way flow of information. So	
9	it's not a decision-making body; we don't form	
10	decision-making procedures. But the idea was, and is,	05:40
11	to help Edison understand what members of the	
12	communities that are affected by the decommissioning	
13	process are concerned about and hearing, and then to	
14	help members of the community affected by the	
15	communities affected by the process to learn more about	05:40
16	what Edison's actually doing with the decommissioning	
17	process.	
18	Want to review the agenda for tonight's meeting,	
19	which is shown up on the screen here. We're in the	
20	welcoming and opening comments phase of the agenda.	05:41
21	We're going to have a few general updates in just a	
22	moment, then go to Tom Palmisano's update on	
23	decommissioning, and then to Gary Lanthrum, and then	
24	back to some questions before the break. We will, as	
25	always, have a public comment period after the break.	05:41
		Page 5

1	We've shared thank you we've shared the	05:41
2	slide deck with the members of the panel, the Community	
3	Engagement Panel, last week, and it's also, I believe	
4	posted, on SONGScommunity.com. The agenda, along with	
5	heard-to-read materials are all on you chairs.	05:41
6	Gary Lanthrum, I want to particularly thank you	
7	for your slides, because you've also beaten Tom's	
8	previous record of having hard-to-read slides. And so I	
9	want to thank you for that contribution tonight. And as	
10	all of you know, a couple of slides from Tom's	05:42
11	presentation, which will be just Gary's presentation,	
12	which will be traffic.	
13	The meeting, as always, is being live streamed	
14	on SONGScommunitylive SONGScommunity.com.	
15	For those of you watching the live stream and	05:42
16	also for the benefit of our court reporter, please	
17	state members of the panel, please state your name	
18	when you're making comments so that people know who's	
19	making which comment. And if you want the floor to make	
20	a comment or raise a question, raise your flag, like	05:42
21	that.	
22	If a member of the public would like to make a	
23	comment during the public comment period, please sign up	
24	on the sheet that's outside as you walked in. And	
25	there's already been 20 or so 25 people who have	05:42
		Page 6

1	already signed up. But that will remain open all night.	05:42
2	So if you want the floor, please do that so we have a	
3	chance to get those comments.	
4	And Dan Stetson and Steve Swartz will help us	
5	collect some of those comments, get the responses, where	05:43
6	possible, tonight, and also help organize the list of	
7	comments and responses that we, as is the custom, can	
8	put up on the website. We'll talk a little more about	
9	that tonight.	
10	If you don't want to talk in public but you	05:43
11	still have a comment, you can send it to that email	
12	address right there within five days of the meeting	
13	finishing, and it will be part of the public record and	
14	it will get responses. And along the way I will call	
15	out various items that need action and so on so that the	05:43
16	process works reasonably efficiently.	
17	So let's move now and first see if anybody on	
18	the panel has any questions or comments? So far I	
19	haven't made any major errors in summarizing the agenda.	
20	So I just want to talk through a couple slides	05:43
21	with some updates about the Community Engagement Panel	
22	before go to Tom Palmisano.	
23	So first, I want to just give you a couple of	
24	updates about things we've observed in the industry.	
25	First, about about Holtec, which is the company, as	05:44
		Page 7

1	you know, that is has built the ISFSI, which is the	05:44
2	site where the spent fuel new spent fuel canisters	
3	are being stored, it's providing those canisters. They	
4	are also building a consolidated interim storage in	
5	eastern New Mexico. That process is moving through the	05:44
6	Nuclear Regulatory Commission's licensing process. As	
7	far as I can tell, all on schedule, from the application	
8	that was filed in March 2017. And the preliminary	
9	schedule suggests that the license will be issued in	
10	July 2020.	05:44
11	I mean, as we've discussed many times at these	
12	meetings, we don't see the licensing as the big issue	
13	here. The big issue here is the needed change in	
14	federal law to make it possible to move spent fuel to	
15	such as Holtec's facility in eastern New Mexico or a	05:44
16	similar facility that is now being restarted in western	
17	Texas.	
18	I do want to mention there's a significant	
19	change underway right now in the nuclear industry as	
20	more plants are shut. That change is that firms are	05:45
21	emerging specialized in the decommissioning of nuclear	
22	plants. One of the firms is the AECOM, a consortium	
23	that has the contract for decommissioning the San Onofre	
24	plant. We will, I think, within the next 12 months have	
25	a chance to hear from them in some detail as to what	05:45
		Page 8

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1	levels that should warn us that we should need to	07:55
2	move it further back before it's too late.	
3	So I know the idea of decommissioning the ISFSI	
4	is a projected date of 2051. I don't know where I will	
5	be in 33 years, but I hope I see it moved in my	07:55
6	lifetime.	
7	Thank you.	
8	DR. VICTOR: Thank you very much.	
9	Next is David Fritch. And then Nancy Select	
10	[sic].	07:55
11	David Fritch, the floor is yours.	
12	MR. FRITCH: Thank you. My name is David Fritch. I	
13	am a worker on the ISFSI project. I do fieldwork as	
14	F-R-I-T-C-H I'm industrial safety, so OSHA stuff,	
15	not nuclear stuff, but I'm out there.	07:56
16	And I may not have a job after tomorrow for what	
17	I'm about to say, but that's fine, because I made a	
18	promise to my daughter that if no one else talked about	
19	what happened Friday, that I would.	
20	About 12:30 August 3rd we were downloading, and	07:56
21	the canister didn't download but the rigging came all	
22	the way down. It was gross errors on the part of two	
23	individuals.	
24	UNKNOWN SPEAKER: Can you speak up?	
25	UNKNOWN SPEAKER: Speak up.	07:56
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1	MR. FRITCH: There were gross errors on the part of	07:56
2	two individuals, the operator and the rigger, that are	
3	inexplicable.	
4	So what we have is a canister that could have	
5	fallen 18 feet. That's a bad day. That happened.	07:57
6	You haven't heard about it, and that's not	
7	right. My friend here is right, public safety should be	
8	first. I've been around nuclear for many years, it's	
9	not behind that gate, it's not.	
10	Here's a few things I've observed in the three	07:57
11	months I've been here: SCWE, the safety conscious work	
12	environment, where people are constantly given	
13	encouragement to raise concerns, it's not repeatedly or	
14	even I've never even received SCWE training since	
15	I've been on-site; that's not standard for a nuclear	07:57
16	site.	
17	Operational experience is not shared. That	
18	problem had occurred before, but it wasn't shared with	
19	the crew that was working.	
20	We're undermanned. Don't have the proper	07:58
21	personnel to get things done safely. It's certainly	
22	undertrained. Many of the experienced supervisors	
23	what we call CLSs, cask load supervisors, once they	
24	understand the project, how everything works, are often	
25	sent away and we get new ones that don't understand as	07:58
		Page 105

1	well as as even the craft, basic construction in	07:58
2	craft. A lot of them that haven't been around nuclear	
3	before, performing these tasks. Not technicians, not	
4	highly training, not thorough briefs. This is an	
5	engineering problem.	07:58
6	What happened is inside of that cask there is a	
7	guide ring about four feet down, and it's to guide that	
8	canister down correctly to be centered in the system.	
9	Well, it actually caught that. And from what I	
10	understand, it was hanging by about a quarter-inch.	07:59
11	DR. VICTOR: Thank you very much for you comment.	
12	UNKNOWN SPEAKER: Please let him continue. Let him	
13	continue.	
14	DR. VICTOR: I'm not trying to cut him off. He	
15	stopped. It's the end of the time. So I asked	07:59
16	thanked him for his comments.	
17	MR. FRITCH: Sure, sure. I just I mean,	
18	obviously the point is clear, because people have said	
19	Edison's not forthright about what's going on. I'm	
20	sure they'll tell you they were going to bring this out	07:59
21	once it was analyzed, et cetera, et cetera. I'm sure	
22	they've been preparing what they would answer if it	
23	comes out.	
24	And I came here tonight to see if this event	
25	would be shared with the community, and I was	07:59
		Page 106

1	disappointed to see that it was not.	07:59
2	I want to thank the community of San Clemente.	
3	It's a beautiful, wonderful community with amazing	
4	people, they've been great to me. My family's here with	!
5	me for the month.	07:59
6	And unless Edison and Holetec commit to defining	
7	success on this project as safety I'm not talking	
8	about really the concerns that were voiced today; I'm	
9	just talking about downloading, getting the fuel out of	
10	the building safely and and are we going to	08:00
11	address what would have happened if that canister would	
12	have fallen? Even if the shell wasn't penetrated, now	
13	will they take it in a repository site? But the	
14	question is: Will Edison and Holetec commit to defining	
15	success primarily in terms of nuclear safety? And there	08:00
16	will be will there be transparency, commitment to	
17	safety and the financial commitment to make sure that	
18	it's done successfully?	
19	Thank you.	
20	DR. VICTOR: Thank you very much for your comments.	08:00
21	UNKNOWN SPEAKER: You're my hero, dude.	
22	DR. VICTOR: Nancy Select [sic] and then	
23	Donna Gilmore.	
24	UNKNOWN SPEAKER: I'll withdraw my request to speak.	
25	DR. VICTOR: Thank you.	08:00
		Page 107

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1	Donna Gilmore, then Gary Headrick.	08:00
2	Donna Gilmore, the floor is yours.	
3	MS. GILMORE: We have the same question every time.	
4	What are you going to do with a leaky canister? The	
5	only options are put it in the pool. We now know these	08:01
6	canister are being loaded so damn hot we can't do that.	
7	The only other option, as you told me on a side	
8	conversation, Tom, is a hot cell. You don't have any	
9	plans to do that. The other option you've talked about	
10	offline and that you said is a some kind of an	08:01
11	overpack cask. It there's no thermal analysis done	
12	for that. No one has approached the NRC to do that.	
13	We've got 15-year-old canisters here. The only plan	
14	that I know that you're actually doing is you've asked	
15	AREVA, your vendor, to no longer have to report the	08:01
16	radiation levels coming out of the outward air vents.	
17	The only possible reason to not share those levels is	
18	to hide them. So instead of getting public radiation	
19	monitoring, you're going behind and getting the NRC to	
20	approve stopping measuring those radiation levels. If	08:02
21	there's leaks in the canister, they will go out those	
22	outlet air vents. I did some research. The Edison	
23	NRC has already approved this for Calvert Cliffs.	
24	Their canisters are 25-years-old.	
25	So the real plan you guys, everybody, the	08:02
		Page 108

1	Before I turn the floor to Steve and to Dan, I	08:36
2	want to say two things: First, can we put on the list	
3	of things that need to get discussed right now the	
4	extreme events workshop? Because a number of people	
5	raised concerns about what why aren't we looking at	08:36
6	the extreme events and accidents happen and some of	
7	those are really important comments and some work is	
8	underway with members of the community to work on that.	
9	But I think before we go to the other	
10	questions Tom, I think, you know with the limits of	08:36
11	what you can discuss concerning operational issues and	
12	personnel issues, tell us what people need to know right	
13	now and also what the plan is to tell them more.	
14	MR. PALMISANO: Sure.	
15	First of all, the gentleman who brought that	08:37
16	up I'm not familiar with him and I'll assure you	
17	I'll go back and make sure that he is protected. And he	
18	has a right to voice his concern, and that's important.	
19	So I I credit him with bringing up an issue.	
20	What occurred Friday first of all, nothing	08:37
21	was dropped. Okay? In downloading a canister, the	
22	canister and I'll bring a graphic next time, and what	
23	I'll do is I'll write a letter to the CEP that we can	
24	circulate publically so you have the facts. It's an	
25	industrial safety issue.	08:37
		Page 132

1	In downloading a canister, this the sealed	08:37
2	canister has about nine-sixteenths, a half inch to	
3	nine-sixteenths, clearance to go through this ring.	
4	It's not unusual that it contacts the centering guides.	
5	Sometimes it comes to rest on the ring. It's got to be	08:37
6	recognized, lifted off, the crane's moving slightly when	
7	we center it. That's what has to happen; that's what	
8	did not happen in an effective manner on Friday.	
9	The two people involved and I won't discuss	
10	the specifics because they have rights as well did	08:38
11	not recognize that the canister they were lowering hung	
12	up. And it took a matter of, you know, a number of	
13	minutes.] Our monitor, Edison's monitor, recognized	
14	something was not right, brought it to the attention of	
15	the contractor doing the job. They then lifted the	08:38
16	canister out and reset it.	
17	The industrial safety concern for a drop would	
18	be while that canister is sitting on an edge and, let's	
19	say, wedged in the download position by lowering the	
20	slings on the crane could a drop have occurred. Okay?	08:38
21		
22		
23	The canister itself is designed to withstand	
2		
2	miss, if you will, in terms of a rigging issue. And	08:38
		Page 133

1	I'll be glad to provide more detail.	08:38
2	Again, what's important is, you know, the	
3	canister was safely set down within an hour of	
4	identifying the issue. No risk to the spent fuel or the	
5	public. No risk to the workers involved. An error on	08:39
6	the part of the crew. So me and the contractor are	
7	looking into training, proper instructions, et cetera.	
8	And I'll be glad to detail more of that in writing to	
9	that panel and let you know.	
10	DR. VICTOR: I think it would very helpful to detail	08:39
11	that, not just the particular incident but also what	
12	the larger process is for detecting, not just this	
13	event, but other kinds of events, and improving worker	
14	training and both on the nuclear side but also on	
15	the worker safety side as well.	08:39
16	MR. PALMISANO: And that's why I say we pause	
17	periodically to look at what we've learned and improve	
18	our procedures, improve our training. This obviously	
19	is an issue that we clearly need to act on before we	
20	download the next canister, which we will.	08:39
21	But as we're going through the process, we make	
22	sure we look back at what has worked and what has not	
23	worked.	
24	DR. VICTOR: Thank you very much.	
25	Dan and Steve are going to put hand all these	08:39
		Page 134

		00.30	
1	questions back to folks, including Gary.	08:39	
2	UNKNOWN SPEAKER: Why no report on that tonight?		
3	Why didn't you report on		
4	DR. VICTOR: Excuse me, Steve and		
5	UNKNOWN SPEAKER: Can you have him answer that	08:40	
6	question, though? Why didn't you report on it tonight,		
7	Tom?		
8	DR. VICTOR: He just explained why he		
9	UNKNOWN SPEAKER: No, I want to know why the report		
10	didn't happen tonight, without the guy giving the	08:40	
11	whistleblower. That's my		
12	DR. VICTOR: This is not a formal whistleblower		
13	process.		
14	UNKNOWN SPEAKER: I just want to know why the report		
15	wasn't	08:40	
16	DR. VICTOR: And		
17	UNKNOWN SPEAKER: Answer that question.		
18	DR. VICTOR: Okay. Tom, briefly.		
19	MR. PALMISANO: Fair question. There was no risk to		
20	spent fuel, no risk to the public. It was a rigging	08:40	
21	issue that leads to an industrial safety issue. It was		
22	unacceptable.		
23			
2	tonight, and didn't view it at the same level if you		
2	remember in the first meeting we talked about the shim	08:40	
		Page 135	

1	issue that one of the commenters brought up didn't	08:40
2	rise to the level of affecting the capability of the	
3	canister. My judgment call on that.	
4	UNKNOWN SPEAKER: That's a good report made to	
5	DR. VICTOR: Dan Dan and Steve, please.	08:40
6	MR. PALMISANO: The outer seal	
7	UNKNOWN SPEAKER: That's ridiculous.	
8	DR. VICTOR: Please, I don't think it's helpful in a	
9	public meeting to call people ridiculous. He's	
10	explained his view as a professional sir, I'm	08:41
11	speaking.	
12	He's explained his view as a professional in	
13	this area overseeing this process and dealing with	
14	contractors, and he has also outlined for us how he's	
15	going to provide additional information back to the CEP	08:41
16	and the public in a very timely way. And I can assure	
17	you, sir, that we will make sure that happens.	
18	So why don't we allow some of the other	
19	questions to be addressed as well.	
20	Gary Brown?	08:41
21	MR. BROWN: Is this on?	
22	If I could just kind of make a few comments.	
23	I've served on this panel since it started. So I've	
24	been here all four years. I'm a little disappointed in	
25	tonight's meeting, because I the bottom line, I I	08:41
		Page 136

# Michael Aguirre

From:

Michael Aguirre

Sent:

Monday, April 1, 2019 12:56 PM

To:

Linda Anabtawi; Maria Severson; Jessica Rankin

Cc:

Michael Aquirre

Subject:

RE: (External):RE: SCE ISFSI Settlement Implementation Status Report #10 and Fuel

Report #16

Linda, as you know we are concerned that SCE is making the relocation of the waste much more problematic because of the uncertainty of nuclear fuel damage, the fact that SCE loaded 4 unlicensed cannisters (with pin supported shims) the fact SCE used practice cannisters that were too small to test its downloading capability, the fact that SCE did not report the pattern of CFR violations, even after the whistleblower came forward on 9 August, and the fact that SCE is trying to get a permanent expansion of the seawall after promising not to do so. SCE never got back to us on the question of whether it would agree to a court appointed partial master (receiver). As an alternative will SCE agree to allow us to take limited deposition and document discovery regarding the above, and pay reasonable attorneys fees? Please get back to us as soon as you can. Thank You Mike Aguirre

From: Linda Anabtawi < Linda. Anabtawi@sce.com >

Sent: Monday, April 1, 2019 12:37 PM

To: Maria Severson <mseverson@amslawyers.com>; Jessica Rankin <jessica.rankin@sce.com>; Michael Aguirre

<maguirre@amslawyers.com>

Cc: lan Forrest <lan.Forrest@sce.com>; Derek Brice <derek.j.brice@sce.com>

Subject: RE: (External):RE: SCE ISFSI Settlement Implementation Status Report #10 and Fuel Report #16

Mia,

We are in the process of hiring the consultant and do not intend to make any public announcements or disclose the name of that consultant until they are formally retained. We are working diligently to complete the retention process and will keep you informed. Thanks.

Linda

From: Maria Severson [mailto:mseverson@amslawyers.com]

Sent: Monday, April 01, 2019 12:01 PM

To: Jessica Rankin < jessica.rankin@sce.com >; Mike Aguirre < maguirre@amslawyers.com >

Cc: Linda Anabtawi < Linda. Anabtawi@sce.com >; lan Forrest < lan. Forrest@sce.com >; Derek Brice

<derek.j.brice@sce.com>

Subject: (External):RE: SCE ISFSI Settlement Implementation Status Report #10 and Fuel Report #16

Linda, Who is the consultant that has been/is being retained?

Mia

From: Jessica Rankin < jessica.rankin@sce.com >

Sent: Monday, April 1, 2019 11:30 AM

To: Michael Aguirre < maguirre@amslawyers.com >; Maria Severson < mseverson@amslawyers.com > Cc: Linda Anabtawi < Linda.Anabtawi@sce.com >; lan Forrest < lan.Forrest@sce.com >; Derek Brice

<derek.j.brice@sce.com>

Subject: SCE ISFSI Settlement Implementation Status Report #10 and Fuel Report #16

## Mike and Mia,

Per Section II.B.6 of the Settlement Agreement Regarding Coastal Development Permit for Storage of San Onofre Spent Nuclear Fuel, please find attached SCE's Settlement Agreement Implementation Status Report #10 and Fuel Report #16.

## Jessica Rankin

Senior Attorney Law Department, Environmental Section T. 626-302-4566 | M. 310-890-9986

2244 Walnut Grove Ave., Rosemead, CA 91770



# ALSTON & BIRD

333 South Hope Street, 16th Floor Los Angeles, CA 90071-1410 213-576-1000 | Fax: 213-576-1100

Edward J. Casey

Direct Dial: 213-576-1005

Email: ed.casey@alston.com

April 2, 2019

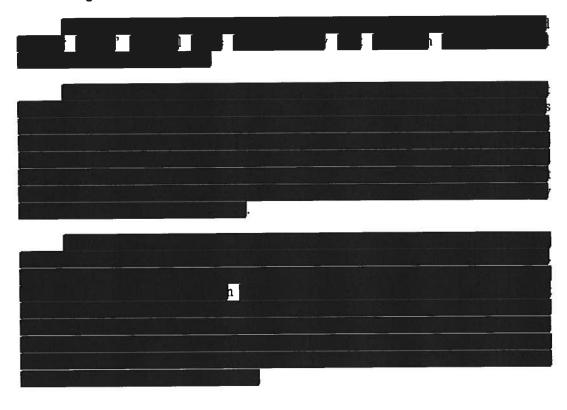
#### CONFIDENTIAL MEDIATION COMMUNICATION

VIA EMAIL maguirre@amslawyers.com

Michael J. Aguirre, Esq. Aguirre & Severson, LLP 501 West Broadway, Suite 1050 San Diego, CA 92101

Re: Citizens Oversight, Inc., et al. v. California Coastal Commission, et al.
San Diego County Superior Court Case No. 37-2015-00037137-CU-WM-CTL

Dear Mr. Aguirre:



Alston & Bird LLP

www.alston.com



Very truly yours,

ALSTON & BIRD LLP

Edward J. Casey

# EJC/ysr

cc: Honorable Gail Andler, JAMS [Via Email] Maria Severson, Esq. [Via Email] Linda Anabtawi, Esq. [Via Email] Ian Forrest, Esq. [Via Email]

# **Michael Aguirre**

From:

Nicole Burns < NBurns@jamsadr.com>

Sent:

Wednesday, August 7, 2019 11:21 AM

To:

ed.casey@alston.com; Maria Severson; Michael Aguirre; andrea.warren@alston.com;

Colin.Lennard@sce.com; Linda.Anabtawi@sce.com

Cc:

Yolie.Ramos@alston.com; Maria Byrnes

**Subject:** 

Citizens Oversight, Inc., et al. vs. California Coastal Commission, et al. - JAMS Ref No.

1200053933

# Good morning Counsel,

At your earliest convenience please advise as to the status of the finalized settlement of this matter.

Thank you! Nicole



#### **Nicole Burns**

Case Manager

JAMS - Local Solutions. Global Reach.™
5 Park Plaza | Suite 400 | Irvine, CA 92614
P: 714-937-8250

www.jamsadr.com

Follow us on LinkedIn and Twitter.

JAMS Orange has moved to Irvine! Please take note of our new address above.

# Michael Aguirre

From:

Casey, Ed <Ed.Casey@alston.com>

Sent:

Wednesday, September 25, 2019 12:59 PM

To:

Michael Aguirre; Linda Anabtawi

Cc:

Maria Severson; Elijah Gaglio; gandler@jamsadr.com; tlunceford@jamsadr.com

Subject:

RE: Pause Downloading

Acknowledging receipt. We will evaluate and respond to you.

Ed Casey Partner, Alston & Bird LLP 333 South Hope Street, 16th Floor

Los Angeles, CA 90071

Direct: 213.576.1005 | Office: 213.576.1000 | Cell:

818.203.0499

ed.casey@alston.com | Bio

From: Michael Aguirre <maguirre@amslawyers.com> Sent: Wednesday, September 25, 2019 12:16 PM

To: Linda Anabtawi <Linda.Anabtawi@sce.com>; Casey, Ed <Ed.Casey@alston.com>

Cc: Maria Severson <mseverson@amslawyers.com>; Elijah Gaglio <etgaglio@gmail.com>; gandler@jamsadr.com;

tlunceford@jamsadr.com Subject: Pause Downloading

**EXTERNAL SENDER – Proceed with caution** 

#### Greetings:

Since we entered into a Settlement Agreement, we have learned the following facts about Southern California Edison's practices at the San Onofre nuclear waste site. SCE has (1) practiced downloading with cannisters that were too small, (2) used cannisters with a shim supported cooling system the NRC had not approved, (3) did not report several instances of the cannisters colliding with their storage silos during downloading, (4) falsely reported downloading was paused in order to give crews a "rest," and (5) continued to use the downloading system that is systemically scratching and scraping cannisters causing unrepaired defects (see attached).

SCE has promised to make a "commercially reasonable effort" to relocate the waste from the beach at San Onofre to a safer location. Under the applicable implied covenant of good faith and fair dealing, SCE is required to load the waste so that it can be relocated. SCE's downloading record has put a cloud over the storage cannisters that makes it infeasible to relocate them unless corrective action is immediately taken. We are requesting SCE pause the downloading to allow the parties to develop a corrective action plan.

Thank You, Mike Aguirre

Michael J. Aguirre, Esq. **AGUIRRE & SEVERSON, LLP**  501 W. Broadway, Ste. 1050 San Diego, CA 92101 619-876-5364 (office) 619-252-1123 (cell)

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# EXHIBIT 10

# NRC **RESPONSE NUMBER** U.S. NUCLEAR REGULATORY COMMISSION NRC FORM 464 Part I (04-2018) 2019-000239 RESPONSE TO FREEDOM OF **INFORMATION ACT (FOIA) REQUEST** RESPONSE INTERIM **FINAL TYPE** DATE: REQUESTER: 09/09/2019 Michael Aguirre **DESCRIPTION OF REQUESTED RECORDS:** All records of communications from 11/29/18 to 3/21/19 between Southern California Edison (SCE) and the NRC with respect to the NRC's enforcement decisions stemming from the NRC Special Inspection that evaluated an August 3, 2018 incident at SONGS during fuel transfer operations, which was the subject of a March 25, 2019 public meeting. PART I. -- INFORMATION RELEASED The NRC has made some, or all, of the requested records publicly available through one or more of the following means: (1) https://www.nrc.gov; (2) public ADAMS, https://www.nrc.gov/reading-rm/adams.html; (3) microfiche available in the NRC Public Document Room; or FOIA Online, https://foiaonline.regulations.gov/foia/action/public/home. Agency records subject to the request are enclosed. Records subject to the request that contain information originated by or of interest to another Federal agency have been referred to that agency (See Part I.D -- Comments) for a disclosure determination and direct response to you. We are continuing to process your request. See Part I.D -- Comments. **PART I.A -- FEES** Since the minimum fee threshold was not met, You will be billed by NRC for the amount indicated. **AMOUNT** you will not be charged fees. You will receive a refund for the amount indicated. Due to our delayed response, you will not be charged search and/or duplication fees that Fees waived. would otherwise be applicable to your request. PART I.B -- INFORMATION NOT LOCATED OR WITHHELD FROM DISCLOSURE We did not locate any agency records responsive to your request. Note: Agencies may treat three discrete categories of law enforcement and national security records as not subject to the FOIA ("exclusions"). See 5 U.S.C. 552(c). This is a standard notification given to all requesters; it should not be taken to mean that any excluded records do, or do not, exist. We have withheld certain information pursuant to the FOIA exemptions described, and for the reasons stated, in Part II. Because this is an interim response to your request, you may not appeal at this time. We will notify you of your right to appeal any of the responses we have issued in response to your request when we issue our final determination. You may appeal this final determination within 90 calendar days of the date of this response. If you submit an appeal by mail,

# PART I.C -- REFERENCES AND POINTS OF CONTACT

address it to the FOIA Officer, at U.S. Nuclear Regulatory Commission, Mail Stop T-2 F43, Washington, D.C. 20555-0001. You may submit an appeal by e-mail to FOIA resource@nrc.gov. You may fax an appeal to (301) 415-5130. Or you may submit an appeal through FOIA Online, <a href="https://foiaonline.regulations.gov/foia/action/public/home">https://foiaonline.regulations.gov/foia/action/public/home</a>. Please be sure to include on your submission that it

You have the right to seek assistance from the NRC's FOIA Public Liaison by submitting your inquiry at <a href="https://www.nrc.gov/reading-rm/foia/contact-foia.html">https://www.nrc.gov/reading-rm/foia/contact-foia.html</a>, or by calling the FOIA Public Liaison at (301) 415-1276.

is a "FOIA Appeal."

If we have denied your request, you have the right to seek dispute resolution services from the NRC's Public Liaison or the Office of Government Information Services (OGIS). To seek dispute resolution services from OGIS, you may e-mail OGIS at ogis@nara.gov, send a fax to (202) 741-5789, or send a letter to: Office of Government Information Services, National Archives and Records Administration, 8601 Adelphi Road, College Park, MD 20740-6001. For additional information about OGIS, please visit the OGIS website at <a href="https://www.archives.gov/ogis">https://www.archives.gov/ogis</a>.

NRC	<b>FORM</b>	464	Part	İ
(04-20	18)	_	2000	

U.S. NUCLEAR REGULATORY COMMISSION

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2 2	
G. A.	

# RESPONSE TO FREEDOM OF INFORMATION ACT (FOIA) REQUEST

NRC		RESPONSE NUMBER			
2019-000239		2			
RESPONSE TYPE	INTE	RIM	<b>/</b>	FINAL	

#### **PART I.D -- COMMENTS**

This is the second, and final, response to your request.

The following documents consist of information that the NRC determined, after conferring with the licensee and NRC staff, is proprietary to the licensee. Accordingly, these documents are being withheld in their entirety under FOIA exemption 4:

- (1) HSP-320: Standard Remedial Work Practices In Fabrication Of Safety Significant Components, Rev. 35
- (2) HPP-2464-400 MPC Transfer at SONGS
- (3) HPP-2464-500 MPC Unloading at SONGS
- (4) Holtec Position Paper DS-330, Technical Justification for the Pre-approved Conditions in HSP-320, Rev. 3 Holtec Drv
- (5) Storage Position Paper DS-469, Incidence and Consequence of Canister Shell Scratching From Misaligned Insertion of a Loaded MPC at SONGS, Rev. 1
- (6) Event Response Plan, Rev. 11
- (7) HI-2188437 Incidence and Consequence of Canister Shell Wear Scars From Misaligned Insertion of a Loaded MPC At SONGS
- (8) HPP-2464-100 MPC Pre-Operation Inspection, Rev. 10
- (9) HPP-2464-200 MPC Loading, Rev. 14
- (10) HPP-2464-300 MPC Sealing, Rev. 13
- (11) HPP-2464-600 Responding to Abnormal Conditions, Rev. 9
- (12) PS-223 Procurement Specification For Safety Significant Rigging, Rev. 0
- (13) PS-1234 Purchase Specification For The MPC Downloading Sling For Downloading using The VCT
- (14) HI-2156626 VCT Stability Analysis on Route To ISFSI Pad and On ISFSI Pad For SONGS
- (15) PS-3209 Purchase Specification For the MPC Lift Cleats For The hi-Storm FW System, Rev. 3; and
- (16) Vendor Documentation
- (17) Load Shackle Certifications

2010)

# RESPONSE TO FREEDOM OF INFORMATION ACT (FOIA) REQUEST

RC	

2019-000239

DATE:

09/09/2019

	PART II.A APPLICABLE EXEMPTIONS						
Records subject to the request are being withheld in their entirety or in part under the FOIA exemption(s) as indicated below (5 U.S.C. 552(b)).							
	Exemption 1: The withheld information is properly classified pursuant to an Executive Order protecting national security information.						
	Exemption 2: The w	vithheld information relates solely to the internal personnel rules and pro-	actices of NRC.		1		
	Exemption 3: The w	vithheld information is specifically exempted from public disclosure by the	he statute indicated.				
	Sections 141-14	45 of the Atomic Energy Act, which prohibits the disclosure of Restricted	d Data or Formerly Restricted Data (42 U.S.	C. 2161-21	165).		
	Section 147 of t	he Atomic Energy Act, which prohibits the disclosure of Unclassified Sa	afeguards Information (42 U.S.C. 2167).				
	41 U.S.C. 4702	(b), which prohibits the disclosure of contractor proposals, except when	n incorporated into the contract between the	agency an	d the		
	Other:						
<b>√</b>	Exemption 4: The v	vithheld information is a trade secret or confidential commercial or finar	ncial information that is being withheld for the	e reason(s)			
	The information	on is considered to be proprietary because it concerns a licensee's ogram for special nuclear material pursuant to 10 CFR 2.390(d)(1)		erial contro	ol and		
	<u></u>	on is considered to be another type of confidential business (propri					
	The information	on was submitted by a foreign source and received in confidence p	oursuant to 10 CFR 2.390(d)(2).				
	Exemption 5: The v	vithheld information consists of interagency or intraagency records that	are normally privileged in civil litigation.				
	Deliberative pro	ocess privilege.					
	Attorney work p	product privilege.					
	Attorney-client	privilege.					
		withheld information from a personnel, medical, or similar file, is exemp nted invasion of personal privacy.	ted from public disclosure because its disclo	sure would	l result		
<b>✓</b>	, ·	withheld information consists of records compiled for law enforcement p	ourposes and is being withheld for the reaso	n(s) indicat	ted.		
	(A) Disclosure	could reasonably be expected to interfere with an open enforcement p	roceeding.				
	(C) Disclosure	could reasonably be expected to constitute an unwarranted invasion o	f personal privacy.				
	1 1	ation consists of names and other information the disclosure of which o	could reasonably be expected to reveal iden	tities of cor	nfidential		
	1 1 ' '	would reveal techniques and procedures for law enforcement investiga	ations or prosecutions, or guidelines that cou	uld reasona	ibly be		
		o risk circumvention of the law. could reasonably be expected to endanger the life or physical safety o	f any individual.				
	Other:	, , , , , , , , , , , , , , , , , , , ,	•				
		PART II.B DENYING OFFIC		*** * ** * * * * * * * * * * * * * * * *			
In a bel	iccordance with ow have made th	10 CFR 9.25(g) and 9.25(h) of the U.S. Nuclear Regulato e determination to withhold certain information respon	ry Commission regulations, the or sive to your request.	Hicial(s)	listed		
Di	ENYING OFFICIAL	TITLE/OFFICE	RECORDS DENIED	APPELLATE EDO	E OFFICIAL SECY		
			personal email address, conference call				
Ste	phanie A. Blaney	FOIA Officer	passcode, and proprietary Information	✓			
Г							
		Select Title/Office from drop-down list					
厂							
		Select Title/Office from drop-down list					
		Select Title/Office from drop-down list					

## **NRC Review Question Response Form**

Note 1: Complete a separate form for each inspector question.

**Note 2:** The item tracking number will be generated when the record is entered into the inspection database.

Question Title: Clarification of ASME Section 3 in Licensing Basis

Tracking Number: 11A AR Number: 0319-53473-3 Date Initiated: 03/21/2019

Holtec Support Required: Yes\_\_ or No \_\_\_\_

Question description:

Appendix B Technical Specification 3.3 requires, that the AMSE BPVC, 2007, is the governing Code for the MPC. Additionally, Appendix B Table 3-1 tie the canister and FSAR to the requirements of ASME Section III in many areas.

The original FSAR statement for no scratches mirrored the CoC/TS design basis that no scratches would ensure the code adherence to ASME Section III.

Now under 72.48, a design change is needed to deviate to allow scratches. But instead of using ASME BPVC code criteria to inspect the canister and properly disposition the defects which would maintain conformance to the code, the calculation utilizes Archard's wear equation to bound the condition. I just don't see how that meets CoC.

Now I understand, how SCE has argued, it is not a methodology. I think it is more of CoC and Appendix B change, myself. Essentially, the change is adding an alternative to the code to not have to do inspections and repair these new defects. Alternatives to the code can only be done via license amendment. Or maybe per TS Appendix B 3.3.2.

NB-4131 "Material originally accepted on delivery in which defects exceeding limits of NB-2500 are known or discovered during the process of fabrication or installation is unacceptable. The material may be used provided the condition is corrected in accordance with the requirements of NB-2500

ASME Section III NB-2538, "Elimination of Surface Defects" requires that defects are required to be examined by either magnetic particle or liquid penetrant method to ensure that the defect has been removed or reduced to an imperfection of acceptable size."

Instead of doing that (which I understand is impossible) which would maintain code compliance, the 72.48 deviates using a calculational method to bound the defect. The only "method" that should be used to disposition these defects is some method allowed or described in the BPVC code or the licensee would need an alternative to the code to maintain compliance with the regulatory licensing basis.

#### **NRC Review Question Response Form**

Requested Clarification (If needed): None

#### SONGS / Holtec Response:

NOTE: For clarity, the NRC question (comment) is separated by paragraph and a response to each is provided.

#### NRC Comment 1

Appendix B Technical Specification 3.3 requires, that the AMSE BPVC, 2007, is the governing Code for the MPC. Additionally, Appendix B Table 3-1 tie the canister and FSAR to the requirements of ASME Section III in many areas.

#### Response to Comment 1

It is agreed that the ASME BPVC, 2007 is the governing code for the MPC and that Technical Specification Appendix B Table 3-1 ties the canister and FSAR to the requirements of Section III in many areas. However, other sections of the code apply as well and the relationship is described below.

Section III is the design code portion of the ASME B&PV Code. It assumes that the other parts of the Code are also involved as appropriate. ASME Code materials are selected in accordance with Section II. NDE is generally performed in accordance with Section V. Welding is performed in accordance with Section IX. Preservice examinations required by the component specifications to be done by the manufacturer are often performed in accordance with Section XI. The primary jurisdiction of the Section III design code ends when the MPC component is complete and leaves the manufacturer. The ASME Code Section XI then has jurisdiction, as selected by Holtec, after the MPC leaves the manufacturer (this is consistent with the ASME BPVC, 2007, as referenced in the FSAR).

If a scratch during installation occurs, it can, under Section XI jurisdiction, either be dispositioned as a scratch (i.e., since it not a planar flaw) by reverting back to the Construction Code, which would be Section III, or if desired be dispositioned by Section XI, Table IWB-3514-1, as if it were a planar flaw (which is more conservative than Section III). The information supplied by SCE and Holtec to date is not intended to disposition any indication; but, provide assurance that any actual indications will remain well with ASME Code Allowables.

#### NRC Comment 2

The original FSAR statement for no scratches mirrored the CoC/TS design basis that no scratches would ensure the code adherence to ASME Section III.

#### Response to Comment 2

There is no indication in the CoC, its Appendices (Technical Specifications or Approved Contents and Design Features), or NRC SER that the statement in Chapter 9 of the FSAR related to no risk of scratching was considered in the NRC's evaluation of the ASME Code compliance of the MPC.

There is no violation of ASME Section III requirements, nor any cause for repair activities, stemming from minor scratches or wear marks that result from incidental contact between the MPC and the CEC internal features during download operations at site.

HI-STORM UMAX FSAR Rev. 4: 9.5.vii states

Because the MPC insertion (and withdrawal) occurs in the vertical configuration with ample lateral clearances, there is no risk of scratching or gouging of the MPC's external surface (Confinement Boundary). Thus the ASME Section III Class 1 prohibition against damage to the pressure retaining boundary is maintained.

The Section III requirements for pressure containing plate materials is that surface defects will be removed (NB-2538). In NCA-9000, *defective material* is defined as material that does not meet specified requirements. Similarly a defect is defined in general as a rejectable flaw and a flaw is defined as an imperfection or unintentional discontinuity that is detectable by visual, surface or volumetric methods (Section XI Glossary, IWA-9000 (1992)).

A scratch, if it occurred during installation, would not be a rejectable flaw due to potential effects on peak stresses as explained in HI-2188437. This is because localized scratches or wear marks are only capable of producing peak stresses, which are only objectionable from a fatigue or brittle fracture standpoint. The HI-STORM UMAX and FW FSARs (Table 3.1.10 of both address fatigue and HI-STORM FW FSAR Section 3.4.5 for brittle fracture) explain why neither fatigue nor brittle fracture such conditions do not present any risk to a the-MPC.

A scratch would not be rejectable due to interference with material testing in NB-2000 since all of these tests would be completed prior to canister delivery.

Therefore, the only remaining cause (without further analysis) of rejection of a scratch located on the exterior of the canister wall generated during installation would be a condition where the amount of localized wall thinning was below an allowable wall thickness based on Section III. This means that the 0.625 inch nominal wall for a SONGS canister could be reduced without further analysis by 0.175 inches to 0.450 inches, which is allowable based on the licensed 0.500 inch baseline UMAX MPC as discussed in HI-2188437.

A scratch that might be formed during incidental contact of an MPC wall with the divider shell inside the cavity enclosure container during downloading would not result in a rejectable flaw condition, considering the large allowable margin for such localized thinning. This is based on engineering judgment and operational experience. Knowledge of basic wear principles with two soft materials having incidental contact under light lateral loads and many years of operating experience with acceptable canister loading of horizontal canisters inform this judgment. Scratches of a light nature, though somewhat likely, present no risk since the impact is negligible.

### NRC Comment 3

Now under 72.48, a design change is needed to deviate to allow scratches. But instead of using ASME BPVC code criteria to inspect the canister and properly disposition the defects which would maintain conformance to the code, the calculation utilizes Archard's wear equation to bound the condition. I just don't see how that meets CoC.

### Response to Comment 3

ECO-5021-042 is not a design change. It is a proposed change to clarify the HI-STORM UMAX FSAR. The ECO and supporting 72.48 are explicit in this regard. They further note that they are evaluated as if they were a design change to assure a more comprehensive documented review.

A change is not required to allow scratches since the FSAR statement that there is no risk of damage to the ASME Section III Class 1 pressure retaining boundary that might result from scratching remains valid.

It is not necessary to conclude that the intent of the FSAR was to state that no scratches would occur since incidental contact could occur. More likely the intent was to note that, compared to other designs with much higher contact loads and no clearance, there was negligible <u>risk</u> that shallow scratches in the vertical designs would be rejectable. When SCE and Holtec were asked (after the August 3, 2018 event) to justify this engineering judgment, accepted engineering practices were used for the estimation of scratches as well as laboratory tests and canister inspections. This was not a required calculation for design purposes, but the use of standard engineering explanations, all of which substantiated the initial judgment.

### NRC Comment 4

Now I understand, how SCE has argued, it is not a methodology. I think it is more of CoC and Appendix B change, myself. Essentially, the change is adding an alternative to the code to not have to do inspections and repair these new defects. Alternatives to the code can only be done via license amendment. Or maybe per TS Appendix B 3.3.2.

### Response to Comment 4

It is not correct to call these slight scratches "defects". By the definition of the ASME code, a defect is a flaw that is rejectable. None of these scratches approach criteria that require removal or repair. That judgment has been substantiated by accepted wear laws, first principles, laboratory tests, operating experience, and examination of installed loaded canisters that this judgment was and still is valid.

As noted in the Response to Comment 4, questions regarding the judgment arose from various stakeholders following the hang-up of the MPC on August 3, 2018. It was apparently presumed that the lateral loads during passage of the MPC into the cavity enclosure container must be higher than previously considered. After assessing the actual loads and their effect on the surfaces of the canister, the original judgment was validated.

### NRC Comment 5

NB-4131 "Material originally accepted on delivery in which defects exceeding limits of NB-2500 are known or discovered during the process of fabrication or installation is unacceptable. The material may be used provided the condition is corrected in accordance with the requirements of NB-2500.

### Response to Comment 5

SCE and Holtec agree with this ASME Code requirement. It is appropriately implemented by the fabricator as an attribute of the manufacturing process and its controls. Appropriate documentation is provided to Holtec and SCE certifying compliance with FSAR invoked requirements of the ASME Code.

As previously noted, no defects (i.e., rejectable flaws) were discovered or are anticipated during the process of installation. Therefore no corrections are required per NB-2500.

### NRC Comment 6

ASME Section III NB-2538, "Elimination of Surface Defects" requires that defects are required to be examined by either magnetic particle or liquid penetrant method to ensure that the defect has been removed or reduced to an imperfection of acceptable size."

### Response to Comment 6

No defects (rejectable flaws) have been identified that have resulted from scratches or are expected to result from scratches due to incidental contact during down-loading. The bounding scratches estimated in response to the various inquiries are theoretical projections not identified flaws.

This is consistent with the judgment in the FSAR, and validated by the means explained above. The requirement of NB-2538 might have removed a scratch during construction if it interfered with the ability to complete the surface or volumetric material examinations of the pressure boundary material.

Once this had been completed and the canister delivered, a similar surface defect occurring during installation would not need to be removed because these material examinations had already been completed.

### NRC Comment 7

Instead of doing that (which I understand is impossible) which would maintain code compliance, the 72.48 deviates using a calculational method to bound the defect. The only "method" that should be used to disposition these defects is some method allowed or described in the BPVC code or the licensee would need an alternative to the code to maintain compliance with the regulatory licensing basis.

### Response to Comment 7

As previously noted no "defects" due to incidental contact are anticipated. The calculational methods are tools to estimate potential scratch depth and are in no way a means to disposition any defect; real or projected.

Neither the identification nor removal of shallow scratches, wear or rub marks due to installation is required to maintain compliance with ASME Section III or the ASME B&PV Code generally.

Assigned Response Team Member: David Rackiewicz

Assigned Independent / Peer Review Team Member: Bob Yale/Ken Wilson

NRC Inspector: Lee Brookhart

Response provided date / time: 3/23/19



## SOUTHERN CALIFORNIA EDISON An EDISON INTERNATIONAL Company

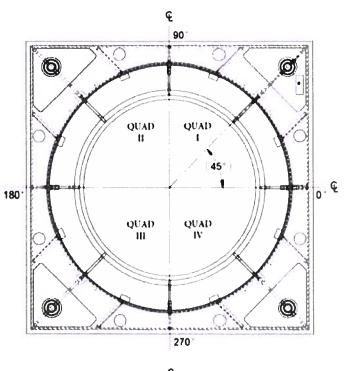
### SAN ONOFRE NUCLEAR GENERATING STATION HI-STORM MPC VISUAL ASSESSMENT REPORT March 29, 2019

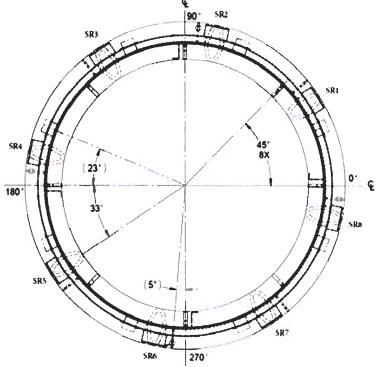


### Appendix A

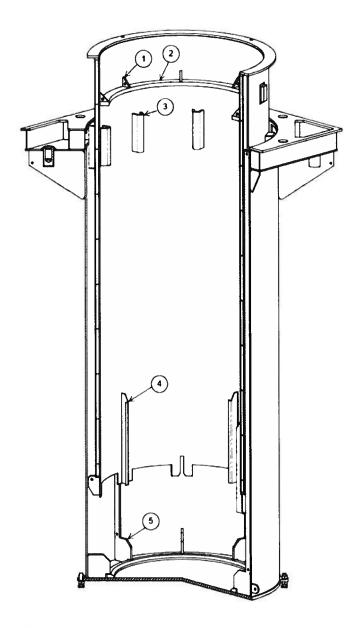
**Cavity Enclosure Container and Divider Shell Reference Information** 

### SONGS HI-STORM MPC Visual Assessment Report









### **List of Potential Contact Points**

- 1 Divider Shell Shield Ring Guide
- 2 Divider Shell Shield Ring
- 3 MPC Inner Seismic Restraint (also referred to as upper seismic restraint)
- 4 Divider Shell MPC Guide Cover
- 5 Lower MPC Guide / CEC Baffle (also referred to as lower seismic restraint)



### Appendix B

GE Inspection Technologies General Location Photographs and Characterization



### MPC S/N 064

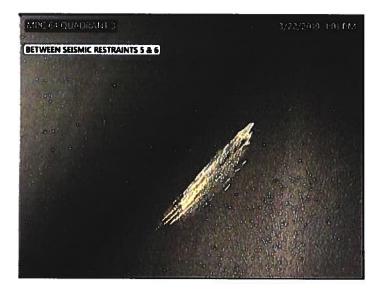




The figures above correspond to the carbon steel conamination in the shield ring induced wear mark between MPC Inner Seismic Restraints 5 and 6 as documented in Table 1 in the body of the report.



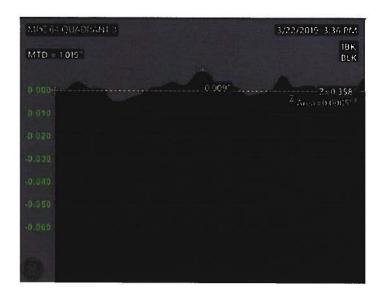




The figures above correspond to the shield ring induced wear marks identified between MPC Inner Seismic Restraints 5 and 6 as documented in Table 1 in the body of the report.



Wear mark is located within the MPC circumferential weld.



The figures above correspond to the shield ring induced wear marks identified between MPC Inner Seismic Restraints 5 and 6 as documented in Table 1 in the body of the report.



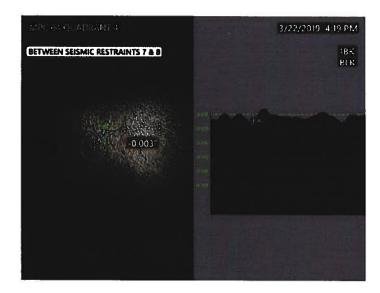




The figures above correspond to the shield ring induced wear marks identified between MPC Inner Seismic Restraints 6 and 7 as documented in Table 1 in the body of the report.







The figures above correspond to the shield ring induced wear marks identified between MPC Inner Seismic Restraints 7 and 8 as documented in Table 1 in the body of the report.



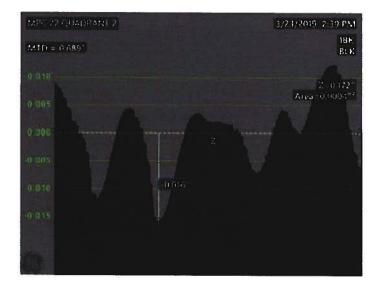
### MPC S/N 072



Carbon Steel Contamination within the HAZ of the MPC circumferential weld

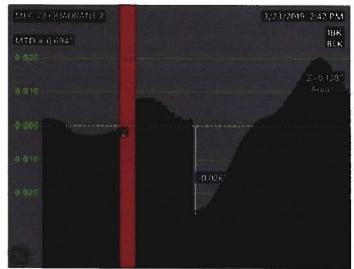
The figure above corresponds to the shield ring induced carbon steel contamination identified between MPC Inner Seismic Restraints 1 and 2 as documented in Table 1 in the body of the report. There was no measurable depth for this location.





The figures above correspond to the greather than 120 inch long SR induced wear mark identified below MPC Inner Seismic Restraint 4 as documented in Table 1 in the body of the report.

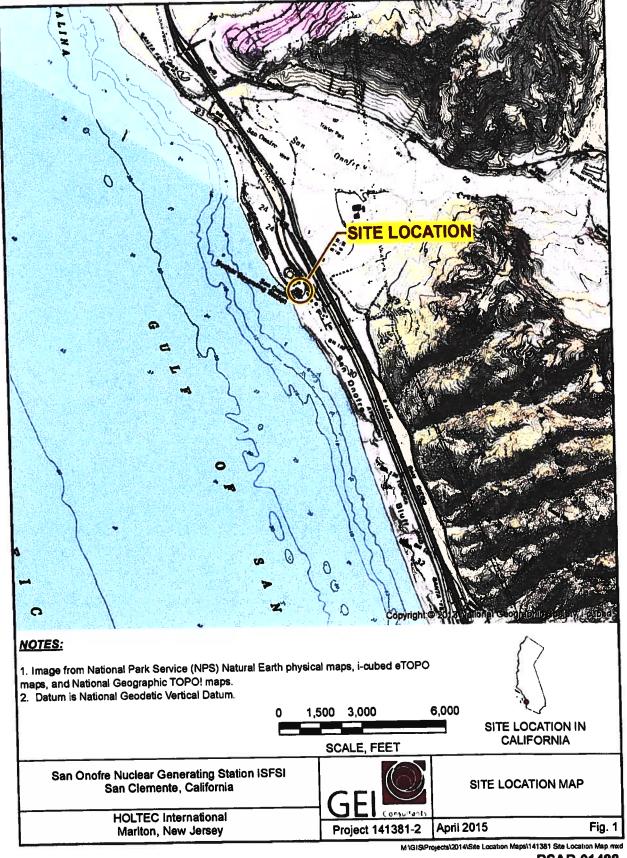




The red bar represents background noise in the characterization

The figures above correspond to the 12 to 24 inch long SR induced wear mark identified below MPC Inner Seismic Restraint 4 as documented in Table 1 in the body of the report.

# EXHIBIT 11



# EXHIBIT 12



### San Onofre Nuclear Generating Station **Monthly Spent Fuel Progress Report #9**

August 31, 2018

Reporting Period: Through August 20, 2018

SCE provides this monthly progress report on the storage of SONGS Units 2 and 3 spent fuel<sup>1</sup> in accordance with the August 2017 Settlement Agreement resolving the case Citizens Oversight, Inc. v. California Coastal Commission, San Diego Superior Court Case No. 37-2015-00037137.

Unit 2	nblies
	nblies
Number of Fuel Assemblies in Spent Fuel Pool: 726 Fuel Assemblies in Process <sup>2</sup> : 0 Fuel Assemblies in Process <sup>2</sup> : 0 Fuel Assemblies of Holtec MPC-37 Canisters in Process: 0 Canisters  Number of Fuel Assemblies on ISFSI Pad <sup>3</sup> : 592 Fuel Assemblies on ISFSI Pad: 16 Canisters	nblies
Unit 3Number of Fuel Assemblies in Spent Fuel Pool:832Fuel AssembliesNumber of Fuel Assemblies in Process:37Fuel AssembliesNumber of Holtec MPC-37 Canisters in Process:1CanistersNumber of Fuel Assemblies on ISFSI Pad:481Fuel AssembliesNumber of Holtec MPC-37 Canisters on ISFSI Pad:13Canisters	emblies s emblies

### NOTE:

SCE stopped all canister loading activities and directed its contractor, Holtec, to take corrective actions including additional training after Holtec experienced an issue while lowering a canister into the ISFSI on August 3, 2018. Spent fuel loading work will not restart until SCE is satisfied that Holtec has taken appropriate corrective actions and the NRC has had an opportunity to complete its on-site inspection activities. The Unit 3 canister identified as "in process" above will remain in the SONGS Fuel Handling Building until work restarts.

<sup>&</sup>lt;sup>1</sup> This report accounts for the 2668 spent fuel assemblies that were in "wet" storage (i.e., spent fuel pools) at the time of the August 2017 settlement. It does not report on the 1187 fuel assemblies in 50 canisters (Areva NUHOMS 24PT1 and Areva NUHOMS 24PT4) that were already in dry storage at SONGS at the time of the August 2017 settlement.

<sup>&</sup>lt;sup>2</sup> "In Process" refers to Holtec MPC-37 Dry Storage Canisters (DSC) that have begun but not yet completed fuel transfer operations. These DSCs are either waiting to be moved to the expanded Independent Spent Fuel Storage Installation (ISFSI) or are in transit to the expanded ISFSI.

<sup>&</sup>lt;sup>3</sup> "On ISFSI Pad" refers DSCs that have been placed into the expanded ISFSI's Holtec HI-STORM UMAX system for interim on-site storage (i.e., all fuel transfer operations are complete).



## **San Onofre Nuclear Generating Station Monthly Spent Fuel Progress Report #22**

October 1, 2019

Reporting Period: Through September 20, 2019

SCE provides this monthly progress report on the storage of SONGS Units 2 and 3 spent fuel<sup>1</sup> in accordance with the August 2017 Settlement Agreement resolving the case *Citizens Oversight*, *Inc. v. California Coastal Commission*, San Diego Superior Court Case No. 37-2015-00037137.

Unit 2	
Number of Fuel Assemblies in Spent Fuel Pool:	652 Fuel Assemblies
Number of Fuel Assemblies in Process <sup>2</sup> :	0 Fuel Assemblies
Number of Holtec MPC-37 Canisters in Process:	O Canisters
Number of Fuel Assemblies on ISFSI Pad <sup>3</sup> :	666 Fuel Assemblies
Number of Holtec MPC-37 Canisters on ISFSI Pad:	18 Canisters
Unit 3	
Number of Fuel Assemblies in Spent Fuel Pool:	758 Fuel Assemblies
Number of Fuel Assemblies in Process:	37 Fuel Assemblies
Number of Holtec MPC-37 Canisters in Process:	1 Canisters
Number of Fuel Assemblies on ISFSI Pad:	555 Fuel Assemblies
Number of Holtec MPC-37 Canisters on ISFSI Pad:	15 Canisters
NOTES:	

<sup>&</sup>lt;sup>1</sup> This report accounts for the 2668 spent fuel assemblies that were in "wet" storage (i.e., spent fuel pools) at the time of the August 2017 settlement. It does not report on the 1187 fuel assemblies in 50 canisters (Areva NUHOMS 24PT1 and Areva NUHOMS 24PT4) that were already in dry storage at SONGS at the time of the August 2017 settlement.

<sup>&</sup>lt;sup>2</sup> "In Process" refers to Holtec MPC-37 Dry Storage Canisters (DSC) that have begun but not yet completed fuel transfer operations. These DSCs are either waiting to be moved to the expanded Independent Spent Fuel Storage Installation (ISFSI) or are in transit to the expanded ISFSI.

<sup>&</sup>lt;sup>3</sup> "On ISFSI Pad" refers DSCs that have been placed into the expanded ISFSI's Holtec HI-STORM UMAX system for interim on-site storage (i.e., all fuel transfer operations are complete).

### Settlement Agreement Implementation

## Status Report

October 1, 2019



Submitted in accordance with the August 2017 Settlement Agreement resolving the case *Citizens Oversight, Inc. v. California Coastal Commission*, San Diego Superior Court Case No. 37-2015-00037137-CU-WM-CTL

### SCE's Settlement Agreement Implementation Status Report #12 - October 1, 2019

### I. Introduction

On August 25, 2017, Citizens Oversight, Inc. and Patricia Borchmann (together, "Plaintiffs") and Southern California Edison ("SCE") entered into the Settlement Agreement Regarding Coastal Development Permit for Storage of San Onofre Spent Nuclear Fuel ("Settlement Agreement") to resolve Plaintiffs' lawsuit regarding a 2015 coastal development permit authorizing the construction of an Independent Spent Fuel Storage Installation ("ISFSI") at the San Onofre Nuclear Generating Station ("SONGS"). The San Diego Superior Court entered its Order dismissing the case on August 28, 2017 (the "Effective Date").

As set forth in the Settlement Agreement, pending development of a permanent U.S. Department of Energy repository for the Spent Fuel, SCE will use Commercially Reasonable efforts to relocate the Spent Fuel to an Offsite Storage Facility. To keep the Plaintiffs and other stakeholders apprised of SCE's progress in fulfilling certain settlement commitments, the Settlement Agreement requires SCE to generate this report at prescribed intervals until the commitments are satisfied. Section II.B.6 of the Settlement Agreement states that

On or before the expiration of ninety (90) calendar days after the Effective Date of this Agreement and monthly thereafter, SCE shall provide Plaintiffs with a report regarding its progress in fulfilling the commitments under Sections II.B.2-5 of the Agreement. Beginning with the sixth monthly progress report and continuing quarterly thereafter until SCE's completion of its commitments under Sections II.B.2-5 of this Agreement, SCE shall provide the Plaintiffs with a report regarding its progress in fulfilling each of the commitments under Sections II.B.2-5 of the Agreement.

Based on this requirement, the settlement implementation status reports have been or will be issued on or about the following dates, or before then, if the date occurs on a weekend or holiday:

Update	Status Report Due	Date Issued
1.	November 26, 2017	November 22, 2017
2.	December 26, 2017	December 22, 2017
3.	January 26, 2018	January 26, 2018
4.	February 26, 2018	February 26, 2018
5.	March 26, 2018	March 26, 2018
6.	April 26, 2018	April 26, 2018
7.	July 1, 2018	June 29, 2018
8.	October 1, 2018	October 1, 2018
9.	January 1, 2019	December 31, 2018
10.	April 1, 2019	April 1, 2019
11.	July 1, 2019	July 1, 2019
12.	October 1, 2019	October 1, 2019
13.	January 1, 2020	
Calendar shown through Q4 2019.		
Additional quarterly reports may		
be necessary.		

SCE issued its most recent settlement implementation status report on July 1, 2019. Updates to that report are shown in italics below.

### II. Current Progress on Meeting Settlement Agreement Commitments

SCE's progress to date regarding its commitments made in Settlement Agreement Sections II.B.2-5 is described below.

a. Section II.B.2 - Develop Transportation and Strategic Plans for Relocating SONGS Spent Fuel to an Offsite Storage Facility

### Requirement

Section II.B.2 of the Settlement Agreement states:

To assess the feasibility of relocating SONGS Spent Fuel to an Offsite Storage Facility, SCE shall: (1) develop a conceptual plan for the transportation of the SONGS Spent Fuel to an Offsite Storage Facility assumed to be located in the southwestern region of the United States ("Transportation Plan"), and (2) develop a strategic plan for supporting the development of a Commercially Reasonable Offsite Storage Facility ("Strategic Plan") (together, the "Plans"). Within thirty (30) calendar days of the Experts Team's formation, SCE will solicit the input of the Experts Team as to the appropriate scope for the Plans, including potential locations for an Offsite Storage Facility, and a schedule for completion of the Plans.

### **Progress to date**

### i. Retention of Experts Team

Section II.B.1 of the Settlement Agreement requires SCE to retain a team of expert consultants (the "Experts Team") to advise SCE on issues related to the proposed relocation of SONGS spent nuclear fuel to an Offsite Storage Facility.

SCE circulated its requests for proposal ("RFP") for the Experts Team on or about October 26, 2017 (within sixty (60) days after the Effective Date of the Settlement Agreement, as required by Section II.B.1.a). SCE provided the list of potential Experts Team candidates to receive the RFP to Plaintiffs' attorneys and to David Victor, Chairman of the San Onofre Community Engagement Panel, for their review and comment prior to circulation. SCE received written proposals for over thirty expert candidates, representing each of four expert fields required by Section II.B.1.

On March 8, 2018 (within ninety (90) days after SCE received the expert candidates' written proposals, as required by Section II.B.1.b), SCE retained the consultants who will serve on the Experts Team.

As required by Section II.B.1, the Experts Team includes at least one expert from each of the following fields: (1) nuclear engineering, (2) spent fuel siting and licensing, (3) spent fuel transportation, and (4) radiation detection and monitoring.

SCE retained the following individuals to serve on the Experts Team:

- 1. Kristopher W. Cummings (Nuclear Engineering), a used fuel storage expert and engineer in Curtiss-Wright Corporation's Nuclear Division;
- 2. Thomas Isaacs (Spent Fuel Siting and Licensing), a former director of the U.S. Department of Energy's Office of Policy and former advisor to the U.S. President's Blue Ribbon Commission on America's Nuclear Future (Blue Ribbon Commission);
- 3. Allison Macfarlane (Spent Fuel Siting and Licensing), former Chairman of the United States Nuclear Regulatory Commission (NRC) and former commissioner on the Blue Ribbon Commission:
- 4. Gary Lanthrum (Spent Fuel Transportation), a former director of the National Transportation Program for Yucca Mountain;
- 5. Richard C. Moore (Spent Fuel Transportation), a consultant specializing in transportation of radiological materials who works for the Western Interstate Energy Board and preparer of a report for the Blue Ribbon Commission on the relationship between state and federal governments on permitting issues, including transportation; and
- 6. Dr. Josephine Piccone (Radiation Detection and Monitoring), a former U.S. representative to the International Atomic Energy Agency (IAEA) Radiation Safety Standards Committee and a health physics and radiation control expert with regulatory compliance experience.

On March 15, 2018 (within seven (7) days of the Experts Team's formation, as required by Section II.B.1.b), SCE notified Plaintiffs' attorneys of the names and expertise of the consultants retained to serve on the Experts Team.

### ii. Transportation Plan

Section II.B.2 of the Settlement Agreement requires that:

Within thirty (30) calendar days of the Experts Team's formation, SCE will solicit the input of the Experts Team as to the appropriate scope for the Plans, including potential locations for an Offsite Storage Facility, and a schedule for completion of the [Transportation Plan].

On March 27, 2018 (within thirty (30) calendar days of the Experts Team's formation), SCE held an inperson kickoff meeting of the Experts Team. SCE solicited the Expert Team's input as to the appropriate scope for the Plans, and the Experts Team began its work. In consultation with the Experts Team, SCE is currently developing the scope of work for the Conceptual Transportation Plan and intends to select a contractor to begin work during the 4<sup>th</sup> quarter of 2019.

Updates will be provided as progress is made on the Transportation Plan.

### iii. Strategic Plan

Section II.B.2 of the Settlement Agreement requires that:

Within thirty (30) calendar days of the Experts Team's formation, SCE will solicit the input of the Experts Team as to the appropriate scope for the Plans, including potential locations for an Offsite Storage Facility, and a schedule for completion of the [Strategic Plan].

On March 27, 2018 (within thirty (30) calendar days of the Experts Team's formation), SCE held an inperson kickoff meeting of the Experts Team. SCE solicited the Expert Team's input as to the appropriate scope for the Plans, and the Experts Team began its work.

On September 28, 2018, SCE circulated its San Onofre Nuclear Generating Station Request for Information in Support of the Development of a Strategic Plan for the Relocation of Spent Nuclear Fuel to an Offsite Storage Facility ("RFI"). The RFI is available on the SONGS Community website here: https://www.songscommunity.com/used-nuclear-fuel/long-term-storage.

Through the RFI, SCE sought information regarding how an interested consultant would propose supporting SCE in developing the Strategic Plan for the relocation of spent nuclear fuel from SONGS to an offsite storage facility.

The RFI response period closed on November 16, 2018. SCE received 14 responses to the RFI.

Supported by the Experts Team, SCE reviewed the RFI responses and selected three consultant applicants for interviews. SCE conducted interviews during the month of February 2019.

Based on the RFI responses and interviews, SCE has engaged North Wind, Inc. as the consultant to assist with the development of the Strategic Plan. SCE and North Wind have begun developing the Strategic Plan. Efforts to date include the development and initial implementation of a Stakeholder Engagement Plan, preliminary identification of potential alternatives for consideration in the Strategic Plan, and discussions regarding the outline and format of the final Strategic Plan.

Updates will be provided as progress is made on the Strategic Plan.

### b. Section II.B.3 - Request that Palo Verde Store SONGS Spent Fuel

### Requirement

Section II.B.3 of the Settlement Agreement states:

Within ninety (90) calendar days after the Effective Date of this Agreement, SCE will formally make a written request to solicit an agreement from the owners of Palo Verde regarding the development of an expanded ISFSI that would store SONGS Spent Fuel at the Palo Verde site. If SCE's request for such consideration is accepted, SCE will engage in discussions with the owners of Palo Verde to evaluate the feasibility of licensing, constructing, and operating such an expanded facility on Commercially Reasonable terms. SCE shall not be obligated to enter into any binding agreement with the owners of Palo Verde concerning the storage of SONGS Spent Fuel that is not Commercially Reasonable. SCE will provide Plaintiffs' attorneys information regarding the progress of discussions with Palo Verde.

### **Progress to date**

On or about October 10, 2017, SCE submitted a letter formally requesting that the owners of the Palo Verde Nuclear Generating Station ("Palo Verde") consider a solicitation by SCE for an agreement to expand Palo Verde's ISFSI to store spent nuclear fuel from SONGS.

The Palo Verde Administrative Committee is responsible for strategy and planning decisions for Palo Verde, and its membership consists of executive representatives appointed by each of the owner companies.

On October 20, 2017, SCE's Chief Nuclear Officer, Tom Palmisano, attended the Palo Verde Administrative Committee meeting and presented SCE's case for relocating SONGS spent nuclear fuel to an expanded ISFSI at Palo Verde.

Under the Palo Verde Participation Agreement, unanimous consent by all owners is required for approving strategy and planning decisions. After Mr. Palmisano's presentation, there was an engaged discussion about the possibility of an expanded ISFSI wherein Mr. Palmisano answered various questions from the meeting participants.

SCE proposed a resolution calling for the approval of further, more detailed discussions between SCE and the other Palo Verde owners to evaluate the feasibility of licensing, constructing, and operating such an expanded facility on commercially reasonable terms. A vote was called. SCE recommended the approval of the resolution and voted to approve the resolution.

The remaining Administrative Committee members voted anonymously on SCE's proposed resolution. The votes were then tallied and SCE's resolution, which required unanimous support for passage under the applicable co-ownership agreement, was not approved.

On November 20, 2017, SCE circulated a copy of the Palo Verde Administrative Committee's decision rejecting SCE's proposal to the attention of Plaintiffs' attorneys.

c. Section II.B.4 - Develop Inspection and Maintenance Program by October 2020

### Requirement

Section II.B.4 of the Settlement Agreement states:

SCE will develop the Inspection and Maintenance Program for the Project ISFSI required as Special Condition 7 under the 2015 CDP by October 6, 2020 rather than the October 6, 2022 date provided for under Special Condition 7.

### **Progress to date**

Planning is underway to develop the Inspection and Maintenance Program.

d. Section II.B.5 - Develop Plan for Damaged or Cracked Canisters

### Requirement

Section II.B.5 of the Settlement Agreement states:

SCE will develop a written plan addressing contingencies for damaged or cracked canisters consistent with NRC regulations and requirements by October 6, 2020.

### **Progress to date**

Planning is underway to develop the plan addressing contingencies for damaged or cracked canisters.

### e. Section II.B.7 - Provide Plaintiffs with Periodic Progress Reports

While not one of the commitments listed in Section II.B.2 through II.B.5, here SCE notes its progress on reporting the storage of SONGS spent fuel at the San Onofre site.

### Requirement

Section II.B.7 of the Settlement Agreement states:

Starting on January 1, 2018 and continuing until all fuel in "wet" storage pools in Units 2 and 3 has been transferred to the Project ISFSI, SCE shall provide Plaintiffs with a monthly progress report on the storage of SONGS Spent Fuel at SONGS. This report will be based on nonconfidential information regarding the number of spent fuel assemblies moved from the spent fuel pools to the Project ISFSI.

### **Progress to date**

Although the spent fuel storage progress report is a "stand-alone" report, issued separately from this Settlement Agreement Implementation Status Report, SCE provides an update regarding the issuance of those progress reports here.

Based on the requirements of Section II.B.7, the spent fuel storage progress reports have been or will be issued on or about the following dates, or before then, if the date occurs on a weekend or holiday:

Update	Fuel Report Due	Date Issued
1.	January 1, 2018	December 29, 2017
2.	February 1, 2018	February 1, 2018
3.	March 1, 2018	March 1, 2018
4.	April 1, 2018	March 30, 2018
5.	May 1, 2018	May 1, 2018
6.	June 1, 2018	June 1, 2018
7.	July 1, 2018	June 29, 2018
8.	August 1, 2018	August 1, 2018
9.	September 1, 2018	August 31, 2018
10.	October 1, 2018	October 1, 2018
11.	November 1, 2018	November 1, 2018
12.	December 1, 2018	November 30, 2018
13.	January 1, 2019	December 31, 2018
14.	February 1, 2019	February 1, 2019
15.	March 1, 2019	March 1, 2019
16.	April 1, 2019	April 1, 2019
17.	May 1, 2019	May 1, 2019
18.	June 1, 2019	May 31, 2019
19.	July 1, 2019	July 1, 2019
20.	August 1, 2019	August 1, 2019
21.	September 1, 2019	August 30, 2019
22.	October 1, 2019	October 1, 2019
23.	November 1, 2019	
24.	December 1, 2019	
25.	January 1, 2020	
Calendar	shown through Q4 2019.	
Additional monthly reports may		
be neces	ssary.	

SCE intends to continue to issue the monthly spent fuel reports on or before the first of each month.

# EXHIBIT 13

1	SAN ONOFRE DECOMMISSIONING	
2	COMMUNITY ENGAGEMENT PANEL MEETING	
3	STATE OF CALIFORNIA, COUNTY OF ORANGE	
4		
5		
6		
7		
8		
9		
10		
11		
12	TRANSCRIPT OF VIDEOTAPED PROCEEDINGS	
13	LAGUNA HILLS, CALIFORNIA	
14	THURSDAY, MARCH 22ND, 2018	
15		
16		
17		
18		
19		
20		
21		
22		
	Katherine Magner	
23		
	Job No. 2846039	
24		
25		

1	issue to talk about here. This is an emerging technical	
2	issue that has affected some of our canisters and	
3	canisters in some other plants.	
4	So our principles of safety, stewardship, and	
5	engagement. I want to be very clear with you about what	18:56:15
6	this is, how significant it is, what we've done it about.	
7	Okay. So I'm going to walk through this. A couple	
8	slides that are not in the deck.	
9	So I'm going to talk about inside the baskets,	
10	what are called shims. These don't hold fuel themselves,	18:56:28
11	but they're on the periphery. So let me show you a	
12	couple pictures, and I'm going to start with one first	
13	here.	
14	In the video, you saw an open basket. This is	
15	the basket we put the fuel in. You may not have seen it,	18:56:41
16	but, you know, this is basically a rectangular device in	
17	a circular canister. So to complete building that out as	
18	a circle, we have aluminum shims on the periphery that	
19	are installed around the edges of the basket. And the	
20	shims are generally hollow.	18:56:59
21	They serve two purposes. One, they provide	
22	lateral support for the basket. There's no fuel in the	
23	shims, but they provide lateral support. And when the	
24	fuel is in there and the basket heats up several hundred	
25	degrees, they tighten up against the shell. And then	18:57:10
		Page 76

1	it's a flow path for helium that comes out of the top of	
2	the fuel assemblies and goes down through the shims.	
3	So let me go back to my this is my little	
4	cartoon cutaway of a canister. So this is the sealed	
5	canister, showing you a cutaway where the fuel is. And	18:57:27
6	basically, there's two ways that heat's removed from the	
7	fuel. One is by convection with the helium. The other	
8	is by just radiative heat transfer from the fuel, through	
9	the basket, to the shell.	
10	CHAIRMAN DR. VICTOR: Just to clarify because	18:57:41
11	the term "radiative heat transfer" has a special meaning	
12	in in physics. But it doesn't mean transferring	
13	radiation	
14	MR. PALMISANO: No. No. Heat	
15	CHAIRMAN DR. VICTOR: in the sense that	18:57:52
16	radioactive radiation.	
17	MR. PALMISANO: being transferred. Yeah.	
18	CHAIRMAN DR. VICTOR: It means it's like the	
19	outside of a pot when it's boiling feels hot because it's	
20	radiating heat out.	18:57:58
21	MR. PALMISANO: Right. Or if you've got an	
22	electric space heater, you put your hand a little	
23	distance away, you feel the heat radiating out. That's	
24	what I'm talking about. It's a not a radioactive	
25	phenomenon. Thank you.	18:58:08
		Page 77

1	So anyway and then the helium would flow up	
2	from the bottom, through the fuel assemblies, and down	
3	through these hollow shims. So that's the other heat	
4	transfer mechanism.	
5	What what has been found Holtec and a	18:58:17
6	family of canisters, including ours, use two types of	
7	these aluminum shims, and particularly at the bottom. So	
8	I've shown you the top of the shim. For perspective,	
9	this canister's about 20-foot tall, and the shim's about	
10	18-foot long.	18:58:33
11	So we're looking at the very top. So if I go to	
12	the bottom of the shim that graphic isn't as clear as	
13	I would like there are two designs that for these	
14	shims that Holtec use. The basic shim is the same either	
15	way. It's a hollow aluminum tube.	18:58:46
16	But at the bottom on the older design, which 30	
17	of our canisters have, there are cutouts there that just	
18	are outlets for the helium to flow out. Okay. There's a	
19	newer design they've used for several years, they've used	
20	for many of their customers that have these pins in the	18:59:01
21	bottom. Serves the same function. Shims stand in place,	
22	and helium flows out the bottom.	
23	So what the issue that has been found is, we	
24	have found a broken pin in an empty canister before it	
25	was loaded. Okay. And we Holtec actually found this	18:59:17
		Page 79

1	as part of their receipt inspection. So that when a	
2	broken pin was found in a canister at SONGS, and Holtec	
3	has now surveyed their other customers, and they're	
4	understanding, do they have other problems with these	
5	pins.	18:59:33
6	To give you some numbers, 30 of our canisters	
7	have the older design. 43 have the newer design. Okay.	
8	So when we became aware of this, it's important to know	
9	that we found this out after we loaded the first four	
L 10	canisters, and they have the newer design. Okay.	18:59:47
11	So I want to characterize this for you. The	
12	first four canisters, when they were inspected from the	
13	top, we saw no broken parts, no broken shims. Everything	
14	was at the right height. All the dimensions told us the	
15	shims were in proper place, the pins were there. Nothing	19:00:02
16	was observed.	
17	And as we loaded fuel in them, and put the lid	
18	on, everything is properly stacked up. So we've got good	
19	anecdotal information that the canisters are acceptable.	
20	And I'll talk about the safety significance in a minute.	19:00:16
21	So once we found this in a canister that Holtec	
22	was inspecting, I put the remainder of those 43 canisters	
23	on hold. So there are 39 left. I put them on hold.	
24	Some on our site, some back in the factory in Pittsburg.	
25	We have 30 canisters of the old design, so we stopped	19:00:34
		Page 79

1	loading for about a week, did a thorough review of this,	
2	and had a third-party review this. And we concluded that	
3	the older design was acceptable, not subject to this pin	
4	breakage.	
5	So we've loaded the fifth canister, which is the	19:00:47
6	older design. And we will continue to load the canisters	
7	with the older design because it's not susceptible to	
8	this problem. The 39 canisters, we've segregated. They	
9	will be sent back to the factory, and Holtec will replace	
10	this design with the older design.	19:01:02
11	Since the canisters haven't been used, they're	
12	not contaminated. It's fairly simple for them to take	
13	the shims the shims are removable. They'll take them	
14	out. They'll put the older design in, which has been	
15	used for a number of years at a number of Utilities, and	19:01:14
16	no problems have been noted.	
17	So so that that's important. Okay. We	
18	stopped, we took time to understand it. We communicate	
19	with the NRC, so they're well aware of it, both in the	
20	region and headquarters. And we communicated to the	19:01:26
21	other Utilities who used a similar family of canisters.	
22	Now, the four canisters are important. So we	
23	have four canisters loaded with this design where we have	
24	found a broken pin. And Holtec is doing a broader	
25	evaluation and causal analysis. Okay. So we aren't	19:01:42
		Page 80

1	going to use any more of that design.	
2	But the important thing is, what's the safety of	
3	the four canisters. So and you know, that's our	
4	job, to make sure they're safe and to make sure we're	
5	accountable to you, to the NRC, to the public, to the	19:01:55
6	Panel.	
7	The four canisters have been reviewed. Again,	
8	based on our inspections that were done and the	
9	inspections, you can't see every pin, but nothing was	
10	noted that was wrong. Nothing was noted broken, laying	19:02:08
11	in the wrong place. All the dimensions were proper.	
12	We're very confident the canisters are fully	
13	capable of performing their safety function in storage.	
14	We have reviewed that. Holtec has reviewed that. I've	
15	had a third-party review that, and we've reviewed that	19:02:22
16	with the NRC. So we're satisfied the four canisters are	
17	safe to perform all their safety functions in storage.	
18	No limitation.	
19	The other thing, these these designs are	
20	robust, and there's a lot of margin. Those canisters are	19:02:35
21	licensed to load and I'll give you a technical term	
22	to put enough fuel in there that you could have 35	
23	kilowatts of heat. We only loaded them to 28. So we've	
24	got a lot of margin okay in the thermal analysis.	
25	So, again, as I look at this, I say okay. I	19:02:53
		Page 81

1	them you need to tell me how you're going to remediate
2	this, and they came back and said we want to go back to
3	the older design.
4	CHAIRMAN DR. VICTOR: People are going to want
5	to know about these four canisters. Why not take eight 19:05:32
6	or ten days and move them back into the pool, and unload
7	them and reload them? Help us understand. I know, it's
8	early days.
9	MR. PALMISANO: Sure.
10	CHAIRMAN DR. VICTOR: Help us understand what 19:05:45
11	the logic process is going to be there.
12	MR. PALMISANO: Yeah. And let me just
13	because I faced this issue back in the mid '90s at the
14	Palisades Nuclear Plant with a loaded canister that had a
15	potential weld defect and got into this very discussion. 19:05:58
16	So nobody has unloaded a commercial canister,
17	either a bolted cask or a welded cask or canister. Okay.
18	It is possible. What you would do is basically have a
19	mechanism, either to do it in a fuel pool or do it in a
20	dry transfer facility. It's possible either way. 19:06:15
21	You would take the canister back in. And the
22	first thing you would do is reconnect the valves and find
23	a way to purge the helium and refill its hole with water.
24	Okay.
25	The biggest technical issue that we've looked at 19:06:29
	Page 85

1	in the industry over the many years not just related	
2	to SONGS is the thermal transient to actually	
3	reintroduce water into a let's say a canister with hot	
4	fuel, 200-300 degrees C. And the thermal transient that	
5	you put the fuel through. Okay.	19:06:44
6	So once you get it reflooded, cooled down, you	
7	would then put that similar machine on, grind out the	
8	weld, take the lid off. That's just the mechanics.	
9	That's certainly doable.	
10	The real challenge as we would understand it	19:06:54
11	today, and nobody has had to do it yet, is the reflood.	
12	Certainly, technically possible. What I would tell you	
13	is just I was back in Washington with the NRC last week,	
14	if you were just to brainstorm, this would probably be a	
15	two- to three-year project to develop the techniques,	19:07:09
16	pile up the techniques. The NRC would want to have	
17	explicit approval on this because of the radiological	
18	hazards.]	
19	CHAIRMAN DR. VICTOR: To the workers?	
20	MR. PALMISANO: [Well, to the workers, yeah.]	19:07:20
21	So when you think about this, you have a	
22	canister that has intact fuel rods inside of a sealed	
23	canister. This pin problem doesn't affect the canister	
24	itself. Okay. So you've got that condition.	
25	You've got to weigh that condition if this	19:07:34
		Page 86

1	pin were to have any effect, which it doesn't in storage	
2	and likely won't in transportation, is it worth the risk	
3	then of damaging the fuel rods in an unloading process?	
4	CHAIRMAN DR. VICTOR: So I see Martha and Steve	
5	Swartz have questions on that.	19:07:47
6	MR. PALMISANO: Yeah.	
7	CHAIRMAN DR. VICTOR: And I want to make sure	
8	that, even though we're a little over time, I want to	
9	make sure that we have time to at least give a survey of	
10	where we are on the reef.	19:07:53
11	MR. PALMISANO: Yeah. Thank you.	
12	MS. MCNICHOLAS: Martha McNicholas of Capistrano	
13	Unified.	
14	From what I can see on the design, you've had	
15	you have one pin break. And it looks like each corner,	19:08:01
16	looks like it has, maybe, five pins?	
17	MR. PALMISANO: No. They either have two or	
18	three.	
19	MS. MCNICHOLAS: Okay. On the new design I'm	
20	looking at, there's two two tubes, and they each	19:08:12
21	have	
22	MR. PALMISANO: Yeah. So basically, if you look	
23	at the top of the design, those are two shims next to	
24	each other.	
25	MS. MCNICHOLAS: Right.	19:08:24
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### EXHIBIT 14



### UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D.C. 20555-0001

November 29, 2018

EA-18-151

Dr. K. P. SINGH
President and CEO
Holtec International
Krishna P. Singh Technology Campus
1 Holtec Boulevard
Camden, NJ 08104

SUBJECT: U.S. NUCLEAR REGULATORY COMMISSION INSPECTION REPORT

07201014/2018-201, HOLTEC INTERNATIONAL

Dear Dr. Singh:

This letter refers to the U.S. Nuclear Regulatory Commission (NRC) announced routine inspection at your Holtec International (Holtec) corporate office in Camden, New Jersey from May 14-18, 2018. The inspection assessed the adequacy of Holtec's activities with regard to the design of spent fuel storage casks with the requirements of Title 10 of the *Code of Federal Regulations* (10 CFR) Part 72, "Licensing Requirements for the Independent Storage of Spent Nuclear Fuel, High-level Radioactive Waste, and Reactor-related Greater Than Class C Waste." The staff examined activities conducted under your NRC approved Quality Assurance (QA) program to determine whether Holtec implemented the requirements associated with the Commission's rules and regulations and with the conditions of applicable certificates of compliance (CoCs). Within these areas, the inspection consisted of an examination of selected procedures and representative records, observations of activities, and interviews with personnel. The inspector discussed the preliminary inspection findings with you at the conclusion of the on-site portion of the inspection, and in subsequent telephonic discussions on July 19, 2018, September 5, 2018, and November 26, 2018.

Based on the information developed during the inspection, two apparent violations were identified and are being considered for escalated enforcement action in accordance with the NRC Enforcement Policy. The current Enforcement Policy is included on the NRC's Web site at <a href="http://www.nrc.gov/about-nrc/regulatory/enforcement/enforce-pol.html">http://www.nrc.gov/about-nrc/regulatory/enforcement/enforce-pol.html</a>.

The apparent violations involve: (1) failure to establish adequate design control measures as a part of the selection and review for suitability of application of materials, parts, equipment, and processes that are essential to the functions of the structures, systems, and components which are important to safety, in accordance with 10 CFR 72.146(a), "Design control", and (2) failure to perform a 10 CFR 72.48 evaluation when required. The apparent violations, and associated inspection report, are listed in Enclosures 1 and 2.

During a November 26, 2018, telephonic exit meeting, you and Mr. Earl Love of the NRC, discussed these apparent violations, the significance of the issues, and the need for lasting and effective corrective action.

As discussed with you, the NRC has not made a final determination regarding the apparent violations or that enforcement action will be taken against Holtec International; therefore, a final action is not being issued at this time. In addition, please be advised that the characterization of the apparent violations may change as a result of further NRC review.

Before the NRC makes its enforcement decision, we are providing you an opportunity to either: (1) request to participate in a Pre-decisional Enforcement Conference (PEC), or (2) request to participate in an Alternative Dispute Resolution (ADR) session. These options are discussed in the paragraphs that follow.

If a PEC is held, it will be open for public observation and the NRC will issue a press release to announce the time and date of the conference. If you decide to participate in a PEC or pursue ADR, please contact Ms. Patricia Silva at 301-415-7399 or e-mail (patricia.silva@nrc.gov) within 10 days of the date of this letter. A PEC or ADR should be held within 30 days of the date of this letter.

The decision to hold a PEC does not mean that the NRC has determined that a violation has occurred or that enforcement action will be taken. This conference is being held to obtain information to assist the NRC in making an enforcement decision. This may include information to determine whether a violation occurred, information to determine the significance of a violation, information related to the identification of a violation, and information related to any corrective actions taken or planned. The conference will include an opportunity for you to provide your perspective on these matters and any other information that you believe the NRC should take into consideration in making an enforcement decision. The information should include for each apparent violation: (1) the reason for the apparent violation or, if contested, the basis for disputing the apparent violation; (2) the corrective steps that have been taken and the results achieved; (3) the corrective steps that will be taken; and (4) the date when full compliance will be achieved. This information may reference or include previously docketed correspondence. In presenting any corrective actions, you should be aware that the promptness and comprehensiveness of the actions will be considered in assessing any civil penalty for the apparent violation. The guidance in the enclosed (Enclosure 3) excerpt from NRC Information Notice 96-28, "Suggested Guidance Relating to Development and Implementation of Corrective Action," may be helpful in assessing adequate corrective actions.

Following the PEC, you will be advised by separate correspondence of the results of our deliberations on this matter. No response regarding the apparent violations is required at this time.

In lieu of a PEC, you may request ADR with the NRC in an attempt to resolve this issue. ADR is a general term encompassing various techniques for resolving conflicts using a neutral third party. The technique that the NRC process employs is mediation. Mediation is a voluntary, informal process in which a trained neutral third party (the "mediator") works with parties to help them reach resolution. The Institute on Conflict Resolution (ICR) at Cornell University has agreed to facilitate the NRC's program as a neutral third party. If the parties agree to use ADR, they select a mutually agreeable neutral mediator from ICR, who has no stake in the outcome and no power to make decisions. Mediation gives parties an opportunity to discuss issues, clear up misunderstandings, be creative, find areas of agreement, and reach a final resolution of the issues. Additional information concerning the NRC's ADR program can be obtained at <a href="http://www.nrc.gov/about-nrc/regulatory/enforcement/adr.html">http://www.nrc.gov/about-nrc/regulatory/enforcement/adr.html</a>. You must contact ICR at (877) 733-9415 within ten (10) calendar days of the date of this letter if you are interested in pursuing resolution of this issue through ADR. If you choose to request ADR, the ADR will be closed to

K. Singh 3

the public; however, the NRC may issue a meeting notice and/or press release to announce the time and date of this closed mediation. In addition, if the mediation is successful, NRC typically issues a Confirmatory Order to document the agreement. The Confirmatory Order is typically publicly available.

If you do not contact us regarding your participation in either a PEC or ADR within the time specified above and the NRC has not granted an extension of the contact time, we will make an enforcement decision based on available information.

In addition, please be advised that the number and characterization of apparent violations described in the enclosures may change as a result of further NRC review. You will be advised by separate correspondence of the results of our deliberations on this matter.

In accordance with 10 CFR 2.390 of the NRC's "Rules of Practice," a copy of this letter, its enclosure(s), and your response, if you choose to provide one, will be made available electronically for public inspection in the NRC Public Document Room or from the NRC's Agencywide Documents Access and Management System, accessible from the NRC Web site at <a href="http://www.nrc.gov/reading-rm/adams.html">http://www.nrc.gov/reading-rm/adams.html</a>. To the extent possible, your response should not include any personal privacy, proprietary, or safeguards information so that it can be made available to the Public without redaction.

Any information forwarded to NRC should be clearly labeled on the first page with the case reference number: EA-18-151, and should be sent to the NRC's Document Control Center (Ref: 10 CFR 30.6 Communications, <a href="https://www.nrc.gov/reading-rm/doc-collections/cfr/part030/part030-0006.html">https://www.nrc.gov/reading-rm/doc-collections/cfr/part030/part030-0006.html</a>), with a copy mailed to, Michael C. Layton, Director, Division of Spent Fuel Management, Office of Nuclear Material Safety and Safeguards, Two White Flint North, 11545 Rockville Pike, Rockville, MD 20852-2738.

Should you have any questions, please contact Ms. Patricia Silva, of my staff at (301) 415-7399 or e-mail (patricia.silva@nrc.gov)

Sincerely,

### /RA/

Michael C. Layton, Director Division of Spent Fuel Management Office of Nuclear Material Safety and Safeguards

Docket No. 72-1014

### **Enclosures:**

- 1. Apparent Violations Being Considered for Escalated Enforcement
- 2. Inspection Report 07201014/2018-201
- 3. NRC Information Notice 96-28

K. Singh

SUBJECT: U.S. NUCLEAR REGULATORY COMMISSION IINSPECTION REPORT 07201014/2018-201, HOLTEC INTERNATIONAL, DOCUMENT DATE: November 29, 2018

**DISTRIBUTION**:

DSFM r/f NMSS r/f MBurgess/NMSS YDiaz-Sanabria/NMSS RPowell/RI PSilva/NMSS JKatanic/RIV **ELove/NMSS** 

ADAMS Ac	cession Number:	ML18306A853			
OFFICE	NMSS/DSFM	NMSS/DSFM	NMSS/DSFM	NMSS/DSFM (prior to OE)	NMSS/EC
NAME	ELove	WWheatley	PSilva	MLayton	MBurgess Via email
DATE	11/01/18	11/02/18	11/01/18	11/07/18	11/08/18
OFFICE	OE	OGC	NMSS/DSFM (final signature)		
NAME	DFurst (acting BC) via email	LBaer via email	MLayton		
DATE	11/16/18	11/16/18	11/29/18		

OFFICIAL RECORD COPY

### APPARENT VIOLATIONS BEING CONSIDERED FOR ESCALATED ENFORCEMENT

### Apparent Violation A:

10 CFR 72.146(a), "Design control," requires, in part, that measures must be established for the selection and review for suitability of application of materials, parts, equipment, and processes that are essential to the functions of the structures, systems, and components which are important to safety.

Contrary to the above, Holtec failed to establish adequate design control measures as a part of the selection and review for suitability of application of materials, parts, equipment, and processes that are essential to the functions of the structures, systems, and components which are important to safety. Specifically, on or after August of 2016, Holtec failed to establish adequate design control measures as a part of the selection and review for suitability of application for alternative four-inch stainless steel standoff pins. The standoff pins are essential to the function of the fuel basket to maintain support and ensure that the shims stay elevated to allow airflow to the fuel assemblies within the multi-purpose canister.

### **Apparent Violation B:**

10 CFR 72.48(d)(1) requires, in part, that the licensee and certificate holder shall maintain records of changes in the facility or spent fuel storage cask design, of changes in procedures, and tests and experiments made pursuant to paragraph (c) of this section. These records must include a written evaluation which provides the bases for the determination that the change does not require a CoC amendment pursuant to paragraph (c)(2) of this section.

Contrary to the above, as of July 19, 2018, the certificate holder (Holtec) failed to maintain records of changes that included a written evaluation that provided the bases for the determination that the change does not require a CoC amendment pursuant to 10 CFR 72.48(c)(2). Specifically, Holtec failed to perform a written evaluation to demonstrate that a design change for multi-purpose canister stainless steel standoff pins did not require a CoC amendment. Holtec completed a 72.48 screening and incorrectly determined that a written evaluation was not needed.

### EXHIBIT 15



### San Onofre Special Inspection Webinar

November 8, 2018 NRC Region IV, Arlington, TX



### Webinar Format

Logistics

Back-up Bridge Line
 (888) 469-1677, Passcode 2471451

Questions and Answers



### **NRC Staff**

United States Nuclear Regulatory Commission

Protecting People and the Environment



Division of Spent Fuel Management Patricia Silva, Branch Chief

Region IV Division of Nuclear Materials Safety Troy Pruett, Director





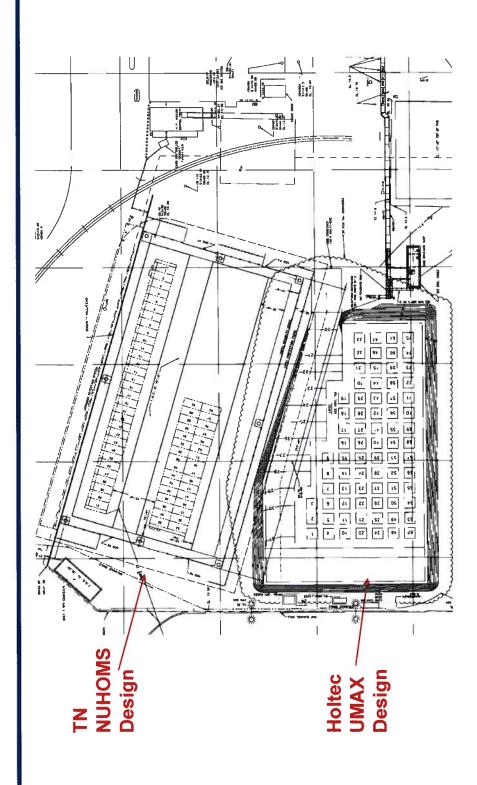
## Webinar Agenda

- Background
- Canister Downloading Operations
- Inspection Team Findings
- **Current Status**
- Summary
- Questions & Answers

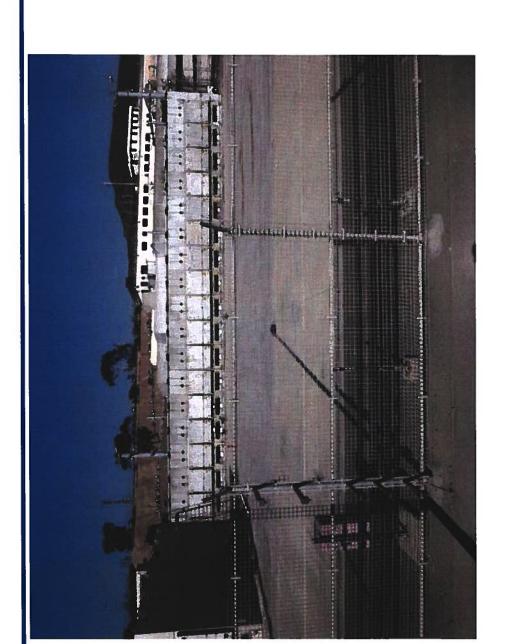


United States Nuclear Regulatory Commission

Protecting People and the Environment



## Transnuclear NUHOMS

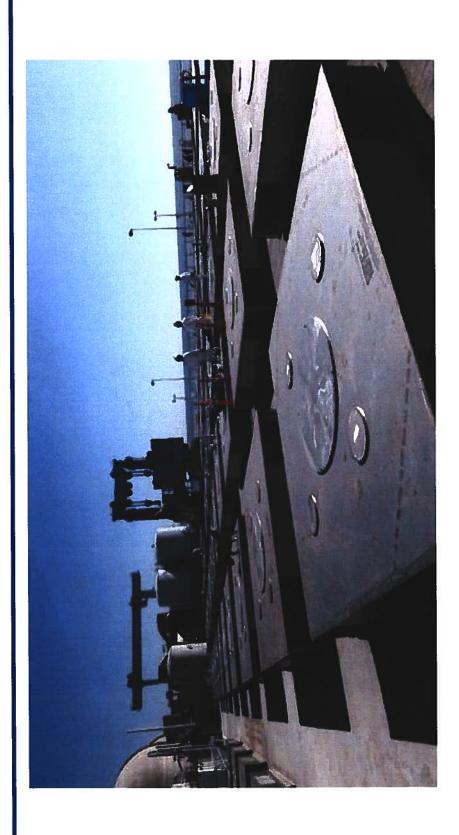






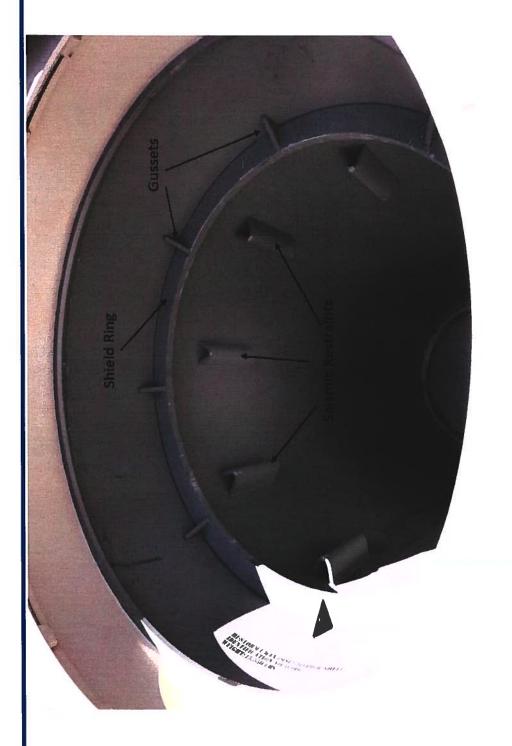
### Holtec UMAX

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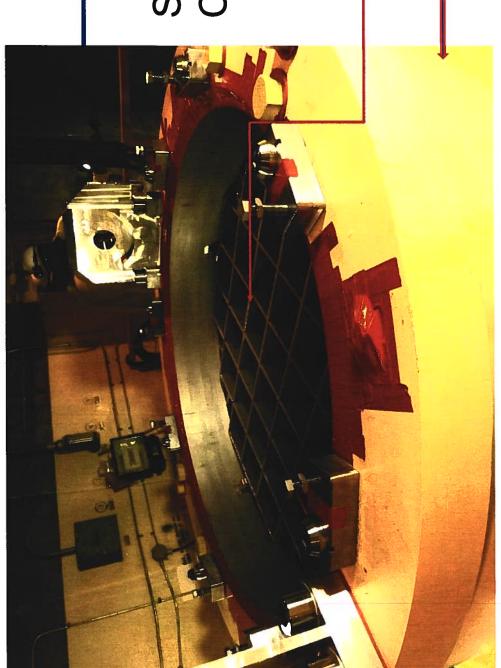


# Vertically Ventilated Module (Vault)





### Spent Fuel Canister



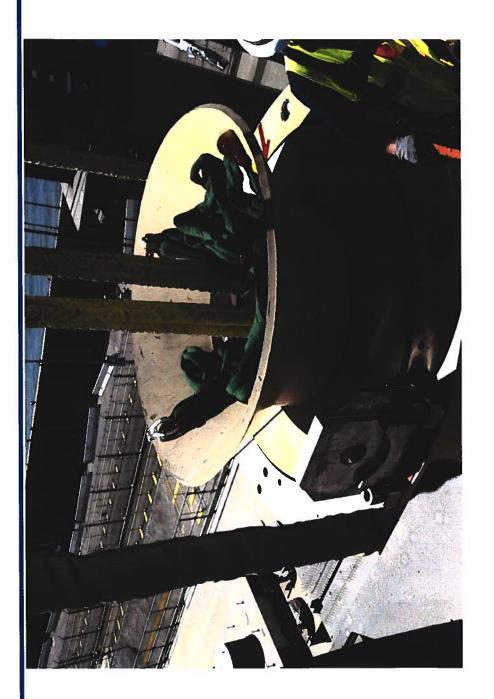
Transfer Cask

Holtec MPC



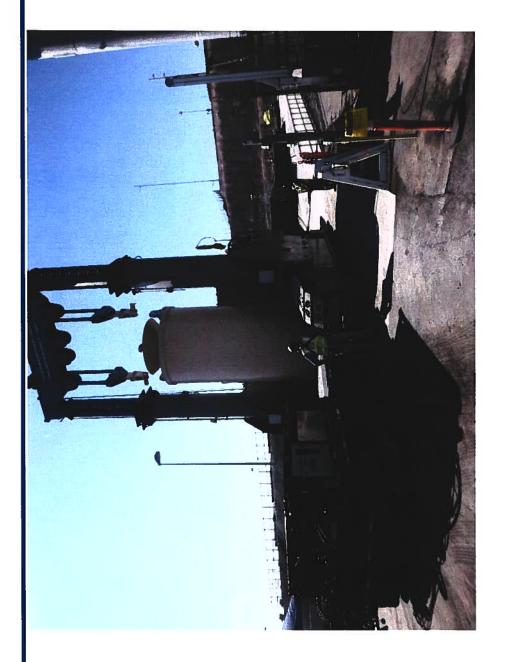


## Downloading: Shield Cone



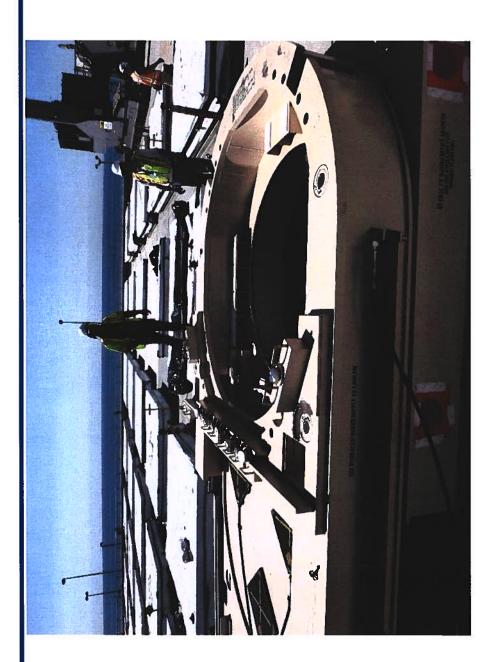


## Downloading: Transporter





## Downloading: Vault Door



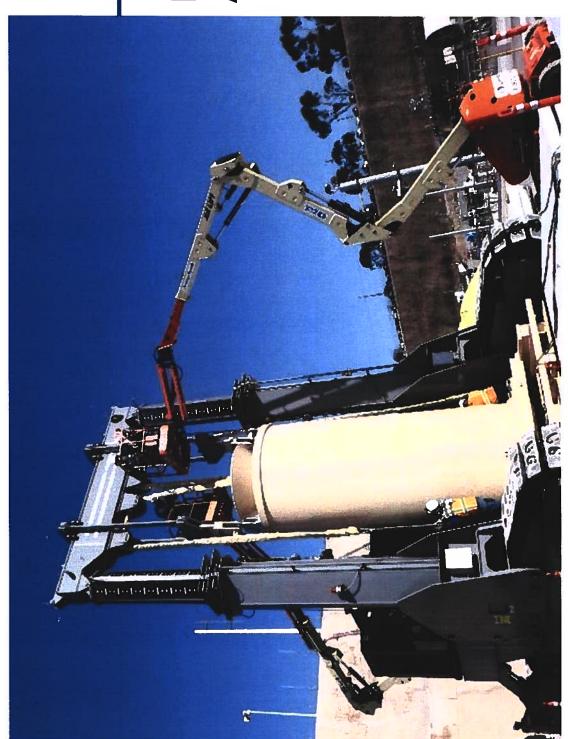


### Downloading: Alignment



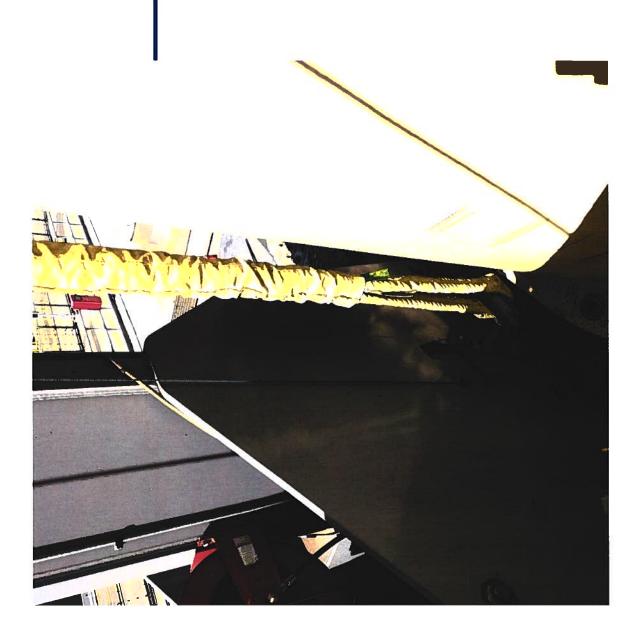


### Downloading: Attaching Slings





### Downloading: Attaching Slings





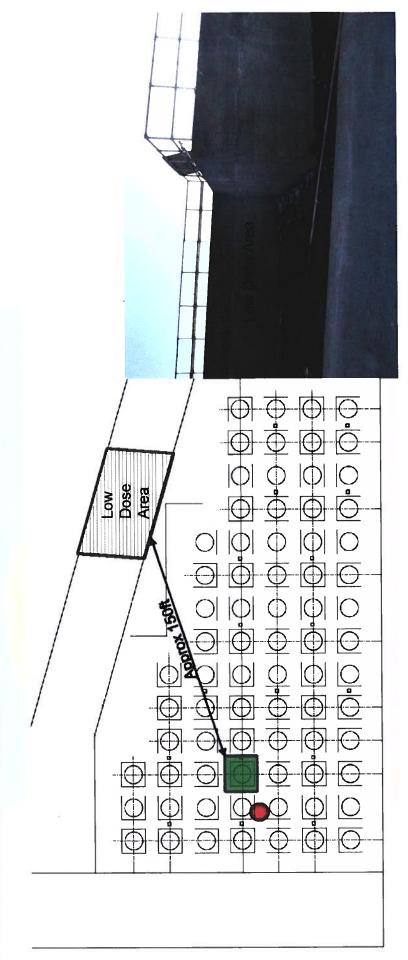
### Downloading Preparations







# What Happened on August 3rd?





# What Happened on August 3rd?





# talahahahahah

### What Happened on August 3<sup>rd</sup>?





# What Happened on August 3rd?







# What Happened on August 3rd?



### **WEBINAR TRANSCRIPT**

This document provides the transcript from a predecisional enforcement conference (PEC) webinar that was held on January 24, 2019, between the Nuclear Regulatory Commission (NRC) and representatives of the licensee, Southern California Edison (SCE). This meeting was held to discuss preliminary findings of a Special Inspection that the NRC conducted at San Onofre Nuclear Generating Station in September 2018. The inspection was conducted in response to an incident that resulted in the misalignment of a multi-purpose canister loaded with spent fuel at the San Onofre Nuclear Generating Station.

### NRC Participants:

Scott Morris, Regional Administrator Region IV

Ryan Alexander, Facilitator and Senior Projects Engineer Reactor Projects Branch A Division of Reactor Projects Region IV

Lee Brookhart, Senior ISFSI Inspector Fuel Cycle and Decommissioning Branch Division of Nuclear Materials Safety Region IV

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Linda Howell, Deputy Director Division of Nuclear Materials Safety Region IV

Dr. Janine Katanic, Chief Fuel Cycle and Decommissioning Branch Division of Nuclear Materials Safety Region IV

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Office of Enforcement

Patricia Silva, Chief Inspection and Operations Branch Division of Spent Fuel Management

Eric Simpson, Health Physicist Fuel Cycle and Decommissioning Branch Division of Nuclear Materials Safety Region IV

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Mark Morgan Regulatory Affairs Southern California Edison

Tom Palmisano, Vice President of External Engagement Southern California Edison

Jim Peattie, Manager Corrective Action Program and Decommissioning Oversight

Tom Poindexter, Attorney Morgan-Lewis

Jerry Stephenson, Manager ISFSI Engineering Southern California Edison - [Scott] All right, good afternoon. I'm Scott Morris, Regional Administrator NRC Region IV Office here in Arlington Texas. This afternoon, we will conduct a public predecisional enforcement conference between the NRC and Southern California Edison concerning activities at the San Onofre Nuclear Generating Station. During this conference, we will discuss two apparent violations of NRC requirements that we are evaluating under the NRC's enforcement policy. Before I go any further, I'd like to ask the NRC staff to introduce themselves, then give Southern California Edison an opportunity to introduce your representatives. So, with that, Michael. - [Michael] Good afternoon, I'm Michael Vasquez. I'm the Team Leader for the Allegation Coordination and Enforcement Staff. - I'm Dr. Janine Katanic and I'm the Chief of the,

can't even remember anymore, Fuel Cycle and Decommissioning Branch. - [Linda] And I'm Linda

of the enforcement policy? Thank you.

Back to Linda.

- [Linda] Okay, well I'll turn the discussion next over to Dr Katanic who will provide some details concerning the apparent violations.

- [Janine] Okay, I'm Doctor Janine Katanic, and I'm the Chief of the Fuel Cycle and Decommissioning Branch, Mr Eric Simpson who was the Lead Inspector for the Special Inspection who works with me in this branch. I'd like to go over the two apparent violations and I will note for our audience that the apparent violations described in the slides are in abbreviated or summarized version just for ease of presentation. I will, however, verbally provide the full text of the apparent violations, which can be found in the handout. As previously noted, the apparent violations are subject to further

review and may be revised. On slide 10, just to give a very high level overview before I read the text of the apparent violation, this apparent violation is related to the August 3rd, 2018 incident when a loaded spent fuel canister was being lowered into the vault and the canister was misaligned and was not being supported by the redundant, important-to-safety, drop protection features which in this case were the slings. Apparent Violation One, to read the text of it, 10 CFR 72.212(b)(3) requires, in part, that each cask used by the general licensee conforms to the terms, conditions, and specifications of a Certificate of Compliance listed in 10 CFR 72.214. 10 CFR 72.214 includes a list of all the approved spent fuel storage casks that can be utilized under the conditions specified

take just a one minute
pause if we can, we're
going to move the mic just
one second, hold on.
Please try to move your
microphones to the best
of your ability, close to your mouth.

- [Man] Sorry folks.
- [Janine] Thank you.

  If there are no questions regarding Apparent Violation

  1, I'll move on to Apparent Violation 2.

  Are there any?
- [Doug] No questions, thank you.
- [Janine] All right on slide 11, regarding Apparent

  Violation 2, again, just to give a high level overview before I read the apparent violation, the apparent violation involved timely notification to the NRC of the disabling of important to

safety equipment. The incident occurred on Friday, August 3rd, 2016, and on the afternoon of Monday, August 6th, 2018, you provided a courtesy notification of the incident to our office, in

fact, to myself and others. Following this courtesy notification the NRC discussed the reporting requirement with Southern California Edison during subsequent conversations. On September 14th, 2018, at the prompting of the Special Inspection Team, the condition was formally reported by Southern California Edison to the NRC Headquarters Operations Center. Apparent Violation 2, 10 CFR 72.75(d)(1) requires in part that each licensee shall notify the NRC within 24 hours after the discovery of any of the following events involving spent fuel in which important to safety equipment is disabled or fails to function as designed when: one, the equipment is required by regulation, licensed condition or Certificate of Compliance to be available and operable to mitigate the consequences

## EXHIBIT 17

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3	
4	1ST QUARTER COMMUNITY ENGAGEMENT PANEL
5	(REGULAR MEETING)
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7	
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11	
1 2	
1 3	REPORTER'S TRANSCRIPT OF PROCEEDINGS
1 4	Laguna Hills, California
1 5	March 28, 2019
16	
1 7	
18	
19	
20	
21	Reported by:
22	Denise Herft, CSR #12983
23	JOB No. 3229768
2 4	
2.5	Pages 1 - 172

1	1st Quarter Community Engagement Panel
2	
3	
4	DR. VICTOR: Okay, let's get settled
5	here. Thank you everyone for coming out tonight,
6	especially with the weather as beautiful as it is,
7	the wildflowers as extraordinary as they are, and
8	a clean 2- to 4-foot swell in the ocean, and
9	you're all here with us tonight, so I am grateful
10	for you coming. And I think it's testimony to the
11	importance of the subject that we're going to be
12	dealing with tonight about the canister
13	downloading events at the plant, what's been
14	learned and the direction forward.
15	My name is David Victor and I co-chair
16	the Community Engagement Panel, Dan Stetson is the
17	vice chairman, Jerry Kern here, the secretary.
18	Just wanted, before we get started, if you need to
19	evacuate the room, if a need arise to evacuate the
20	room, you can go back out the door you came in or
21	out the side doors. They're all labeled exit
22	here. You can also go out there but I think,
23	frankly, this is a better way to get outside.
24	The Orange County Sheriff's, two of them
25	are here tonight. Thank you very much for your

1	We've certainly reached out to them and
2	offered to meet with the task force as it gets
3	settled. I know you guys are still in the process
4	of figuring out membership of that task force.
5	So the next slide, please.
6	I want to ask Dan Stetson to say a little
7	bit about where the California State Lands
8	Commission and Reef Expansion processes are.
9	MR. STETSON: Thank you, David.
١٥	There's been two very important meetings
11	over the last couple of weeks. The first one
12	actually was on March 7th, and that was the
13	California Coastal Commission, and they approved a
14	dramatic expansion of the Wheeler North Reef off
15	of San Clemente. As you may recall as one of the
16	operating conditions for keeping the plant
17	running, SCE agreed to develop an offshore reef
18	and they did. It didn't quite meet the minimum
19	biomass required. It met quite a number of the
20	other requirements but that was one that it didn't
21	quite meet, so Edison has agreed to invest another
22	\$20 million to virtually double the size of the
23	reef and that will start taking place in May and
24	through September.
25	The second very important meeting that

Page 10

1	took place was on March 21st and that was
2	California State Lands Commission. And as you
3	know, we've been waiting for a couple of years for
4	the environmental impact report to be voted upon,
5	and so the State Lands Commission who is composed
6	of three individuals: lieutenant governor, the
7	state controller, and the state director of
8	finance; they met. They had presentation from
9	their staff, then there was a presentation from
10	Southern California Edison; there were a number of
11	comments and questions that were raised and many
12	of those were answered. And then the State Lands
13	Commission voted unanimously to certify and
14	approve the environmental impact report.
15	Next it's off to the Coastal Commission
16	for a coastal development permit.
17	DR. VICTOR: Great. Thank you very much.
18	I want to now go to the next slide.
19	Tonight's meeting is about fuel offloading and
20	where that process is and that is fitting and
21	proper, but over the long term what really matters
22	to us is creating a change in federal law that
23	makes it possible to send the spent fuel away from
24	San Onofre in a responsible fashion to an interim
25	storage site and then eventually a permanent

1	repository.	That's	the		what	we	need	to	get
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- 2 done over the long term.
- 3 Every meeting we've given an update on
- 4 that process. We got very close, I think, last
- 5 year in both the house and the senate. We have a
- 6 new congress this year, and I've been in
- 7 Washington a lot, and I want to give you a little
- 8 update on where that process stands and what I
- 9 think we should expect this year. I don't think
- 10 there's an action item for us as a community to
- 11 send a lot of letters. It's mostly an inside
- 12 Washington item, but I want to underscore where we
- 13 think that is right now.
- 14 There are two main strategies for getting
- 15 a change in federal law. We need a change in
- 16 federal law because current federal law is
- ambiguous about what would happen if we wanted to
- 18 send spent fuel to an interim storage site, like
- 19 New Mexico or in West Texas. It's ambiguous about
- 20 how that would be funded, about who would hold
- 21 title to the spent nuclear fuel, and those things
- 22 really matter, because without clarity, we can't
- 23 actually send spent fuel to those sites.
- 24 There have been two strategies that have
- 25 been pursued simultaneously: One strategy is to

- 1 try to change federal law through the
- 2 authorization process. That is the strategy that
- 3 was followed last year in the house with a bill
- 4 that passed the house but didn't even get an
- 5 airing in the senate. There will be another
- 6 attempt at that in the house probably this fall.
- 7 This spring the house is busy doing other things,
- 8 climate change, green new deal, a variety of
- 9 activities, but this fall it looks like there will
- 10 be an effort to at least talk again about a new
- 11 version of what last year was called the Shimkus
- 12 Bill.
- One of the things that is very
- 14 encouraging about that process is a lot more are
- 15 people talking about all the other rules that you
- 16 need to adjust including the rules around which
- 17 spent fuel gets sent first, which is very, very
- 18 important for us because the current arrangements,
- 19 although ambiguous, would send a shipment of fuel
- 20 from this site and then another site, and it could
- 21 take forever to get the spent fuel out of here, so
- we're doing a lot of work to try and get the rules
- 23 changed to put spent fuel from places like San
- 24 Onofre that are decommission sites higher on the
- 25 list, and the politics of that are complicated but

- 1 there's a lot of work underway.
- 2 That's the authorization process, but
- 3 nothing has happened by that mechanism in the
- 4 senate. In the senate it's been a very different
- 5 strategy, which is trying to work through the
- 6 appropriations process, in particular because of
- 7 Senator Feinstein and Senator Alexander who have
- 8 been enormous champions of consolidated interim
- 9 storage and of getting funding for pilot projects
- 10 at these sites that are merging in Texas and in
- 11 New Mexico.
- 12 Pilot project funding is very, very
- 13 important, because if you can fund a pilot
- 14 project, if the Department of Energy can do a
- 15 pilot project, then we can begin to send shipments
- 16 of spent fuel, and we can begin to build a broader
- 17 political coalition that we need for a larger
- 18 change in federal law, so that's why it's so
- 19 important.
- 20 We have helped, along with many others,
- 21 to have the same language from the senate be
- 22 considered inside the house. My read is -- as of
- 23 the last few days, my read is that this year we're
- 24 not going to a get full appropriations in the
- 25 house for this, but we may well get what we need

- 1 it's this one or others, depending on the
- 2 tolerances, has some contact as the canister is
- 3 lowered. We found alignment is important, okay.
- 4 We've significantly improved that and demonstrated
- 5 that during dry runs as well as the equipment to
- 6 better monitor. That is what has been done.
- 7 MR. TAYLOR: Thank you.
- 8 Thank you, Manuel. Let's go back to the
- 9 slide I left at.
- 10 Other questions from the Panel? I want
- 11 to make sure we take a minute.
- Okay. So let me go on. So now I want to
- 13 talk about event reporting. This gets to the
- 14 violation that the NRC discussed in the
- 15 pre-decisional enforcement conference in the
- 16 recent webinar on Monday when we got the results.
- One of the things we did, we did not interpret the
- 18 regulations correctly in terms of a formal report
- 19 to the NRC. The event occurred August 3rd, and we
- 20 notified the NRC informally with a briefing on
- 21 August 6th, the next working day, on Monday.
- However, there were also formal reporting
- 23 requirements that there's some criteria specified,
- 24 in this case 10 CFR Part 72, for the dry cask
- 25 storage system. We read that, we did not

- 1 interpret it correctly that this required a formal
- 2 report, which is submitted to the NRC
- 3 headquarters, and that report allows a couple
- 4 things: one, it alerts the NRC so they can decide
- 5 an appropriate response; and, secondly, it alerts
- 6 the rest of the industry that the event occurred
- 7 and at least with the initial information.
- 8 Although we may have provided the NRC appropriate
- 9 information on a courtesy basis, we did not meet
- 10 the formal reporting requirement, because we
- 11 misinterpreted the regulation.
- We discussed that with the NRC when they
- were on site in September, and ultimately they
- 14 convinced us that we were interpreting it wrong,
- 15 and we filed the required formal report on
- 16 September 14th; however, it was late. Okay,
- 17 there's a specified time period and that was late.
- 18 So as a result of that -- I'm not going to talk
- 19 about the enforcement action, that's been
- 20 communicated I think effectively, but we had to
- 21 take corrective action.
- So why did we not understand the
- 23 regulation well enough around reporting? We've
- 24 reviewed and revised our procedures. We've
- 25 provided additional training; we've gone back and

1	looked at other activities to say did we
2	misinterpret something that may have hit the
3	threshold for formal reporting. After the
4	training we've tested our people, and we will
5ــ	retrain regularly on this.
6	The other thing you've seen since then,
7	again, with what we learned out of this, we have
8	now made several other reports basically adopting
9	a better attitude that if we're in doubt, we're
10	going to report it, we can always retract it if it
11	doesn't meet the criteria. So we have fixed this
12	issue, but that's what was behind the failure to
13	make the formal report.
14	So basically everything I've covered, I
15	covered on November 28th so I just briefly
16	recapped. So let me talk about some important
17	things, and I want to take some time on this
18	because we've continued through some of the
19	corrective action reviews to find some issues at
20	varying levels of significance but it's important
21	in the effort to be transparent that we talk about
22	those. I think we're a little long in time, but
23	I'll try to be brief here.
24	So we've done a broad review, so we

Edison, Holtec, our contractor, our third-party

25